

Long Term Plan 2018-28

Service Plan for Civil Defence & Emergency Management

Adopted by Council with the final Long Term Plan 2018-28 on 26 June 2018




Approvals		
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What does the overall Group of Activities do and why do we do it?

Through the Communities and Citizens Group of Activities the Christchurch City Council enhances the wellbeing and resilience of its citizens and communities.

We contribute to safe, healthy and inclusive communities by providing high-quality library, sports and recreation, arts and cultural, community development and emergency management services.

We provide opportunities for people to express themselves and be challenged by art, music, theatre, dance and other media and to understand and celebrate our many identities and heritage.

Our libraries act as a vehicle for access to knowledge, ideas and information and as a democratic service open and available to anyone. Libraries are a trusted and recognised feature of local communities, but are also part of a network, with branches covering all parts of our city.

We encourage more people to be more active more often through the provision of a range of sport and recreation facilities and programmes.

We provide community centres, halls and houses to encourage participation in local activities and build a sense of community.

We provide information and advice to help citizens and communities. We offer support to community organisations to help them deliver the valuable services they provide.

Our activities aim to ensure all citizens have the opportunity to participate in community and city decision-making.

These activities help communities become stronger, more resilient, and healthy, so that Christchurch becomes a better place to live and provides opportunities for all.

1. What does this activity deliver?

The National Civil Defence and Emergency Management Strategy identifies 4Rs of Emergency Management as:

- Reduction: Identifying and analysing the long-term risks to human life and property from hazards.
- Readiness: Developing operational systems and capabilities before a civil defence emergency happens including self-help and response programmes for the general public and specific programmes for emergency services, lifeline utilities and other agencies.
- Response: Actions taken immediately before, during or directly after a civil defence emergency to save lives and protect property and to help communities recover.
- Recovery: The coordinated efforts and processes to bring about immediate, medium term, and long term holistic regeneration of community following a civil defence emergency.

The levels of service shown in this Service Plan focus on readiness, response, and recovery. Risk reduction is considered to be part of the business as usual approach taken by Council's infrastructure units as part of their Asset Management Plans.

The levels of service are in alignment with the statutory requirements for Council as per the CDEM Act, the National CDEM Plan, the National CDEM Strategy, and the Canterbury CDEM Group Plan.

The Civil Defence Emergency Management activity includes the following services:

1. Co-ordinates civil defence readiness, response, and recovery;
 - Operational readiness including facilities and equipment being available prior to an emergency;
 - Plans developed to inform staff, volunteers and agency representatives of how the response and recovery phases should function;
 - Respond to and manage civil defence emergencies within the Council's area.
2. Increase community resilience through public education programmes and community planning and volunteering;
 - Development and delivery of public education programmes;
 - Development of community 'owned' resilience plans;
 - Encourage involvement of community volunteers in CDEM readiness and response;
3. Training of EOC personnel and community volunteers;
 - Development and delivery of local level training for EOC staff and community volunteers;
 - Ensuring adequate staff attend Group and/or National level training to increase the individual's capability;
 - 'Introduction to EOC' for new employees training to be included as part of staff induction training.

2. Why do we deliver this activity?

The Civil Defence Emergency Management Act 2002 requires the Council to:

- Respond to and manage the adverse effect of emergencies in its area;
- Provide or make available material, services, information, and any other resources or effective civil defence emergency management in the Council's area.
- Carry out recovery activities;
- In relation to relevant hazards and risks identify, assess, and manage those hazards and risks;
- Consult and communicate about risks;
- Make available suitably trained and competent personnel, including volunteers, for effective civil defence emergency management in the Council's area.

The Canterbury CDEM Group Plan is required under section 48 of the CDEM Act and identifies the principles and objectives of emergency management in Canterbury. The Plan provides guidance for organisations involved in emergency management about what is expected in relation to risk reduction, readiness, response, and recovery. The Council as a member of the CDEM Group is required to adhere to the principles and objectives contained within this Plan. Objectives within the Group Plan include the following:

- Enhance professional development of all personnel involved in CDEM;
- Ensure that local authorities have robust and tested business continuity plans so they can continue to function in an emergency;
- Ensure that political and executive levels of CDEM group members show strong leadership and a commitment to CDEM;
- Strengthen the coordination and cooperation among all relevant CDEM response agencies in planning for and responding to an emergency;
- Enhance the ability of lifeline utilities to prepare for and manage civil defence emergencies;
- Communicate all issues relating to risks effectively to the community and CDEM partners;
- Increase community and business awareness of the risks from hazards and their consequences;
- Improve community and business preparedness through community based planning.

3. Specify Levels of Service

The Levels of Service, Performance Measures and Performance Targets for Civil Defence & Emergency Management activity are provided below. Shaded rows are the levels of service and performance measures to be included in the Long Term Plan. Non-shaded rows are non-LTP management level measures.

Performance Standards Levels of Service (we provide)	Results (Activities will contribute to these results, strategies and legislation)	Method of Measurement (We will know we are meeting the level of service if.....)	Current Performance	Benchmarks	Future Performance (targets)			Future Performance (targets) by Year 10 2027/28	
					Year 1	Year 2	Year 3		
					2018/19	2019/20	2020/21		
Co-ordinate civil defence readiness, response, and recovery									
2.5.1.1	Christchurch CDEM plans covering local response and recovery arrangements are in place	The city is prepared for and can effectively respond to an emergency with coordinated civil defence readiness, response and recovery planning	2.5.1.1-3	2.5.1.1-3	<i>The CDEM Act requires; "Local authorities, lifelines utilities and government departments to plan for civil defence emergency management and to respond and manage the adverse effects of emergencies in its Council's district."</i> <i>The Canterbury CDEM Group plan</i>	2.5.1.1	2.5.1.1	2.5.1.1	2.5.1.1
2.5.1			Plans are in place which outline the following: <ul style="list-style-type: none"> Christchurch hazards and risks How CCC is to carry out its roles and responsibilities during response and recovery Communication protocols Activation triggers and levels of response (including deactivation criteria) 	<i>2015/16: All Plans were reviewed.</i> <i>2014/15: All Plans reviewed, however, Local CDEM Arrangements require further work.</i> <i>2013/14: Plans and procedures were reviewed.</i>		2.5.1.1 CDEM Plans are reviewed annually.	2.5.1.1 CDEM Plans are reviewed annually.	2.5.1.1 CDEM Plans are reviewed annually.	2.5.1.1 CDEM Plans are reviewed annually.
2.5.1.2						2.5.1.2	2.5.1.2	2.5.1.2	2.5.1.2
2.5.1					2.5.1.2 New CDEM plans are developed within 12	2.5.1.2 New CDEM plans are developed within 12	2.5.1.2 New CDEM plans are developed within 12	2.5.1.2 New CDEM plans are developed within 12 months of initiation.	

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					Year 1	Year 2	Year 3		
					2018/19	2019/20	2020/21		
					months of initiation.	months of initiation.	months of initiation.		
2.5.1.3		<ul style="list-style-type: none"> Plans in place that outline each CCC business unit's BCP arrangements. 	<i>2012/13: Plans and procedures were reviewed.</i>	<i>sets out actions to be undertaken during readiness, response & recovery for those organisations with a CDEM responsibility.</i>	2.5.1.3	2.5.1.3	2.5.1.3	2.5.1.3	
2.5.1					New (2.5.1.3) At least 33% of Unit Business Continuity Plans have been updated.	New (2.5.1.3) At least 67% of Unit Business Continuity Plans have been updated.	New (2.5.1.3) 100% of Unit Business Continuity Plans have been updated.	New (2.5.1.3) Unit Business Continuity Plans remain up to date.	
Public education to increase community awareness and preparedness									
2.5.4.1									
2.5.4	Build resilience through public education and community engagement programmes	Households and communities are aware of their surrounding hazards and better prepared to cope when an emergency occurs.	2.5.4.1-2 The number of public education programmes delivered to the following types of groups: Vulnerable communities, schools, businesses, community groups, CALD communities etc.	2.5.4.1-2 2015/16: 86 CDEM public education activities occurred. 2014/15:	<i>The CDEM Act requires Council to promote and raise public awareness of hazards and risks.</i>	2.5.4.1	2.5.4.1	2.5.4.1	2.5.4.1
					2.5.4.1 At least 60 CDEM public education activities occur annually, including tsunami public education and Stan's Got a	2.5.4.1 At least 60 CDEM public education activities occur annually, including tsunami public education and Stan's Got a	2.5.4.1 At least 60 CDEM public education activities occur annually, including tsunami public education and Stan's Got a	2.5.4.1 At least 60 CDEM public education activities occur annually, including tsunami public education and Stan's Got a Plan	

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						Year 1	Year 2	Year 3	
						2018/19	2019/20	2020/21	
			improves community resilience.	140 CDEM public education activities occurred.		Plan school programmes.	Plan school programmes.	Plan school programmes.	school programmes.
2.5.4.2						2.5.4.2	2.5.4.2	2.5.4.2	2.5.4.2
2.5.4			The number of community resilience plans that are in place.	2013/14: 81 CDEM public education activities. (Target 50)		New 2.5.4.2 At least 20 communities have developed community resilience planning documentation, resources, or activities.	New 2.5.4.2 At least 25 communities have developed community resilience planning documentation , resources, or activities	New 2.5.4.2 At least 30 communities have developed community resilience planning documentation , resources, or activities	New 2.5.4.2 At least 50 communities have developed community resilience planning documentation, resources, or activities
Training of EOC personnel and community volunteers									
2.5.10.1			2.5.10.1-3	2.5.10.1-3		2.5.10.1	2.5.10.1	2.5.10.1	2.5.10.1
2.5.10	Enhance professionalism of EOC personnel and community volunteers through training and exercises	Trained EOC personnel and community volunteers can respond effectively to and manage the	A comprehensive system will be maintained recording the levels of training undertaken and competencies of staff and volunteers with CDEM roles.	2015/16: 322 staff suitably trained (Target: A minimum of 200 staff suitably trained)	<i>The CDEM Act requires members of CDEM Groups make available, suitably trained & competent personnel for emergency</i>	2.5.10.1 A minimum of 200 staff suitably trained for EOC roles.	2.5.10.1 A minimum of 200 staff suitably trained for EOC roles.	2.5.10.1 A minimum of 200 staff suitably trained for EOC roles.	2.5.10.1 A minimum of 200 staff suitably trained for EOC roles.

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						Year 1	Year 2	Year 3	
						2018/19	2019/20	2020/21	
2.5.10.2	2.5.10	adverse effects of emergencies		<p>2014/15: 75%</p> <p>(Target: At least 80% of staff with EOC roles are appropriately trained).</p> <p>2013/14: 88%</p> <p>(Target: At least 80% of staff with EOC roles are appropriately trained).</p>	<i>management response.</i>	2.5.10.2	2.5.10.2	2.5.10.2	2.5.10.2
2.5.10.2						2.5.10.2	2.5.10.2	2.5.10.2	At least 80% welfare volunteers have completed the Emergency Preparedness and Intro to CD Centres training.
2.5.10.3	2.5.10					2.5.10.3	2.5.10.3	2.5.10.3	2.5.10.3
						2.5.10.3	2.5.10.3	2.5.10.3	2.5.10.3
						At least 80% of Response Team members trained to national standards.	At least 80% of Response Team members trained to national standards.	At least 80% of Response Team members trained to national standards.	At least 80% of Response Team members trained to national standards.

4. What levels of service do we propose to change from the current LTP and why?

To review changes to levels of service between those adopted for the Amended Long Term Plan 2016-25 (Annual Plan 2017/18) and the draft Long Term Plan 2018-28, refer to [section 4 of the draft Service Plan](#).

5. How will the assets be managed to deliver the services?

The CDEM Unit is responsible for ensuring the following assets are maintained in good operational condition:

- Tsunami Warning System
- Radio-telephone network hardware (radios, portable repeaters etc.)
- Mobile Emergency Command Unit
- Rescue trailers and rescue equipment
- Welfare trailers and welfare equipment

6. What financial resources are needed?

Refer to the **Activities and Services** section in the most recently adopted [Long Term Plan / Annual Plan](#).

7. How much capital expenditure will be spent, on what category of asset, and what are the key capital projects for this activity?

Refer to the **Capital Programme** section in the most recently adopted [Long Term Plan / Annual Plan](#).

8. Are there any significant negative effects that this activity will create?

Effect	Mitigation