Draft Annual Plan 2023-24

Briefing to Council

6 December 2022



Briefings – purpose

- 2 December Councillor feedback to staff
- 6 December (public) Staff receive Councillor guidance for setting draft Annual Plan
- 8 December CEO briefing Community Board Chairs
- 24 January staff report back to Council on progress for draft AP

Draft Annual Plan adoption meeting – **14 February (TBC)**



Annual Plan - purpose

- Long Term Plans every 3 years
- Purpose of an Annual Plan is to keep the LTP up to date
- Amending significant levels of service, projects or budgets may trigger consultation or an amended LTP (larger, fully audited consultation)
- Aim is minimal overlap between AP 23 and LTP 24
 - Annual Plan adopt draft Feb 23, final June 23
 - LTP 2024 development March December 23



Three Waters - assumptions

- Current direction from central government is that Three Waters will not be included in 2024-34 council Long Term Plans.
- Assuming that until 2024 LTPs take effect, Council will continue to fund and maintain the Three Waters networks to fit-for-purpose standards set in LTP 2021.



What has changed?

→ **Global influences** having more of an impact on our national and local economies than usual.

→ Mixed and often conflicting views on the mid-term and long-term outlook, geopolitical influences are having wide-ranging impacts.

→ In common with many other organisations, we are **experiencing significant cost escalation**, **supply chain issues, labour shortages and increasing inflation.**

 \rightarrow Domestic economy and inflation experiencing ongoing cost pressures.

→ Employers are struggling to attract and retain talent and skilled workers in a highly competitive market, with record low unemployment.

→ Our suppliers and contractors are signaling a limited appetite for taking on additional risk related to increasing labour costs, material costs, and operating costs.

→ Need to be looking beyond our normal forecasts and be increasingly more agile to respond to external influences.



Inflation – BERL* Local Government Cost Index (LGCI)

- LGCI is Local Government's CPI.
- Large increase from figures used in the 2022/23 Annual Plan projections.

*BERL = Business & Economic Research Ltd





BERL Opex Inflation change – cumulative impact



8.6% is inflation effectively under provided for in earlier projections.



Interest rates

- This time last year, markets expected an OCR peak of 2.0%
- As at last OCR announcement, that's gone up to 5.5%-5.75%.

ANZ: recent history of OCR projections (projected at the dates stated).





Interest rates







- A lot of existing debt is hedged, thus avoiding an immediate cost impact.
- Three Waters may materially change the level of new borrowing.



Guiding assumptions for AP 2024

In light of these circumstances we are aiming to:

- Focus on deliverability of the capital programme.
- Maintain levels of service.
- Limit new proposals other than new compliance matters, or matters outside our control.
- Revisit financial assumptions where appropriate eg rates growth, debt repayment, asset renewals.
- Defer major re-prioritisation until LTP 2024.

Taking into account all these considerations we will try to limit our rates increases in light of the challenges everyone is facing



Rates – rule of thumb

- **\$6.3m opex = 1% rates**
 - if the Opex is temporary, rates will reduce after Opex stops

\$80m capex borrowed for = 1% rates, noting 0.25% is in year 1 and 0.75% in year 2

- Year 1 includes partial years interest.
- Year 2 includes full years interest and debt repayment of 3.33% based on 30 year repayment.

NB. Not all capex is borrowed for. Around 60% of renewals are rated for.



Review of the rates – starting position

Starting Position

| | 22/23 Annual Plan projection | 5.05% | |
|------------------|---|-------------|--------------------------------|
| External factors | Inflation - opex | 3.3% | (Rem, service/maint contracts) |
| | Inflation – renewals | 2.5% | (renewals capex rated for) |
| | Interest | 1.2% | |
| | Insurance | 0.5% | |
| | Legislative, landfills, reqd changes | 0.5% | |
| CCC factors | | | |
| | Staff proposals for ELT review | <u>1.7%</u> | |
| | | 14.6% | |
| | <u>Note</u> this should be read as the star not the proposed rates increase. | ting poir | nt ie 'worst case/do nothing', |



Capital programme expenditure (Capex)

Purpose:

- Review the draft FY24 capital programme and understand the proposed changes that have been made to achieve a **deliverable** and **affordable** programme. Current FY24 \$597m reduced by \$164m (through re-phasing) to proposed \$433m.
- Understand consequences of further changes to achieve \$390m.





Capital expenditure – current delivery and budget not recommended

Christchurch City Council

Total Capital Programme: Prioritisation Criteria taken into account



- LTP21-31 re-phasing has taken into account
 - In-flight projects incl FY22 carry-forwards
 - Critical LOS
 - Project Synergies
 - Regulatory requirements
 >Net Zero change across LTP years.

HOWEVER:

- LTP24-34 starts soon requires more detailed engagement on *prioritisation criteria* (eg addressing things like Climate Change effects) and will draw on Strategic Framework including:
 - Infrastructure Strategy
 - Financial Strategy
 - >>SF/IS/FS being developed during <u>early 2023.</u>

Capital expenditure: proposed delivery and budget



Budget & delivery realigned Reduction of \$164m

| < Long Term | Plan 2018-28> | < Long Term Plan 2021-31> | | | |
|--|---|--|--|--|--|
| Planned delivery budget : Council delivery budget : | Proposed revised Annual Plan budget for 2022/23 (\$753m to \$587m), and total amount finalised in each Annual Plan (as at Annual Plan 2022/23) or Long Term Plan. Includes Core Council programme, external funded programme, and Te Kaha and Parakiore. Proposed revised Annual Plan budget for 2022/23 (from \$599m to \$433m) for Core Council and external | | | | |
| | funded programmes, excluding Parakiore and Te Kaha. | | | | |
| Core Council programme planned delivery : | Planned Council-only delivery (excluding | externally funded programme, and Parakiore and Te Kaha). | | | |
| | *The gap between the blue line and black | line consists of the planned spend for Parakiore and Te Kaha. | | | |
| Forecast Council delivery : | | uncil delivery in a given year (Core and external funded Kaha). Dotted line represents management forecast for 2023/24. | | | |



AP24 Draft Capital Programme in a Nutshell : \$433m

- \$164m reduction from Current Annual Plan of \$597m (by rephasing)
- 100% delivery target.
- *Core Infrastructure definition:
 - excludes Te Kaha and Parakiore.
 - Includes gross expenditure fron all funding sources (DIA, CRAF, Shovel Ready, Waka Kotahi, etc and CCC Funds).

LTP challenge of deliverability and affordability in FY25 beyond remains.



Christchurch City Council

Capital Programme – Current and Proposed Budget (Excl. Te Kaha & Parakiore)



Capital Programme by Primary Driver (Excl. Te Kaha & Parakiore)



Christchurch City Council

Optimising spend and consequences of under-investment





FY24 Changes by Primary Driver to get to \$433m

FY24 Budget Change (excl. Corporate Capital)

| | Renewal Of Assets | Infrastructure to meet backlog demand | Provision of infrastructure to support growth | Improved level of Service | New Service | Grand Total |
|------------------------------|----------------------|---|---|---------------------------------|-------------|-------------|
| Transport & Waste Management | -15.7 m | -25.8 m | -10.5 m | -28.5 m | -1.2 m | -81.8 m |
| Internal Activities | 0.1 m | 0.0 m | -1.0 m | -0.2 m | 0.0 m | -1.0 m |
| Citizens and Community | -11.3 m | 0.0 m | 0.0 m | 0.0 m | 0.0 m | -11.3 m |
| Parks, Heritage and Coastal | -4.1 m | -0.6 m | -2.8 m | -1.2 m | 0.2 m | -8.6 m |
| Three Waters | -39.6 m | -10.0 m | -7.5 m | 0.1 m | -3.4 m | -60.4 m |
| Grand Total | -70.6 m | -36.4 m | -21.8 m | -29.8 m | -4.5 m | -163.1 m |

These changes occur on 185 projects (24%). The remaining 587 projects remain unchanged (76%).



Our focus on Deliverability and Affordability aims to:

1. Set realistic but demandingly achievable targets.

Track record as future indicator of performance and capacity, taking into account inflationary demands.

2. Manage inflationary pressures.

Manage within Programmes, Project Contingencies and Bring Backs.

3. Accommodate carry forward "bow wave" to avoid significant rephasing, and additional demand.

Achieve net zero effect on FY24 by substitution.



Our focus on Deliverability and Affordability aims to:

4. Ensure more in-depth assessment and re-set as part of LTP.

Infrastructure strategy (and Financial Strategy) will inform priorities and future impacts. The AP24 can't solve everything now. Reprioritisation opportunity in LTP24-34.

5. Secure additional External Funding sources where appropriate.

Caution on the impact of (attractive) additional external funds.

6. Focus on Transport & Three Waters as the main components of Capex. \$164m reduction in AP24 (re-phased through balance of LTP).



How Could the FY24 Programme be further reduced to \$390m?



- Inspection of Concept – Plan phases to review potential project deferrals of cancellations.
- Compare with "in flight" (fully committed) projects.



Further assessment of Capital Programme at \$390m for AP 2024: not recommended

1. Careful consideration of consequences on assets and LOS.

Service Areas will require closer inspection and assessment of consequences if further cuts made.

2. Impact of Inflationary Pressures.

\$390m equivalent in FY24 will achieve less output than \$390m in FY23 due to cost escalations alone.

3. Further reduction to \$390m provides very little additional rates reduction (approx. 0.1%)

It does however introduce much greater risk and exposure to asset failures, regulatory non compliance and more expensive reactive maintenance.





- Significant budget re-phasing of \$164m is proposed to present a **Deliverable** Programme of \$433m. Nothing is cut – it is moved (re-phased) into FY25-31.
- **Affordability** is a consideration in the context of other financial matters associated with the AP24 and associated rates.
- The opportunity for further consideration and prioritisation of deferred projects occurs during the LTP24-34 process.
- The \$433m is comprised of defined Projects previously provided to Councillors and includes carry forwards where relevant from FY22.
- Need to recognise continued agility provisions across the Programme to target 100% expenditure against current proposed Budget.



Summary (II)

- Further possible reductions for FY24 to achieve \$390m are **not supported** by staff they provide negligible financial benefit and expose the Council and community to greater risks of failure, regulatory non-compliance and more expensive reactive repairs (increased opex).
- Staff are recommending a \$433m programme with the right balance between prudent financial management and stewardship of the Council's assets.
- Councillor guidance and feedback on the \$433m proposed Budget is sought to inform the development of the **Draft Annual Plan FY24** for consultation.



Capex change impacts to date

Starting position

14.6%

Current year lower borrowing \$50m assumed-0.7%based on current PMO capex forecast \$390m FY23

Reduction in 23/24 borrowing based on lower proposed capex of \$433m (re-phasing of \$163m capital through FY25-31)

-0.5%

13.4%

Further reduction in capex to \$390m will have approx. 0.1% impact in FY24.



Attachments: Schedules

- 1. Current FY24-31 vs Proposed by Service Area
- 2. Current FY24-31 vs Proposed by Phase
- 3. Current FY24-31 vs Proposed by Ward
- 4 & 4a. FY23 Budget and Actuals by Service Area
- 5. FY24 Change Rationale Summary
- 6. Projects raised through Councillor feedback

These attachments are working documents and are subject to change. They may contain minor discrepancies which will be corrected in the final consultation documents.





- Operational costs and revenue
- Rates



Opex change impacts to date

| Rolled forward position after capex | 13.4% |
|--|-------|
| | |
| Removal of staff service level proposals | -1.4% |
| Updated staff capitalisation | -0.5% |
| Lower direct subvention receipts | 0.1% |
| Rating base growth | -0.6% |
| Rating for debt repayment and asset renewals | -2.1% |
| | |
| Updated position | 8.9% |



Rating base growth

- Occurs as the City grows via subdivisions etc
- 21/22 Rates strike was \$1.5m higher than forecast = 0.2% reduction to existing ratepayers
- QV advise higher growth expected this year than last due to last year's materials and Covid delays therefore:

- 22/23 rating growth assumption increased from 0.8% to 1.2% = 0.4% reduction to existing ratepayers.



Rating for debt repayment

- Our Debt repayment strategy is to repay debt over 30 years = 3.33% per year
- 30 years is close to the average life of all our depreciable assets
- Sometimes we include additional debt repayment to smooth rates increases for ratepayers across years
- Given the current economic situation, we have removed any additional debt repayment to avoid further burden on ratepayers.



Rating for Asset Renewals

- Our Rating for asset renewals strategy is to fully fund long run (20 year average) renewals by 2031 (\$306m p.a.)
- We rate for renewals so we don't burden future generations with paying for assets we are using and wearing out now
- Currently we rate for approx 60% of renewals (\$165m). The balance, less any other funding sources, is borrowed for.
- We **currently increase rates on average 2%** each year per our Financial Strategy to close the gap and rate for 100% of renewals by 2031.
- We have reviewed and re-smoothed the increases to 2031.



Rating for Debt Repayment and Asset Renewals

As part of our prudent financial management we ensure any smoothing change does not:

- Cause us to borrow for Opex.
- Reduce headroom below our minimum.
- Breach other ratios.
- Put us at odds with our approved strategies and policies.
- Cause longer term or intergenerational issues.



Rates Increase forecast last Annual Plan



• 22/23 Annual Plan includes post A/P Te Kaha and PAP decisions


Indicative current rates position

- Red line represents current position (8.9%).
- Significant rates

 increases in the next few
 years remain projected –
 an LTP issue.
- Three Waters will impact.



Other considerations

• Inflation is projected to be higher in the next few years than previously, not just a current year issue.



Further options/impacts being worked on

There are a series of other potential changes currently being worked through. These include:

- Further ELT consideration of staff proposals and options.
- Vacant positions strategy/vacancy provision.
- Fees and charges.
- Analysis of risk options around Opex inflation.
- Tax subvention options.
- Any further Council guidance.





- 1. Challenging circumstances likely to continue for some time eg inflation, supply chain, labour and geopolitical instability.
- 2. Focus on deliverability and affordability.
- 3. Need to balance the needs of wards with the city as a whole.
- 4. Maintain levels of service as far as possible.
- 5. Need to balance finances (affordability) with responsible stewardship of asset base.
- 6. Revaluation likely to impact residents but info not available til 25 January no impact on overall rates revenue.
- 7. Working hard to identify further opportunities for savings to drive rates increase lower.



Summary of Rates Movement to date

| | Rolled forward position after c | арех |
|--------------------|----------------------------------|--|
| 14.6% | | 13.4% |
| -0.7% | Removal of staff service level p | roposals |
| | · | -1.4% |
| | Updated staff capitalisation | |
| -0.5% | | -0.5% |
| | Lower direct subvention receip | ots |
| | | 0.1% |
| 13.4% | Rating base growth | |
| | | -0.6% |
| ox. 0.1% impact in | 8 | nd asset |
| X. 0.170 Impact m | renewals | -2.1% |
| | Updated position | |
| | -0.7% -0.5% | 14.6%-0.7%Removal of staff service level p-0.5%Updated staff capitalisation-0.5%Lower direct subvention receip13.4%Rating base growthx. 0.1% impact inRating for debt repayment a renewals |

Reminder

- QV has indicated that average values in Christchurch will rise significantly under latest revaluation.
- Will not increase Council rates take, but is likely to alter distribution.
- Staff are investigating impacts and options for discussion with Council.



Discussion



Topics for discussion

- 1. In light of the global and local situation is the annual plan development to date on the right track?
- 2. Are our assumptions appropriate?
- 3. Do Councillors agree with the proposed capital programme of \$433m?
- 4. Should any further re-phasing be explored to reduce to \$390m?
- 5. What guidance do Councillors wish to give regarding opex?



Capex – additional supporting information for proposed changes

(from detailed Attachments in summary form)



Citizens and Community - all changes FY24

| Project ID | ↓ Project Title | ↓ Primary Driver | FY24 Change |
|-------------------|--|--------------------------|-------------|
| 27102 | Jellie Park and Pioneer Recreation & Sports Centres Earthquake Renewals | Renewal Of Assets | -5.87 m |
| 20836 | Te Kete Wānanga o Wai Mōkihi - South Library & Service Centre Earthquake Repairs | Renewal Of Assets | -5.46 m |
| | | | |

Total -\$11.33m

| | | | Proposed FY24 | Proposed FY25 | Proposed FY26 | Proposed FY27 | Proposed FY28 |
|--------------|--|---|------------------|------------------|------------------|------------------|------------------|
| Project ID 🖅 | Project Title | ۳ | Budget | Budget | Budget | Budget | Budget |
| 20836 | Te Kete Wānanga o Wai Mōkihi - South Library & Service Centre Earthquake Repairs | | 3,000,000 | 9,264,000 | 1,133,288 | 0 | 0 |
| 27102 | Jellie Park and Pioneer Recreation & Sports Centres Earthquake Renewals | | 0 | 0 | 5,867,024 | 254,414 | 0 |



Transport – key changes FY24

| Project ID | Project Title | Primary Driver | FY24 Change |
|------------|---|---|-------------|
| 27273 | Pages Road Bridge Renewal (OARC) | Renewal Of Assets | -7.02 m |
| 72097 | Programme – FY23 Weather Event Remediation Transport | Renewal Of Assets | 4.95 m |
| 23101 | Major Cycleway - Nor'West Arc Route (Section 3) University to Harewood | Improved level of Service | -4.73 m |
| 50462 | Delivery Package - Minor Road Safety Improvements | Improved level of Service | -3.85 m |
| 70742 | Innes Road Street Renewal (Mersey to Philpotts) | Renewal Of Assets | -3.50 m |
| 41752 | Pound & Ryans Intersection Improvement | Provision of infrastructure to support growth | -2.90 m |
| 17088 | Christchurch Northern Corridor Downstream Effects Delivery Package | Provision of infrastructure to support growth | -2.71 m |
| 2735 | The Cathedral Square & Surrounds | Renewal Of Assets | -2.53 m |
| 924 | Halswell Junction Road Extension | Provision of infrastructure to support growth | -2.50 m |
| 26608 | Major Cycleway - South Express Route (Section 1) Hei Hei to Jones | Improved level of Service | -2.01 m |
| 1993 | Programme - Major Cycleway - Nor'West Arc | Improved level of Service | -2.00 m |
| 26612 | Major Cycleway - Wheels to Wings Route (Section 2) Greers to Wooldridge | Improved level of Service | -1.99 m |
| 61030 | New Brighton Roading & Transport Improvements (CRAF) | Renewal Of Assets | -1.82 m |
| 66294 | PT - Bus Priority, Lincoln Rd from Whiteleigh to Wrights (CRAF) | Improved level of Service | -1.71 m |
| 61036 | Richmond Roading & Transport Improvements (CRAF) | Renewal Of Assets | -1.62 m |
| 61031 | Riccarton Roading & Transport Improvements (CRAF) | Renewal Of Assets | -1.62 m |
| 61020 | Linwood and Woolston Roading & Transport Improvements (CRAF) | Renewal Of Assets | -1.62 m |
| 61037 | Spreydon, Somerfield, Waltham & Beckenham Roading & Transport Improvements (CRAF) | Renewal Of Assets | -1.62 m |
| 1986 | Programme - Major Cycleway - Northern Line Cycleway | Improved level of Service | -1.50 m |
| 23100 | Major Cycleway - Heathcote Expressway Route (Section 2) Tannery to Martindales | Improved level of Service | -1.41 m |

Top 20 Total -\$43.7m of -\$57.0m

| | | | Proposed FY24 | Proposed FY25 | Proposed FY26 | Proposed FY27 | Proposed FY28 | Proposed FY29 |
|--------------|--|---|------------------|------------------|------------------|------------------|------------------|------------------|
| Project ID 🖵 | Project Title | • | Budget | Budget | Budget | Budget | Budget | Budget |
| 27273 | Pages Road Bridge Renewal (OARC) | | 100,000 | 1,000,000 | 3,000,000 | 5,622,667 | 9,873,657 | 0 |
| 61020 | Linwood and Woolston Roading & Transport Improvements (CRAF) |) | 500,000 | 2,262,555 | 3,116,974 | 0 | 0 | 0 |

Waste – key changes FY24

| Project ID | Project Title | Primary Driver | FY24 Change |
|------------|---------------------------------------|---------------------------------------|-------------|
| 60431 | Organics Processing Plant Development | Infrastructure to meet backlog demand | -24.25 m |
| 60430 | Barrys Bay Site Redevelopment | Infrastructure to meet backlog demand | -1.58 m |
| 71873 | Bexley Closed Landfill | Renewal Of Assets | 0.55 m |
| 71874 | Allandale Closed Landfill | Renewal Of Assets | 0.44 m |
| 71872 | Gollans Bay Closed Landfill | Renewal Of Assets | 0.03 m |

Total -\$24.8m

| | | | Proposed FY24 | Proposed FY25 | Proposed FY26 | Proposed FY27 | Proposed FY28 | Proposed FY29 |
|--------------|--------------------------------------|---|------------------|------------------|------------------|------------------|------------------|------------------|
| Project ID 🖵 | Project Title | • | Budget | Budget | Budget | Budget | Budget | Budget |
| 60430 | Barrys Bay Site Redevelopment | | 220,000 | 1,000,000 | 1,580,001 | 0 | 0 | 0 |
| 60431 | Organics Processing Plant Developmen | t | 250,000 | 500,000 | 14,000,000 | 14,000,000 | 10,508,000 | 0 |

Organics Processing Plant – EOI evaluation currently taking place, Council Report end of February 2023



Three Waters – key changes FY24

| Project ID | Project Title | ↓ Primary Driver | FY24 Change |
|------------|---|---|-------------|
| 42154 | WW Somerfield Pump Station and Pressure Main | Infrastructure to meet backlog demand | -4.37 m |
| 888 | WS Lyttelton Rail Tunnel Pipeline Renewals | Renewal Of Assets | -3.89 m |
| 67806 | CWTP Trickling Filter Renewal | Renewal Of Assets | -3.59 m |
| 47123 | CWTP Biogas Storage Upgrade | Renewal Of Assets | -3.19 m |
| 32243 | SW Eastman Sutherland and Hoon Hay Wetlands | Provision of infrastructure to support growth | -2.95 m |
| 68838 | WS Little River, Sparks, Springs, Various Lyttelton & Akaroa Mains Renewals | Renewal Of Assets | -2.82 m |
| 44585 | SW Highsted Wetland, Highams Basin & Pūharakekenui - Styx Stream | Provision of infrastructure to support growth | -2.50 m |
| 64986 | WS Akaroa L'Aube Hill Reservoir Replacement | Renewal Of Assets | -2.42 m |
| 68843 | WS Ayr, Darvel, Mona Vale, Mathias, Chapter, Jacksons, Peverel, Dallas, Tintern & Balro | udry Mai Renewal Of Assets | -2.37 m |
| 60385 | WW Mains Renewal - Multi-Use Arena - Barbadoes, Madras, Lichfield, Tuam | Renewal Of Assets | -2.05 m |
| 60375 | WS Mains Renewal - Multi-Use Arena - Barbadoes and Madras | Renewal Of Assets | -2.03 m |
| 56343 | SW Quarry Road Drain Conveyance Improvements & Sutherlands Road Culverts | Provision of infrastructure to support growth | 2.00 m |
| 2214 | WW Duvauchelle Treatment and Disposal Renewal | Infrastructure to meet backlog demand | -1.97 m |
| 60260 | CWTP Sludge Holding Tank | New Service | -1.90 m |
| 70853 | WW Buchanans Road Mains Renewal | Renewal Of Assets | -1.85 m |
| 60329 | Programme - WS Reservoir & Suction Tank Water Security Renewals | Infrastructure to meet backlog demand | 1.72 m |
| 67456 | WS Koukourārata Drinking Water Scheme | New Service | -1.50 m |
| 71598 | WS New Chlorination Equipment | Renewal Of Assets | 1.50 m |
| 17885 | WS Eastern Terrace Trunk Main Renewal | Renewal Of Assets | -1.42 m |
| 38090 | SW Greens Stormwater Facility | Provision of infrastructure to support growth | -1.32 m |

| Project ID 开 | Project Title | Proposed FY24 Budget | Proposed FY25 Budget | Proposed FY26 Budget | Proposed FY27 Budget | Proposed FY28 Budget | Proposed FY29 Budget | Proposed FY30 Budget | Proposed FY31 Budget |
|--------------|---|----------------------------|----------------------------|----------------------------|----------------------------|----------------------------|----------------------------|----------------------------|----------------------------|
| 64986 | WS Akaroa L'Aube Hill Reservoir Replacement | 2,156,894 | 1,601,582 | 2,019,896 | 0 | 0 | 0 | 0 | 0 |
| 67456 | WS Koukourārata Drinking Water Scheme | 500,000 | 1,450,000 | 3,450,000 | 4,000,000 | 500,000 | 0 | 0 | 0 |
| 67806 | CWTP Trickling Filter Renewal | 500,000 | 10,000 | 10,000 | 10,000 | 500,000 | 4,500,000 | 4,500,000 | 4,390,675 |

Top 20 Total -\$36.9m of -\$60.4m



Pages Road Bridge Renewal

To construct a resilient replacement of the Pages Road bridge in New Brighton

Estimated ~1+ year behind current budget phasing (and further potential delays) due to investigating ancillary works associated with the project. Resource constraints identified further slowing scheme design and programme

| 27273 Pages Road Bridge Renewal (OARC) | FY24 | FY25 | FY26 | FY27 | FY28 | FY29 | FY30 | FY31 | TOTAL |
|--|------------|-------------|-----------|-----------|-----------|------|------|------|------------|
| Current Budget | 7,122,667 | 11,273,657 | 1,200,000 | | 0 | 0 | 0 | 0 | 19,596,324 |
| Proposed Budget | 100,000 | 1,000,000 | 3,000,000 | 5,622,667 | 9,873,657 | 0 | 0 | 0 | 19,596,324 |
| Change | -7,022,667 | -10,273,657 | 1,800,000 | 5,622,667 | 9,873,657 | 0 | 0 | 0 | 0 |



CRAF Transport Programme

| CRAF Transport Programme | FY24 | FY25 | FY26 | FY27 | FY28 | FY29 | FY30 | FY31 | TOTAL |
|--------------------------|-------------|------------|------------|-----------|------|------|------|------|------------|
| Current Budget | 15,234,193 | 16,507,708 | 0 | 0 | 0 | 0 | 0 | 0 | 31,741,901 |
| Proposed Budget | 4,238,321 | 12,018,708 | 13,667,897 | 1,816,975 | 0 | 0 | 0 | 0 | 31,741,900 |
| Change | -10,995,872 | -4,489,000 | 13,667,897 | 1,816,975 | 0 | 0 | 0 | 0 | 0 |

30 November - F&P regarded this programme to be "High Priority" and staff will be revisiting this Programme phasing during the Draft Plan development.



| Central City Streets (excl | , le kana s | streets) | | | | | | | |
|-------------------------------------|--------------------------|---------------------------|------------------------|---------------------------|---------------------------|---------------------------|---------------------------|---------------------------|-----------------------------|
| | | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| Central City Streets (excl. Te Kaha | | | | | | | | | |
| | | | | | | | | | |
| Streets) | FY24 | FY25 | FY26 | FY27 | FY28 | FY29 | FY30 | FY31 | TOTAL |
| Streets) Current Budget | FY24 6,778,104 | FY25 10,203,248 | FY26 20,440,747 | FY27 14,294,505 | FY28 13,585,084 | FY29 32,262,112 | FY30 39,440,006 | FY31 25,584,170 | TOTAL 162,587,976 |
| | | | | | | | | | |



City Churche / avail To Kaka

| Central City Projects - Gloucester Street | FY24 | FY25 | FY26 | FY27 | FY28 | FY29 | FY30 | FY31 | TOTAL |
|--|------|------|---------|-----------|-----------|---------|-----------|------|-----------|
| Current Budget | 0 | 0 | 155,610 | 1,320,387 | 3,052,725 | 708,143 | 1,700,250 | 0 | 6,937,115 |
| Proposed Budget | 0 | 0 | 155,610 | 1,320,387 | 3,052,725 | 708,143 | 1,700,250 | 0 | 6,937,115 |
| Change | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |



Te Kaha Support

| Te Kaha Support - Transport | FY24 | FY25 | FY26 | FY27 | FY28 | FY29 | FY30 | FY31 | TOTAL |
|-----------------------------|-----------|-----------|------------|------|------|-----------|-----------|------|------------|
| Current Budget | 2,036,800 | 5,179,011 | 4,700,000 | 0 | 0 | 3,559,699 | 1,246,360 | 0 | 16,721,870 |
| Proposed Budget | 2,036,800 | 5,179,011 | 10,531,425 | 0 | 0 | 3,559,699 | 1,246,360 | 0 | 22,553,295 |
| Change | 0 | 0 | 5,831,425 | 0 | 0 | 0 | 0 | 0 | 5,831,425 |

| Te Kaha - Three Waters Support | FY24 | FY25 | FY26 | FY27 | FY28 | FY29 | FY30 | FY31 | TOTAL |
|--------------------------------|------------|-----------|-----------|------|------|------|------|------|-----------|
| Current Budget | 6,737,020 | 1,932,498 | 0 | 0 | 0 | 0 | 0 | 0 | 8,669,518 |
| Proposed Budget | 2,648,544 | 2,966,249 | 3,054,725 | 0 | 0 | 0 | 0 | 0 | 8,669,518 |
| Change | -4,088,476 | 1,033,751 | 3,054,725 | 0 | 0 | 0 | 0 | 0 | 0 |

Projects identified by Councillors and high public interest projects (ref Attach 6)

| Question received from | Project ID | Project Title | Current FY24 Budget Deliverable? | Rationale for Proposed Change | FY24 Proposed Change |
|------------------------|------------|--|--|---|-------------------------|
| Councillor Donovan | 27273 | Pages Road Bridge Renewal (OARC) | No | Project in detailed design phase. Rephased to reflect realistic delivery programme. | -7,022,667 |
| | 60173 | WW Pages Road Pump Station Pump Replacements (PS0001) | No | Budgets rephased to meet updated forecast. | -332,552 |
| | 61030 | New Brighton Roading & Transport Improvements (CRAF) | No | Some reduction in FY24 required, rephased due to resource constraints. Funding will be brought forward if required. | -1,816,975 |
| Councillor Henstock | 232 | Northern Arterial Extension including Cranford Street Upgrade | No | Scope for delivery in FY24 has not been identified at this time. Funding can be brought back from FY25 if needed in FY24. | -1,500,000 |
| | 243 | Greers, Northcote & Sawyers Arms Intersection Improvement | No | Project in early scheme phase. New phasing reflects realistic delivery programme. | -998,552 |
| | 67987 | Greers/Langdons Traffic Lights | No | Project in early scheme phase. Rephased to reflect realistic delivery. | -400,000 |
| Councillor Johanson | 60431 | Organics Processing Plant Development | No | In early scoping phase, funding can be brought forward as necessary. | -24,250,000 |
| | 61020 | Linwood and Woolston Roading & Transport Improvements (CRAF) | No | Some reduction in FY24 required, rephased due to resource constraints. Funding will be brought forward if required. | -1,616,974 |
| | 61734 | Land Dev-DC funded-Neighbourhood Parks-Catchment 2 Suburban-Infill Growth | No | Rephased budget to align with growth related projects | -1,280,664 |
| | | | | | -39,218,384 |

Projects identified by Councillors and high public interest projects (ref Attach 6)

| Question received from | Project ID | Project Title | Current FY24 Budget Deliverable? | Rationale for Proposed Change | FY24 Proposed Change |
|------------------------|------------|--|--|--|-------------------------|
| Councillor Donovan | 61615 | SW South New Brighton & Southshore Estuary Edge Flood Mitigation | Yes | Rephasing to fit programme within the financial constraints. | -695,982 |
| | 62925 | SW Waitaki Street (OARC) | Yes | Rephasing of project originally proposed due to risks relating to resource consenting issues. Three Waters now have a valid pathway regarding the Ecan consent challenges. Deferral is now due to financial constraints. | |
| Councillor Henstock | 68389 | Condell Ave Street Renewals | Yes | No reduction in budget proposed. | 0 |
| Councillor Johanson | 1022 | Central City Parking Building Replacement | Yes | There is currently no defined scope for FY24. | 0 |
| | 29076 | SW Charlesworth Drain (LDRP 531) | Yes | Rephasing to fit programme within the financial constraints. | -634,570 |
| | 50462 | Delivery Package - Minor Road Safety Improvements | Yes | Some risk, rephased due to constraints. | -3,846,313 |
| | 60385 | WW Mains Renewal - Multi-Use Arena - Barbadoes, Madras, Lichfield, Tuam | Yes | Rephasing to fit programme within the financial constraints. Project is driven by external parties. | -2,054,000 |
| | 68173 | Ōtākaro-Avon River Corridor City to Sea Pathway (OARC) | Yes | Rephased budget to align with current work programme and spend profile | 100,000 |
| | 72097 | Programme – FY23 Weather Event Remediation Transport | Yes | Repair of damage caused by severe weather events in FY23. | 4,950,000 |
| Councillor Peters | 60099 | Amyes, Awatea & Springs Intersection Improvement | Yes | Not currently scheduled to start until FY25. Bringing this project forward would require offsetting with another project. (FY25 \$107,374) | 0 |
| | | | | | -3,216,757 |

Opex – additional supporting information



Key direction required

- Staff have worked to reduce the rates increase, largely driven by external factors (interest, inflation, insurance increases)
- To reduce further means **pushing harder on levers above**, or using more challenging levers
 - cutting Levels of Service
 - cutting/deferring grants
 - materially increasing user charges



Reducing Levels of Service

- Already set by Council through 2021 Long Term Plan.
- Some LOS cuts rejected in that process.
- Some major LOS measures are mandatory (DIA).
- Significant savings only likely to be found in significant LOS legal trigger for public consultation.
- Must provide opportunity for views of affected parties to be heard.
- Must set out proposed reduction and impact.
- History of community concern.



Reducing Levels of Service

What is Council's direction on Level of Service decreases?



Rationalising community grants

- Council funds \$18M (excl CNZ and Venues) in grants to diverse groups.
- Operational expenditure, so direct impact on rates.
- Extensively reviewed in past LTPs.
- Reduction or deferral may trigger public consultation (transparency).
- Some community groups have pre-committed LTP grants funding.
- Presently strengthening community grants are increased 2% p.a.
- History of community concern.



Rationalising community grants

What is Council's direction on rationalising grants?



Materially increasing user charges

What is Council's direction on materially increasing fees and charges? Acknowledging various restraints exist:

- Market competition
- Community participation rates
- Legislation
- Limited to cost recovery

Next steps

Today's briefing designed to give an update on issues affecting the development of the 2023/24 Annual Plan and to seek Councillor guidance.

Staff will now use that guidance to prepare further information for Council. Next steps will be focussed on:

- Further updates
- Council advice on Annual Plan parameters and content
- Councillor direction and priorities



2023/24 Annual Plan – timeline

| 31 August | Brief ELT | |
|-----------------------------|---|---|
| 5 Sept – 11 Oct | Planning period opens | |
| 14 Oct | HoS budgets sign-off | |
| 19 Oct | GM budgets sign-off | |
| 28 Oct – early Nov | BERL Inflation info available | |
| Nov – Dec | Briefings | |
| Mid-Dec | Council confirms draft AP in general terms | |
| Staff prepare Annual Plan a | and Consultation Doc (if required) | |
| 24 Jan 2023 | Final draft briefing | |
| 1 Feb | ARMC report due | |
| 8 Feb | ARMC meet | |
| 9 Feb | Council report due | |
| 14 – 16 Feb | Adopt draft AP | |
| 3 Mar – 4 Apr | Open for consultation (Note: school holidays from Easter, Fri 7 Apr – Sun 23 Apr) | |
| 24 Apr | Officer responses and final coded report to EMs (finish coding by Fri 14 Apr / Officer responses & GM approval by 19 Apr) | |
| 27 Apr – 2 May | Submissions / Hearings (5 May as possible back-up) | |
| 10 May | Thematic Analysis of submissions (including key themes from Hearings) | |
| 10 May (24 Apr-3 May) | Officer responses to questions raised during Hearings to EMs | |
| Provides space for Hearing | s questions to be responded to and digested, before briefings and amendments | |
| 15 – 26 May | Councillor briefings | |
| 31 May (17 - 31 May) | Amendments due | |
| 8 June | Docs ready/ELT agenda | |
| 14 June | ELT meet | |
| 15 June | ARMC agenda | |
| 21 June | ARMC meet | - |
| 22 June | Council agenda | |
| 27 or 29 June | Adopt final AP | |