

Christchurch City  
Amendments to the  
Long Term Plan

**2015**

**2025**

Christchurch Ōtautahi

**Volume 2 of 3**



Christchurch  
City Council



**Amendments to the Long Term Plan 2015–2025**  
**Christchurch Ōtautahi**

For the period 1 July 2016 to 30 June 2025  
Adopted on 23 June 2016

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Volume 2 of 3

The Amendments to this Long Term Plan were adopted by Christchurch City Council on 23 June 2016. It covers the period 1 July 2016 to 30 June 2025.

This plan is contained in three volumes:

**Volume 1** contains a summary of changes, rating information, activities and services, the planned capital programme and financial projections for the remaining 9 years covered by the plan;

**Volume 2** contains the Finance Strategy and the Infrastructure Strategy;

**Volume 3** contains the Significance and Engagement Policy, detailed rating and financial management policies, information about the council controlled organisations for which the Council is responsible, fees and charges and other information.



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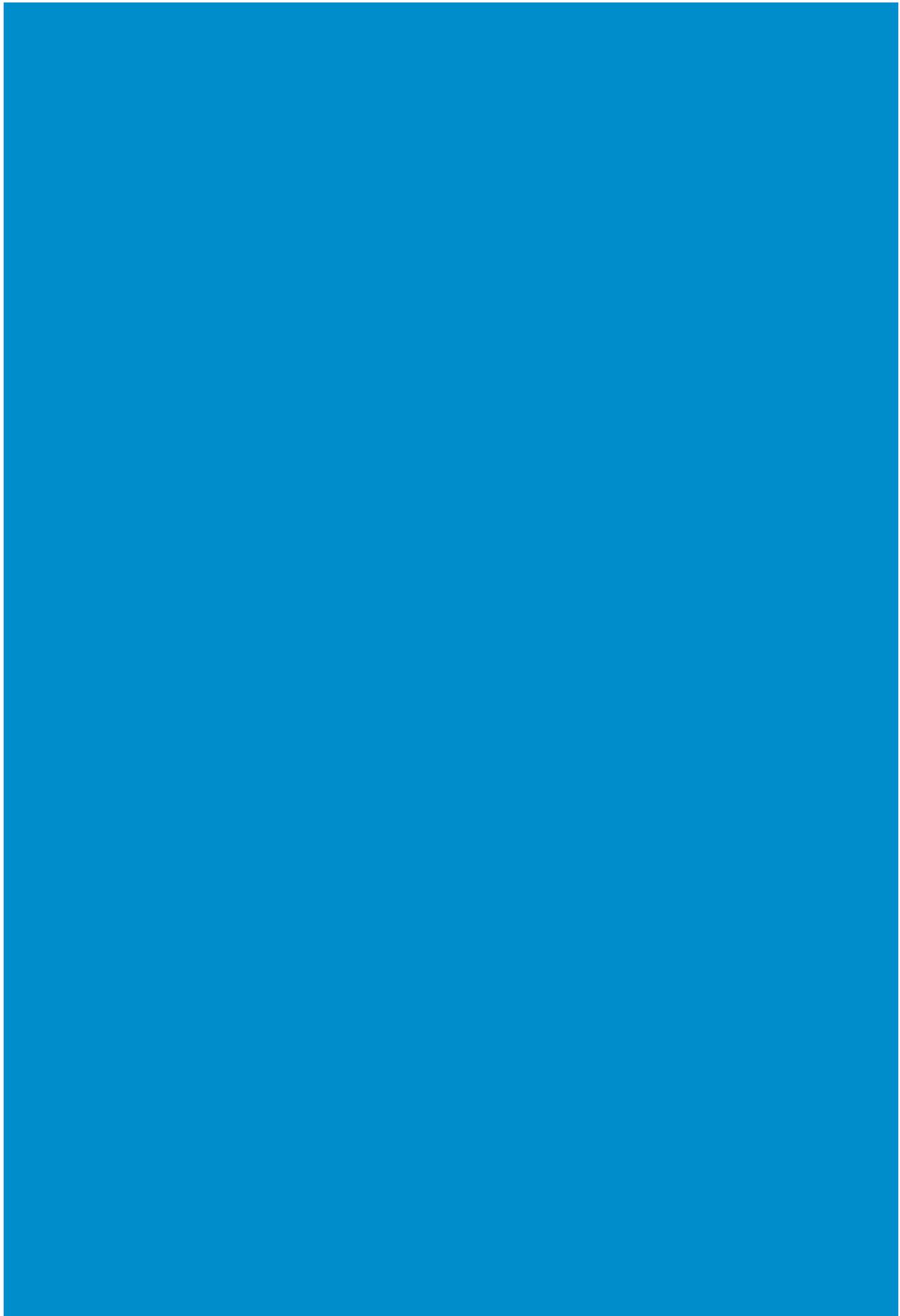
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### Cautionary note

The forecast financial statements in this amended 2015–2025 Long Term Plan have been prepared on the basis of the best information available at the time of preparing the accounts, including the latest available information on cost and revenue forecasts.

Actual results are likely to vary from the information presented and the variations may be material.

The purpose of this plan is to inform the community on the spending priorities outlined in the plan, and may not be appropriate for any other purpose.



# Amended Financial Strategy



# Amended Financial Strategy

## 1. Overview

The challenge that the City faces over the 2016-2025 period and beyond is funding the rebuild and restoration of the City. This means returning the levels of service of roading, water, waste water and land drainage to at least their pre-earthquake condition, as well as meeting community expectations on facilities and services. There is the further challenge of funding the replacement of the underground pipes first installed in the building boom of the 1950s and 1960s. These will reach the end of their useful life within the next 30 years.

Fundamentally, the financial strategy needs to solve the relationship between the expenditure required to deliver levels of service, and the available funding levers of rates, debt, and release of capital from CCHL's investment portfolio. The four factors are inter-related and movement of one needs to be balanced by movement in at least one of the other variables. For example, if rate increases are reduced then some combination is required of reduced expenditure, more debt, and/or more capital released. As a further example, if less capital is to be released then some combination is required of reduced expenditure, higher rates or more debt.

The amended financial strategy that follows presents a solution to these challenges and outlines the key financial parameters and limits that the Council will operate within over the remaining nine years of the Long Term Plan (LTP).

In the period following the release of the LTP, Council staff have further updated all capital projects with better cost estimation and timing. In addition the timing of the overall programme has been smoothed to better reflect our ability to deliver. The net effect when combined with the under-delivery of the capital programme in the 2015/16 year is a reduction of \$620 million over the first three years of the original plan, but a reduction of \$131 million over the original ten year plan. This may place additional risk around some levels of service but we will address this through continually reassessing the priority of critical projects where circumstances allow. This is further addressed in section 2b, below.

Other changes to the LTP include the better than planned financial results in 2014/15 and 2015/16, the insurance settlement, and a reduction in the estimated cost of SCIRT repairs, (partly offset by Cost Share Agreement changes). \$127 million of operational savings forecast to be found over the life of the plan from the Great for Christchurch project have been included.

These changes have enabled rate increases to be held to 4.9 per cent for next year, and 5.0% for each of the following two years, (previously 7.18 per cent, 6.98 per cent and 5.74 percent), (refer graph in section 4). The changes have also enabled the capital release from CCHL to be reduced by \$150 million, with the remaining \$400 million rescheduled from 2016/17 and 2017/18 to \$200 million in each of 2017/18 and 2018/19. This deferral helps ensure that only the minimum release of capital needed will occur. (See section 2f.)

Net debt/ revenue now peaks at 180 per cent in 2021 and declines to under 150 per cent by 2042. The Local Government Funding Authority absolute ceiling for net debt to revenue is 250 per cent.<sup>1</sup>

Headroom has improved from \$300 million in every year except 2020, where it was \$271 million, to a minimum of \$528 million in every year. The value of headroom is that it allows future councils a degree of flexibility if unforeseen circumstances arise. This is considered a prudent level of headroom.

## 2. Key Factors Impacting on our Financial Position

### 2a Christchurch's Growth and Infrastructure Needs

#### Rating Base Growth

Before the earthquakes, Christchurch City Council enjoyed steady growth of around 1 per cent a year in its ratepayer base, resulting in a \$3 million increase to rates revenue each year. This growth declined in the years following the earthquake due to slower natural population growth (i.e. subdivisions, residential and commercial building activity) and the demolition of earthquake-damaged properties. Since September 2010 the city's capital value has reduced by \$2.29 billion as a result of 4,200 residential demolitions (value \$1.25 billion) and 1,350 commercial demolitions (valued at \$1.04 billion). An additional \$2.38 billion of capital value has been lost in the residential red zone through a combination of demolition and the devaluation of 7,000 properties (to 10% of their previous value) as part of the 2013 citywide revaluation. In the period up until June 2014 the number and value of demolitions exceeded the number of properties being built or rebuilt. The outcome of this is that existing ratepayers have faced a higher rates increase than if there had been normal growth.

In 2014-15, capital value growth returned to and surpassed historical levels. Higher growth continued during 2015-16 and is expected to continue to accelerate in the early years of the LTP as both the residential and commercial rebuild of the City takes shape. In 2018-19 growth is expected to return to pre-earthquake levels when it is assumed that the residential rebuild and repair programme will be complete. Commercial capital value is expected to grow rapidly in the early years. The expected growth is centred within the Four Avenues and dominated by office, retail, industrial and accommodation sectors. From 2018-19 it is expected growth will track long-term household and population growth forecasts for the remainder of the Plan period.

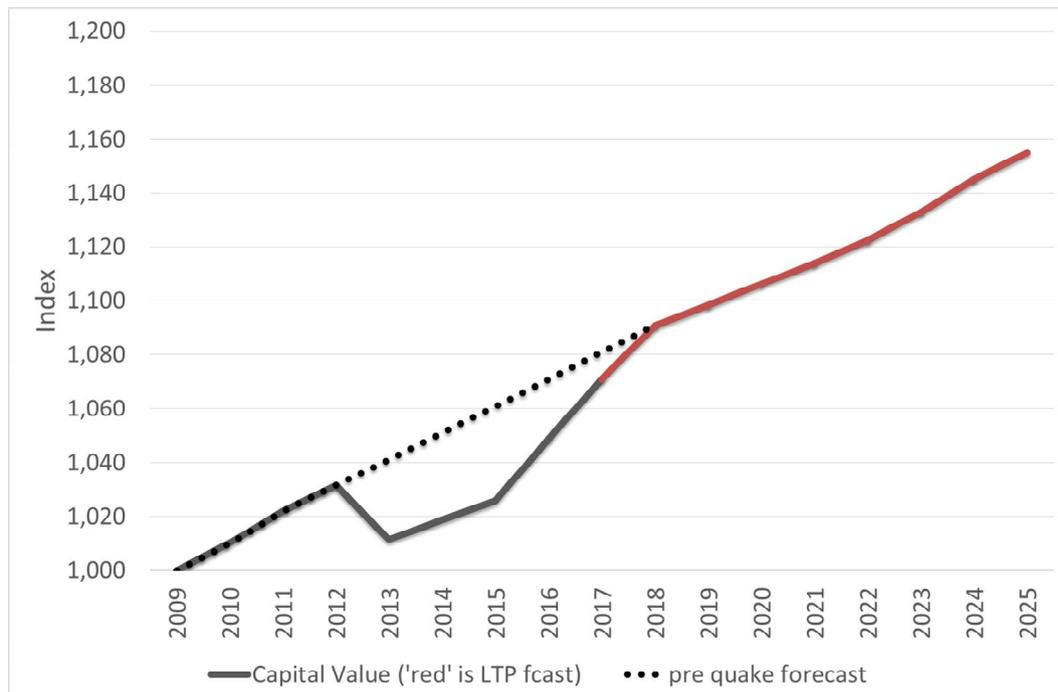
Through an Order in Council, the Government has given Council the ability to decrease rates for a property the month after it is demolished and to increase rates the month following a rebuild or new build. This Order in Council was originally due to expire in June 2016 but has been extended through to June 2018. Once the Order in Council finally expires, Council will revert to making alterations to rating unit valuations on an annual basis in line with the rest of New Zealand.

The following Capital Value Growth index demonstrates the slowdown and loss in capital value with the dotted line representing the expected growth in the city before the earthquakes hit. The red line shows the growth path that is assumed through this Amended LTP.

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<sup>1</sup>This is further explained in section 4, along with Standard and Poor's credit rating information

## Capital Value Growth Index



### Expected Changes in Population and Use of Land

Following the 2010 and 2011 earthquakes approximately 7,000 properties in Christchurch City were re-zoned by the Canterbury Earthquake Recovery Authority (CERA) meaning the land is not considered suitable for urban purposes (i.e. private or public, residential or commercial use) without substantial remediation. The Council has accelerated the amount of land made available for urban purposes so that people who have had their homes and businesses destroyed and have had to relocate, have alternative sites to move to. While much of this movement has already occurred it is still having some effect on land use demand.

Land is also needed for the natural growth of the Christchurch population which is predicted to reach 383,000 by 2025, an increase of 6 per cent over 2015 with the number of households increasing 13 per cent over the same period. In addition, housing is required for many of the workers coming to the Greater Christchurch region for the rebuild over the next few years. It is estimated that there could be up to 8,000 additional workers required from September 2014 until the peak at the end of 2016.<sup>2</sup>

The supply of industrial business land (Zoned B3 – B8) has increased steadily since the earthquakes as new land has been rezoned. Take-up of this land was low in the two years immediately following 2011-12, at around nine hectares a year. Since then, take-up has increased to around 20 hectares a year which is approaching the pre-earthquake rate. The Land Use Recovery Plan (LURP) identified:

- approximately 600 hectares of business greenfield areas available for future business development. As at January 2016, 285 hectares of this was zoned and 216 hectares available for take-up.

<sup>2</sup> <http://www.dol.govt.nz/publications/research/canterbury-rebuild/canterbury-job-matching-sep-2014.pdf>

- approximately 20,000 potential residential sections. As at October 2015, resource consents were either granted or in progress for around 6,000 of these, including more than 1,700 where building consents have been granted for new housing.

### Rating Unit Projection

2017	2018	2019	2020	2021	2022	2023	2024	2025
168,200	170,388	171,667	172,946	174,226	175,505	177,205	178,905	180,605

The above numbers reflect the projected number of rating units at the start of each year.

The overall growth in rating units is not anticipated to match either the expected growth in households or capital value. The commercial rebuild is mainly taking place on existing, but demolished, rating units and the residential housing stock still includes large numbers of unoccupied dwellings.

To provide infrastructure for the growth outlined above, the Amended LTP includes \$601 million of capital projects over the remaining nine-year planning period.

For further details on the specific projects please refer to the proposed capital programme.

### 2b Levels of Service

To better reflect our levels of service, and so that the community can monitor progress, an additional level of service has been added which measures the average roughness of the roading network. This measure will also allow the residents of Christchurch to benchmark our roads with those of other Councils.

Renewal works will be prioritised across the whole network to ensure that priorities are based on the delivery of the levels of service at the lowest lifecycle cost. The Annual Plan contains a reduction in the levels of service regarding ratepayer satisfaction with roading, as deformities in the pavement will remain for longer periods.

Within the three waters area the changes will not affect levels of service in the short to medium term. However they do increase the risk of failure.

Levels of Service for infrastructure assets, with the exception of water supply, are forecast to gradually improve over the period of the Plan. Water supply shows a gradual deterioration, in part due to the practical difficulties involved in putting cameras into pressurised pipes to identify any damage. (Note that the decline in levels of service for water supply does not apply to the quality of potable water itself; it applies to the frequency of pipe failures.) More information around the actual level of service for each activity can be found in the Activity Management Plans. Links to specific levels of service for each activity (and their trends over time) are available at <http://www.ccc.govt.nz/ltp>

Sport and recreation and Arts and culture are showing improved levels of service as a result of the new pools in the East and South West along with the new library in the South-West. The Council contribution for these is set out in Appendix 1, Table 1 below. These Level of Service increases are funded mainly through additional borrowings of \$36 million in 2017/18 and 2018/19. The additional operational costs of these facilities will begin from 2018 with the overall impact on rates being 1.2 per cent spread over three years.

### 2c Cost Share Ownership and Opex

The Cost Share Agreement is the underlying document between Council and the Crown that determines ownership and operating cost responsibilities for each of the Anchor Projects.

In most instances ownership is clear but where the Agreement is ambiguous Council has assumed as follows for the purposes of this Plan:

- Bus Exchange
  - Crown ownership and operation for the first three years.
- The Frame, (Public realm)
  - Council ownership and maintenance
- The Square
  - Council ownership and maintenance
- Central Library
  - Council ownership and operation
- Car parking
  - Council / private ownership and operation
- Earthquake memorial
  - Crown ownership and maintenance
- Metro Sports Facility
  - Council ownership and operation.
- Avon River Precinct
  - Council ownership and operation.
- Stadium
  - For planning purposes we have assumed this will be completed towards the end of the LTP period.

We are not expecting any additional operating costs from any other anchor projects.

## 2d Capital Expenditure

The planned capital programme has been established through the Infrastructure Strategy, Activity Management Plans and Asset Management Plans prepared as part of the LTP process. These plans link the forecast rebuild outcomes, population growth, levels of service and Council strategies such as the Greater Christchurch Urban Development Strategy and the Government's Land Use Recovery Plan.

The level of Crown funding supporting the Horizontal Infrastructure spend has been clarified with the Crown since issuing the original 2015-25 LTP. In November 2015 the Crown confirmed that it would not fund the renewal element of the remaining programme meaning that the standard of renewal that SCIRT had previously been achieving was reduced. The projected Crown funding has been reduced to reflect the lower cost under the revised eligibility criteria. The revised funding was based on the Horizontal Infrastructure Programme as provided in October 2015, and should the costs of projects within the approved programme vary, either up or down, the funding limits will similarly change.

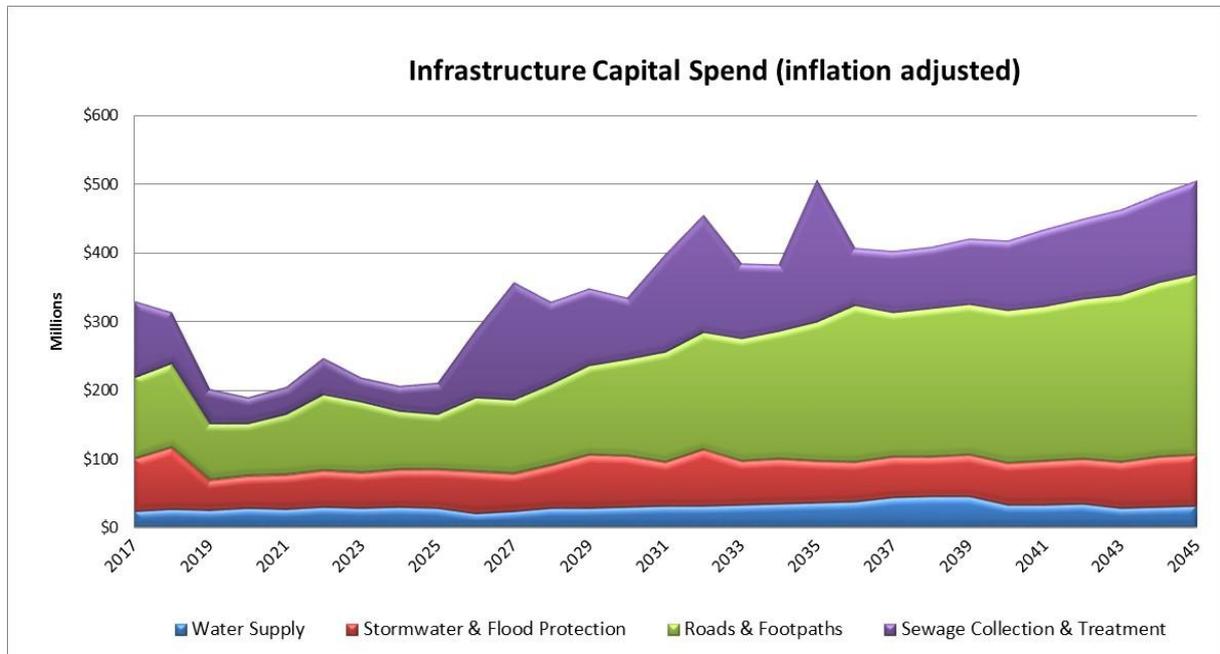
The change in SCIRT's scope could result in some of the city's roads and pipes needing to be replaced sooner than originally forecast. Any delay in renewing them can result in higher operating maintenance costs.

The infrastructure programme of work for the next 30 years is depicted in the graph below, and is a summary of the findings contained within the amended Infrastructure Strategy.

The amended financial strategy includes provision for this work including the cost to replace the post-World War II infrastructure. The City's engineers were always aware of, and had planned for, this replacement but recent analysis has shown that the 2010/11 events reduced the useful life of many of these assets by up to 20 years although they currently remain in serviceable condition. This renewal

programme begins to impact the Council's capital programme from the mid-2020s as shown. For further information please refer to the *Infrastructure Strategy, Financial Estimates and Assumptions*.

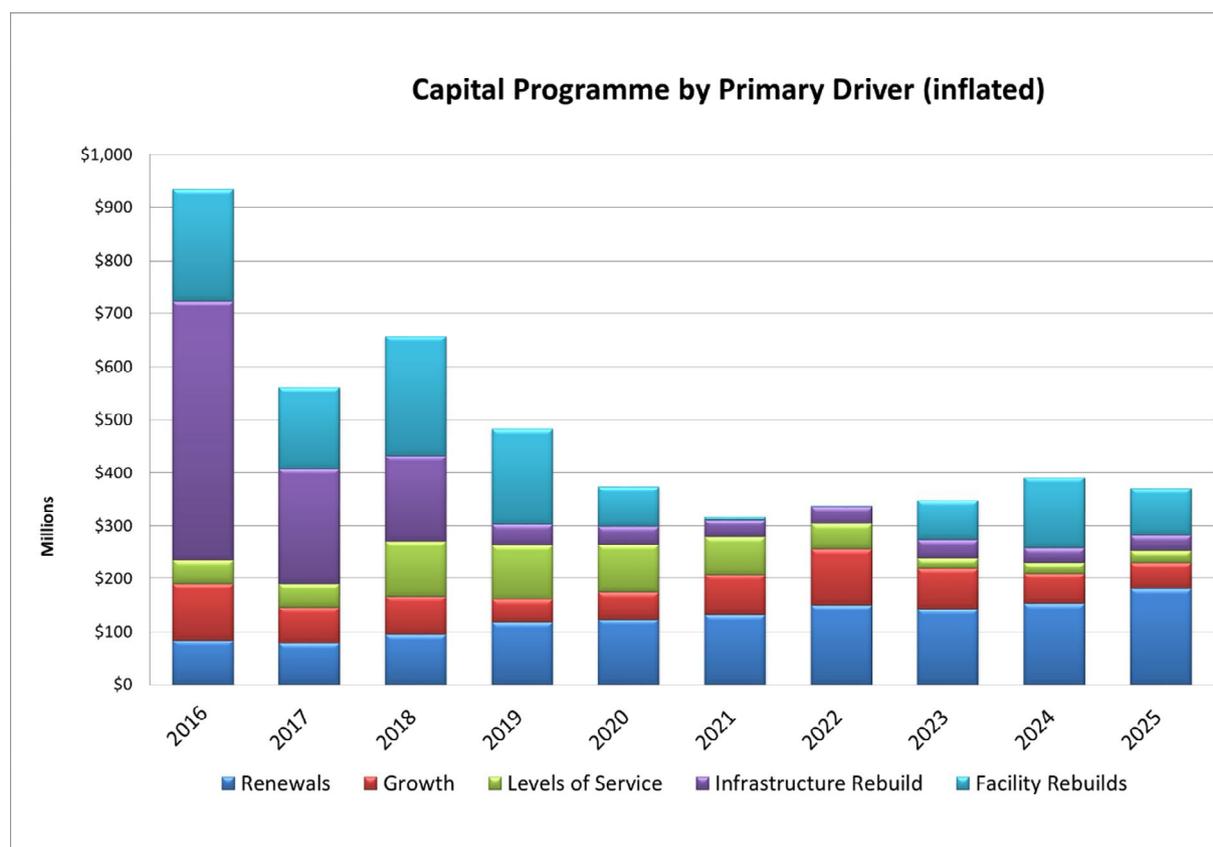
Graph of total infrastructure spend for the next 30 years, by class of asset



The capital programme for the remaining nine years of the Long Term Plan includes the infrastructure projections above, along with the non-infrastructure programmes for community facilities and internal services such as Information Technology, fleet and corporate accommodation. It includes provision for renewal of existing assets, plus additional capacity to meet demand growth and increasing levels of service. The planned capital expenditure for the amended LTP is summarised by these categories in the graph below. Renewals are heavily impacted by the rebuild in the first three years.

Major community facilities – the rebuild of facilities included under the Cost Share Agreement, remain significantly behind schedule. Any delay in delivery reduces our borrowing and operating costs. The Council's commitment is set out in Appendix 1, Table 1.

Graph on renewals, level of service and growth for the 10 years of the LTP



## 2e Funding Streams Uncertainties

While insurance has been settled, there are still some uncertainties around the quantum and timing of other funding sources.

Should additional funding be received from any source which is above the levels assumed in this strategy, the following options are available:

- further reduce the release of capital from CCHL, or
- maintain the \$600 million capital release and reduce debt levels, or
- maintain the \$600 million capital release and further reduce rates<sup>3</sup>.

In the event of additional funding becoming available Council will make a decision as part of a future LTP on the basis of a recommendation from staff.

Equally, should funding levels drop, or requirements around the cost share agreement increase, the decision to reduce the capital release to \$600 million would need to be reassessed.

<sup>3</sup> Note the Financial Strategy's parameters are rates for the first three years of 4.9%, 5.0% and 5.0%, which when combined with a capital release of \$600 million, all else being equal, results in the net debt/ revenue ratio peaking at 180% in 2021.

## 2f Other Assumptions

This Financial Strategy is based on the assumptions set out in the Significant Forecasting Assumptions companion document.

## 3. Financial Strategy Considerations

In developing a strategy we were mindful of the following.

We believe it is important to:

- keep debt levels under control throughout the remaining nine years in order to provide the capacity to borrow from 2025 onwards when the next asset renewal peak begins.
- choose a solution that spreads the cost across those ratepayers who will benefit from the services the assets provide (intergenerational equity). Our policy is to retain this by funding renewals through rates and borrowing for the balance of the capital programme. This additional debt is repaid over 30 years.
- build in financial resilience over time. The challenge facing the City is to do this over an appropriate timeframe while not over-burdening current ratepayers. Specifically, should another disaster event occur (a remote chance but no one was anticipating the earthquake sequence), we need to be in a position to fund our share of the repair and rebuild costs. The Government's Civil Defence Emergency Plan covers 60 per cent of the bill but only if we can meet the first 40 per cent. The Council holds a significant investment through Christchurch City Holdings Limited (CCHL) but this is not readily convertible to cash during the first critical 12 month period when response costs are highest. We consider it is unrealistic to build a strategy which positions the Council to be in the financial position to withstand a significant disaster immediately after sustaining the first. The period of time to achieve this financial resilience is a key parameter of the financial strategy and realistically occurs around 2037 when our net debt/ revenue ratio falls below 170 per cent.
- set revenue at a level that will meet operational expenditure including a provision for depreciation and keep rates at a level which contributes towards the additional funding but does not unreasonably move the burden on to existing ratepayers.
- maintain a balanced budget; i.e. ensure that our revenue continues to exceed our expenses.
- maintain a rate which recovers around 62 per cent of our estimated depreciation. We have revalued the majority of our assets post-earthquake and the results are reflected in this plan. There is a possibility however, that the current costs are overstated as a result of a shortage of contractors, which would mean that we've over-estimated the long term replacement cost. This will become clearer with future valuations as the market settles; at which point we can take steps to correct any under-provision. In the meantime the renewals rated for will steadily increase and be around 68 per cent of the estimated depreciation by 2025. This means that although we're moving towards fully funding depreciation, it could be some years before it's achieved. However, given the current uncertainty, we consider it prudent to achieve this over the medium to long term rather than make an immediate adjustment.

- maintain a policy of financial prudence through managing revenues, expenses, assets, liabilities, investments, and general financial dealings prudently and in a manner that promotes the current and future interests of the community through all of the above.

## 4. Financial Strategy

### Capital Release Assumptions

To access sufficient funds to meet expenditure while at the same time complying with our need for prudence, financial resilience and intergenerational equity, the decision was made in 2015 to consult on releasing up to \$750 million of the investment portfolio held by CCHL.

As a result of this consultation, Council resolved to retain Lyttelton Port Company, Orion and Christchurch International Airport Limited within its strategic assets. This year, largely because of the smoothing of the capital programme the \$750 million has been reduced to \$600 million. \$110 million has been retimed from 2015/16 to 2016/17 and the remaining \$400 million has been deferred to \$200 million in each of 2017/18 and 2018/19.

CCHL are currently undertaking further analysis including capital restructuring options where available. This analysis will be presented to Council with a view to form the basis of the Council's future capital release programme. As stated in the 2015-25 LTP no decision will be made to sell down strategic assets without consultation.

Appendix 2 provides the reader with a reminder of the Cameron Partners report framework for consideration of Asset Ownership. This report was released in August 2014.<sup>4</sup>

The sale of City Care Limited is currently underway and is expected to be completed early in the 2016/17 year.

### Rates Increases

This year, the smoothing of the capital programme coupled with the financial benefits outlined in section 1 above, has allowed us to recommend a \$150 million reduction in the capital release to realise a net value of \$600 million. In addition we've reduced rate increases to current ratepayers to 5 per cent or less for each of the next three years. This results in net debt/ revenue peaking at 180 per cent in 2021 (previously 213 per cent) and declining to under 150 per cent by 2042.

We have maintained \$528 million of headroom in every year.

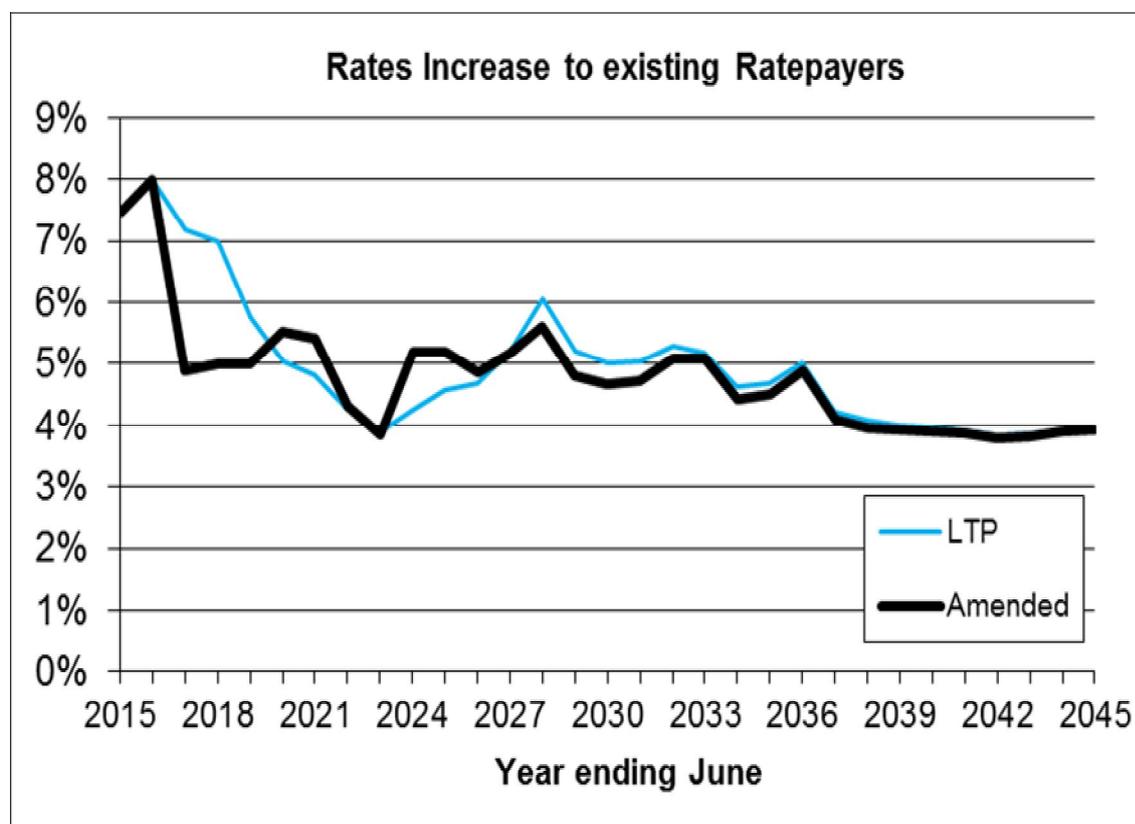
Financial projections show rates increases stabilising at around 5 per cent in the medium term during the post World War 2 infrastructure replacement period, and 4 per cent thereafter.

The series of graphs below show the rates, debt levels and key indicators for the amended LTP against those adopted last year as part of the Long term Plan.

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<sup>4</sup> <http://resources.ccc.govt.nz/files/TheCouncil/policiesreportsstrategies/reports/CameronPartnersReviewAugust2014.pdf>

Graph of rates increases to existing ratepayers for the next 30 years

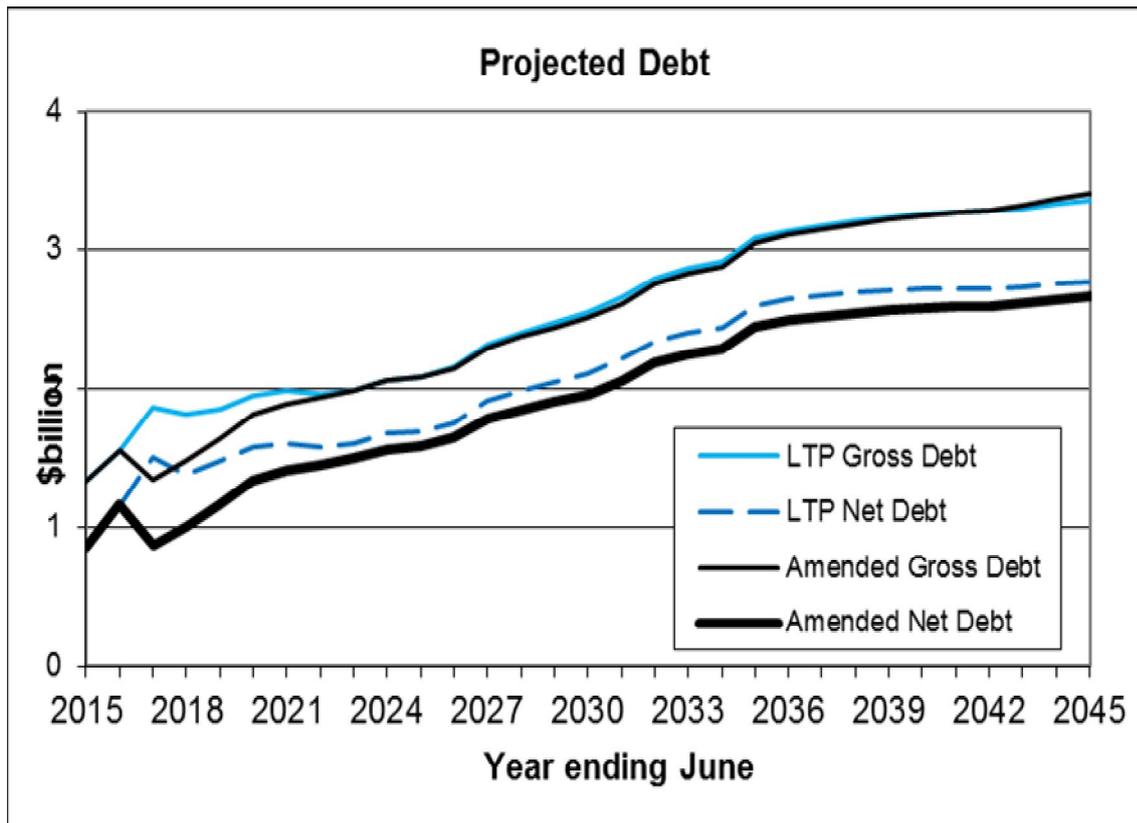


The strategy proposes a total cumulative rates increase over the next five years of 28.6 per cent to existing ratepayers. The higher rates increases for the decade from 2024 is due initially to the new stadium followed by the extended programme of renewals requiring further ratepayer-funded borrowing.

### Borrowing

Debt is capped at 250 per cent of the net debt to revenue ratio, a key measure of financial resilience, with the maximum expected to be 180 per cent in 2021, thereby providing headroom for further borrowing in the event of an emergency.

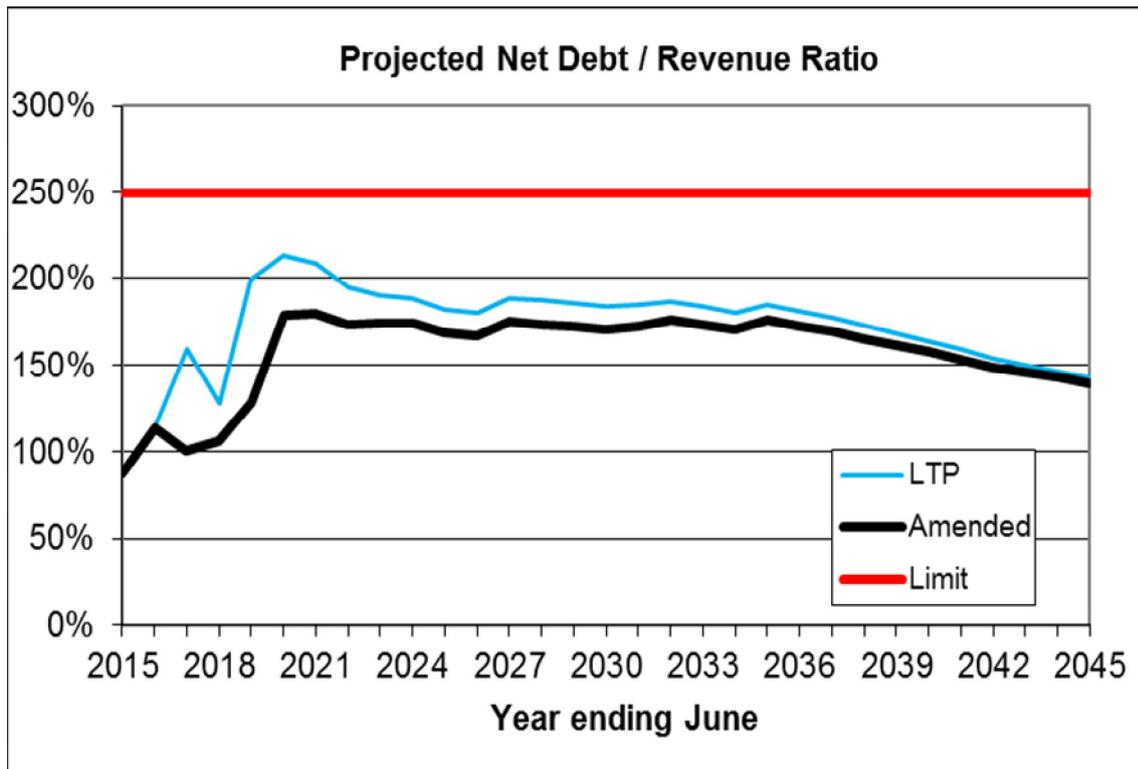
The magnitude of the costs faced by the Council means that if we are to keep rates increases to an affordable level and deliver the rebuild within an acceptable period of time, we must increase our debt levels. The black line on the graph below shows Council's total debt projection as a result of the infrastructure rebuild and facilities rebuild borrowing required, along with that for replacing post-World War II infrastructure.



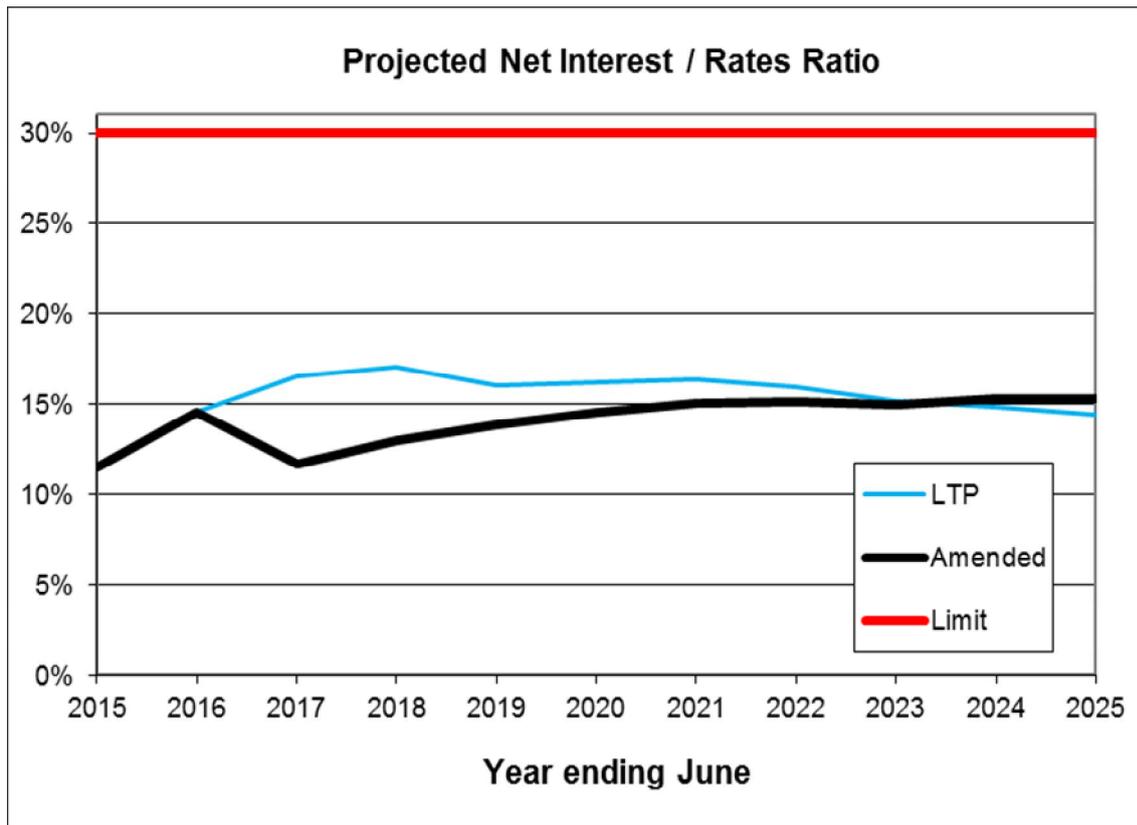
We are conscious both of the amount of debt we need to take on, and the affordability of that debt. In its foundation policies, the Local Government Funding Agency (LGFA) established debt covenants that govern the total amount of debt a local authority may borrow from the Agency. Council has ensured that it remains within both the affordability (net interest as a proportion of rates) and quantum ratios (net debt as a proportion of total revenue). The Council's Liability Management Policy limits align with the Local Government Funding Authority foundation policy limits.

The LGFA limit is 250 per cent for net debt to total revenue and 30 per cent for net interest to rates income. The Council's debt is forecast to increase with the ratio peaking in 2021 at 180 per cent. The net interest ratio stabilises at around 15 per cent over the LTP period. We consider the net debt/revenue ratio ceiling of 250 per cent is appropriate as most of the City's assets do not generate any return, and our debt repayment is largely funded through rates and CCHL dividends. As for any other borrower, it is important to consider the affordability of our debt. As mentioned above, our net interest ratio stabilises at 15 per cent but this is in an environment of extremely low interest rates. While we have much of our exposure hedged, our hedging contracts do not extend for the full 30 years and it is prudent to leave some headroom to meet our obligations should rates increase.

Graph of net debt to revenue for the next 30 years



Graph of net interest to rates income for the next 10 years



The charts above demonstrate that although the Council's total debt levels climb as a result of the rebuild and growth, the strategy for repaying this debt ensures the City's net debt stabilises over time. In addition, because the city continues to grow, so do its rates and total revenues. By controlling the increase of debt following the rebuild process, Council's key debt covenants return to conservative levels later in the 30-year period.

### Credit Rating

The increase in debt in the short to medium term may lead to a further decrease in the Council's credit rating. In its review at the end of the 2015 calendar year, Standard & Poor's removed the Council from negative watch and reconfirmed its A+ rating. It also commented that while they consider the Council's financial strategy to be prudent, Council's credit rating would likely be reviewed if the Group net debt exceeded 180 per cent of revenue or net interest exceeded 9 per cent of revenue. (Standard and Poor's use different ratios and inputs for their purposes compared with those set by LGFA). If the capital programme proceeds as forecast, Council will exceed these two ratios, but not the LGFA covenants. However, it does not automatically follow that the Council will be downgraded. In making their assessment Standard & Poor's consider the group results which have improved ratios due to CCHL's strong operating revenues. Their assessment also includes the economy, the entity's financial management, liquidity, and budgetary performance, and flexibility. They also consider the stability of the governance and executive management and its willingness to make hard decisions.

The Significant Assumptions include an indication of the increased cost of borrowing should a downgrade occur.

Any downgrade would have only a marginal impact on interest rates within the term of this Plan. This has not been incorporated into these financials. Should a downgrade occur, it is expected the Council's

credit rating would be restored over time as the funding uncertainty decreases and the net debt/revenue ratio returns to more conservative levels.

On the issue of affordability, Christchurch City Council rates are still well below most comparative metropolitan councils and our neighbouring District Councils, (see Chart of Estimated Average Residential Rates 2014-15 to 2024-25 by Metropolitan and District Council in Section 6 below).

Rates rebates and other support mechanisms are available for those ratepayers on fixed incomes.

## 6 Quantified Limits on Rates and Rates Increases, and Borrowing: Debt Headroom

The table below provides rates and debt parameters required under section 101A of the Local Government Act 2002.

The quantified limits on rates and rates increases relate to total rates income, which includes penalties and rates collected during the year under the Order in Council. Note these are particular definitions required to be disclosed under legislation which are different to those used to produce the previous rate percentage information. For existing ratepayers the actual increase is always lower than the absolute increase as long as the number of ratepayers continues to grow. For this reason existing ratepayers should focus on the previous graph rather than the table below. The quantified limit on rates is set at 1 per cent above the rates income contained in the amended LTP financial statements. This allows Council some limited flexibility to cope with difficult to forecast changes in the pace of the rebuild.

The quantified limit on rates increases is similarly set at 1 per cent above the nominal year-on-year increase in rates income.

The quantified limit on borrowing is set at the sum of 250 per cent of annual revenue, liquid assets, and on-lending to Council Controlled Organizations.

The quantified limits and debt headroom are as follows:

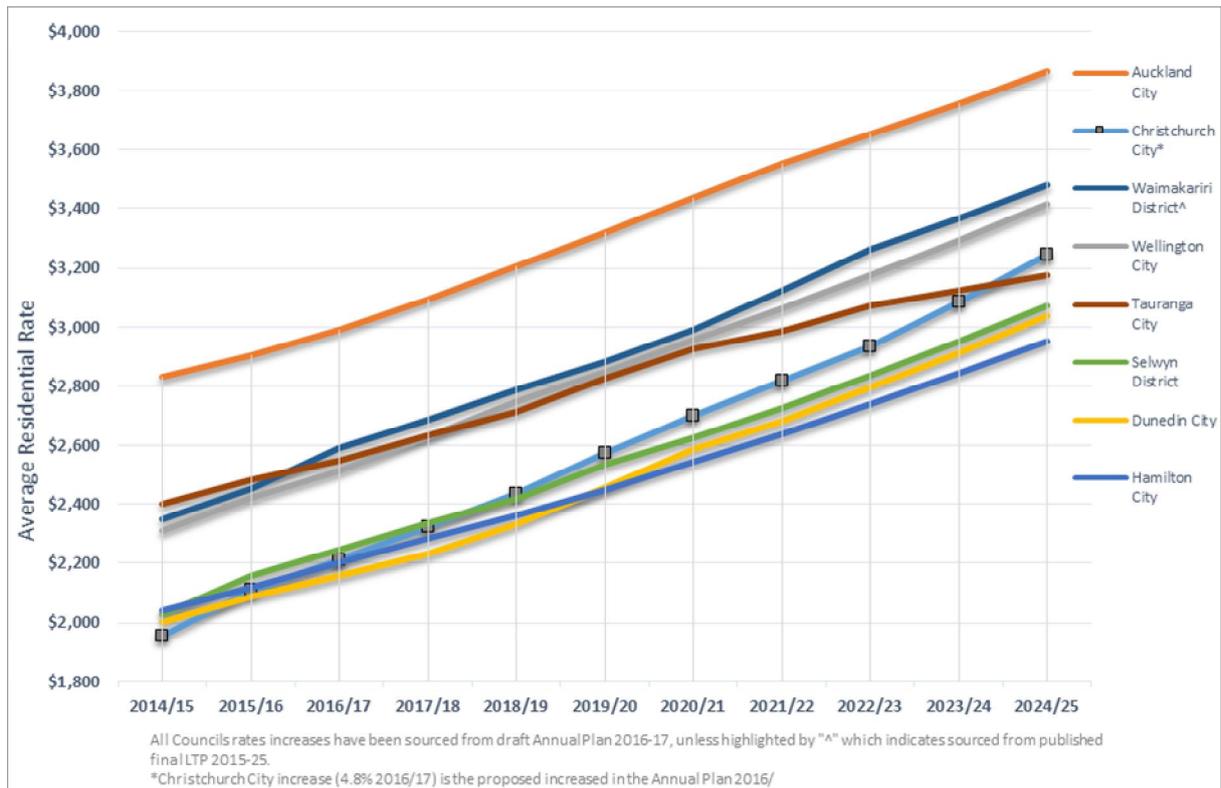
Year	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Rates (\$m)	397	428	455	479	508	539	565	591	626	662
Rates Increase	10.67%	8.93%	7.30%	6.25%	7.13%	6.98%	5.91%	5.55%	6.98%	6.77%
Borrowing	2,956	2,644	2,860	2,735	2,341	2,437	2,572	2,636	2,728	2,849
Debt headroom (\$m)	1,398	1,304	1,377	1,101	529	550	638	652	675	767

The large amount of debt headroom in the period 2016 to 2019 is due to the abnormally high revenue that Council will receive being the release of capital from CCHL investments in those years. Figures for 2020 onwards are based on more normal revenue flows.

The following graph shows the estimated average residential rates for the period of the Long Term Plan 2015-25 by relevant metro and district council. Historically rates in Christchurch have been lower or broadly comparable to the other metro councils and neighbouring district councils. Our rates increases mean Christchurch rates charges will overtake Hamilton this year, Selwyn by 2018-199, and Tauranga by 2024-25; leaving Christchurch rates still lower than Wellington, Waimakariri and Auckland by the end of the LTP.<sup>5</sup>

<sup>5</sup> The average residential rate calculated by each individual council includes all revenue from charges made to residential ratepayers (including water where charged separately) and is divided by the number of residential properties liable for the charges. The 2013 base data has also been presented within the Ratepayer's Report as published by Fairfax Media in June 2014.

## Estimated Average Residential Rates 2014/15 to 2024/25 by Metropolitan and District Council



The base average rates bill figures have been inflated by the indicated percentage increase included in the Consultation Document or Financial Strategy for the Amended LTP 2016-25. Christchurch rates reflect the proposed rates increases as outlined in the LTP 2016-25.

## Appendix 1

Table 1: Major Community Facilities /Anchor Projects

The Council remains committed to the rebuild or repair of the major community facilities listed below, either as part of the Cost Share Agreement with the Crown or on its own. Facilities which are part of the Cost Share are marked with an asterisk.

	Council contribution (\$m)
Christchurch Art Gallery	56.7
Central library*	82.7
Athletic track	6.7
Eastern aquatic facility	30.5
Christchurch Town Hall	127.5
Performing arts*	30.0
South-west library and service centre	12.7
Convention centre*	-
Carparking *	70.0
Former AMI stadium*	253.0
Central city multi-sport facility*	147.0
Avon river park*	6.4
Transport Interchange*	30.8
Transport Plan –phase 1*	27.0
The Square	4.6

### Insurance

Over the last four years we have progressively increased our level of insurance cover over the City's assets as the insurers and reinsurers re-enter the Christchurch market. This extends to full cover including earthquake cover for 777 above- and below-ground buildings, valued at \$1,533 million, and cover for fire and other perils, excluding earthquake, over a further 359 above-ground buildings valued at \$373 million. The remaining 722 buildings totalling \$169 million, with individual values of less than \$2 million, remain self-insured.

We have a limited amount of earthquake cover on the new below-ground water and waste water pipes and anticipate being able to increase this over the next few years. In the meantime we are relying on having sufficient borrowing capacity to fund 40 per cent of any damage incurred through a disaster, thereby entitling the Council to the remaining 60 per cent under the Government's Civil Defence and Emergency Management Plan.

### Policy on Securities

Council secures its borrowing by way of a charge over the Council's rates revenue. This process is used when we borrow from the Local Government Funding Agency, and under the Debenture Trust Deed for our general borrowing programme.

From time to time, with the prior approval of Council and the Debenture Trustee, security may be offered by providing a charge over one or more of the Council's assets. This is only done where there is a direct relationship between the debt and the purchase or construction of the asset being funded, such as an operating lease or project finance, and the Council considers a charge over the asset to be appropriate.

## Investments

The Council's investments are in CCHL, other companies and loans and securities.

### Investment in Companies

The Council's main investment is in CCHL which holds investments on behalf of the City. The Council's objective for owning CCHL is that the company monitors the Council's existing investments. CCHL's dividends provide a key source of revenue for funding Council's activities and services. The return on our CCHL investment from cash dividends has averaged 3 per cent in the last three years and 4 per cent in the last 10 years. When the appreciation in the capital value of its investments is taken into account, CCHL has achieved an internal rate of return over the past five years of 13.3 per cent a year, or 26.1 per cent a year since its inception in 1996. This significant return is due to asset growth. The capital release by CCHL allows it to realise this increase in asset value and return it to Council as a cash dividend. Further information on CCHL's subsidiary companies is provided in the Long Term Plan and in the companies' Statements of Intent.

The Council has shareholdings in a further eight companies. These are held principally to achieve efficiency and community outcomes and not to receive a financial return on investment.

We believe the risk to Council of investing in all of the above is low.

## Council Investments

<i>Company</i>	<i>Shareholding</i>	<i>Principal reason for investment</i>	<i>Budgeted Return</i>
<b>Council Controlled Trading Organisations</b>			
Christchurch City Holding Investments	100%	Return on capital Holding company for the Council's trading investments.	\$28.9 - \$51.8 million per annum as detailed in the forecast dividend table below. Plus special dividends of \$90 million in 2015-16, \$110 million in 2016-17, \$200 million in 2017-18 and \$200 million in 2018-19
Vbase Limited	100%	Economic Development Achieved through the provision of venue management and event hosting services at its own venues (Horncastle Arena and the earthquake damaged Town Hall and Lancaster Park) and those it manages	None in Long Term Plan period.
Civic Building Limited	100%	Property Investment The company holds the Council's 50% investment in the joint venture that owns the Civic Building offices. This is a long term investment.	Returns expected from 2020 onwards.
Tuam Limited	100%	Property Investment Property has been sold and insurance settled. Company's future to be determined.	Return of all capital in 2016.
Canterbury Development Corporation Holdings Limited	100%	Economic Development Provides the Council and community with economic monitoring data. Certain Council levels of service are delivered by CDC.	None
<b>Share Investments</b>			
Transwaste Limited	38.9%	Regional landfill	\$3.1 - \$15.2 million per annum
New Zealand Local Government Funding Agency	8.3%	Borrowing	\$120,000 per annum
New Zealand Local Government Insurance Corporation	12.9%	Risk Management	None
Endeavour Icap	12.8%	Economic Development	None

The Council provides loan funding to its 100 per cent subsidiaries as and when required. Interest is charged on this lending at a market rate.

The forecast dividend income is outlined below:

	2015/16	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25
CCHL	\$138.6 million <sup>1</sup>	\$150.6 million <sup>2</sup>	\$241 million <sup>3</sup>	\$229.3 million <sup>4</sup>	\$28.9 million	\$29.5 million	\$37.4 million	\$43 million	\$47.4 million	\$51.8 million
LGFA	\$120,000 per annum									
Transwaste	\$9.2 million	\$5.2 million	\$15.2 million	\$4.4 million	\$3.4 million	\$3.2 million	\$3.1 million	\$3.2 million	\$3.3 million	\$3.3 million

<sup>1</sup> includes \$90 million from the release of capital in investments.<sup>2</sup>

includes \$110 million from the release of capital in investments.

<sup>3</sup> includes \$200 million from the release of capital in investments.

<sup>4</sup> includes \$200 million from the capital release programme.

The Council is reviewing the following investments:

- CCHL

As discussed in the consultation document the Council is reviewing the investments held by CCHL with a view to releasing funds to assist with its funding needs over the period of the strategy.

- Tuam

The future need for Tuam is currently being assessed.

### Christchurch City Holdings Limited Investments

The key purpose of CCHL is to invest in and promote the establishment of key infrastructure assets in a commercially viable manner to assist proactively in the development and recovery of Christchurch. This involves the identification of infrastructural needs and then playing a role in helping to meet those needs. CCHL encourages appropriate investment by its trading companies when significant updates are required in existing infrastructural assets.

The dividends paid by each CCHL subsidiary in the last five years is shown below. Past information is used as we do not yet have the final Statements of Intent covering the three years 2017, 2018 and 2019. There is a level of uncertainty regarding future dividend payments as these are dependent on the financial performance of the companies.

Company	Shareholding	Principal reasons for investment	Value of investment <sup>6</sup>	Total Dividends paid last 5 years <sup>7</sup>
<i>Infrastructure</i>				
Orion New Zealand Limited	89.3%	Regional Economic Development	\$753 million	2015 \$56 million 2014 \$34 million 2013 \$32 million 2012 \$34 million 2011 \$38 million

<sup>6</sup> As recorded in the financial statements of CCHL at 30 June 2015.

<sup>7</sup> Total dividend paid by the companies to all shareholders.

Company	Shareholding	Principal reasons for investment	Value of investment <sup>6</sup>	Total Dividends paid last 5 years <sup>7</sup>
Christchurch International Airport Limited	75%	Regional Economic Development	\$635 million	2015 \$9.9 million 2014 \$6.6 million 2013 \$8.8 million 2012 \$17.2 million 2011 \$8.5 million
Lyttelton Port Company Limited	100%	Regional Economic Development	\$459 million	2015 \$22 million 2014 \$2 million 2013 nil 2012 nil 2011 \$3 million
Enable Services Limited	100%	Economic Development & Long Term Investment Returns	\$86 million	No dividends have been paid
<i>Contracting</i>				
City Care Limited	100%	Investment and Certainty of supply of service	\$113 million	2015 \$5.7 million 2014 \$5.7 million 2013 \$6.3 million 2012 \$7.9 million 2011 \$6.4 million
Red Bus Limited	100%	Public Transport Investment	\$44 million	2015 \$1.9 million 2010 \$0.7 million
EcoCentral Limited	100%	Certainty of supply of service	\$9 million	2015 \$0.3 million 2014 \$0.2 million

#### Considerations of Ongoing Council Ownership of its Trading Companies

Advantages of Council Ownership	Counter-arguments to Council Ownership
Synergies. Provides opportunities for broader Council / Community objectives to be reflected in the companies objectives. Allows companies to proactively respond to community aspirations such as climate change, energy use, sustainability, and social equity in a more direct and binding manner.	Synergies. Community values should be reflected in regulation, policy and incentives that are transparent and contestable. The use of Statements of Intent to influence commercial behavior can lead to sub-optimal business performance.
Local control. While operating on a commercial basis, wider economic benefits to the region are taken into account – largely through the Statement of Intent process (e.g. recognition of Council strategies etc). The CCHL model ensures that intervention is by way of guidance rather than direct lobbying or interference with recognised best practice board governance processes. The model reflects similar principles adopted for Crown commercial enterprises.	Local Control. This can lead to mixed messages for the companies and reduce efficiency or returns if companies are required to compromise their potential rate of return. Companies associated or linked to Council may also perceive an inability to act as commercially as competitors.

Advantages of Council Ownership	Counter-arguments to Council Ownership
<p>Asset reliability. A public owner of key infrastructure is more likely to accept a lower return in the short term to ensure there is sufficient investment into these assets for the long term (e.g. investment in increased network resilience, or proactive asset maintenance).</p>	<p>Asset reliability. The private sector has strong incentives to invest in asset reliability and maintain the performance of its assets to ensure it maximizes profits. Further it will not over-invest or gold-plate its assets. Council-controlled companies may be less inclined to reduce services, reduce quality of assets and infrastructure due to community expectation.</p>
<p>Investment returns. CCHL has generated a return to shareholders (cash dividends and capital growth) of 25.9 per cent since 1996. The current cash dividend forecasts (\$46 million in 2015-16) excluding dividends from a capital release have the effect of lowering Council rates required by approximately 13 per cent. The total shareholder returns exceeds the Council's cost of capital in investing in these companies. Independent professional directors appointed to CCTOs can be as effective at ensuring efficiency in Council-owned companies as those with private sector ownership.</p>	<p>Investment returns. Notwithstanding that total returns (including capital growth) to Council are higher than the cost of capital, cash dividends paid to Council have averaged a 4% return in the last five years decreasing to 3% in the last three year. Cash dividends currently are less than interest forgone on any capital release. An alternative shareholder may bring additional value to these companies, and private sector ownership ensures better efficiency.</p>
<p>Pricing. Where there is no effective competition in a market, the existence of a Council-owned company can stimulate pricing and help to ensure that pricing for Council tenders is competitive or control pricing where there is a monopoly provider.</p>	<p>Pricing. This is only true where markets are not mature and in most instances of monopoly, pricing is regulated.</p>
<p>Future potential. Also known as "option value", this enables future flexibility with these assets, e.g. Port redevelopment, and Enable investment. If they are sold this value is gone.</p>	<p>Future potential. Council should not be exposed to unnecessary commercial risks, e.g. Council's ownership may be questioned where it owns assets that are speculative, high risk or for purposes not connected to the well-being of the community.</p>
<p>Long-term investment horizon. Because they have an owner who is focused on long-term outcomes, the companies have a greater ability to invest in the long-term, where profitability may take some time but creates gain where aligned to the strategies (Community outcomes) of the City.</p>	<p>Long-term investment horizon. This investment exposes ratepayers to risk that the private sector is not prepared to accept. If the investment is made by the Council, it should be sold once it becomes commercially viable to reduce the commercial risk.</p>
<p>Stability of ownership. Strong stable ownership can create a competitive advantage for the operating companies. Private sector owners are more likely to seek profit in a shorter timeframe and not be as prepared to invest in the long-term.</p>	<p>Stability of ownership. Stability of ownership can also be achieved through a strong private-sector parent. A private sector parent may also bring other skills and experience that add value to the companies.</p>

Advantages of Council Ownership	Counter-arguments to Council Ownership
Availability of capital. Council decision-making to make further capital available will be moderated by how the investment contributes to commercial and non-commercial outcomes for the City. The Council could choose to allow its companies to access normal capital markets (CCTOs already raise debt capital through the normal market).	Availability of capital. A wider range of capital raising options is available to privately-held companies. Exposure to capital markets places stronger commercial disciplines on businesses.

### Cash Investments

The Council typically holds a limited amount of surplus cash, to cover short-term working capital requirements or pre-fund the maturity of term borrowings. Cash may be invested for short periods to enhance returns provided that this does not undermine the Council's liquidity position. Overall cash returns are expected to exceed the Reserve Bank's Official Cash Rate.

### Capital Endowment Fund

The Capital Endowment Fund was formed in 2001 using the proceeds received from the sale of Orion's gas subsidiary. The Fund provides an ongoing income stream which is applied by Council to economic development, and community events and projects. The Fund is invested according to the Council's Investment Policy, including internal lending to the Council to minimise Council's external borrowing. The Council pays the Fund interest on such internal loans at a market rate, although no more than it would pay for a similar loan from an external lender. Fund investments are consolidated with those of the Council for reporting purposes.

The Fund is projected to make returns over the nine remaining years of the Long Term Plan of:

	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25
Return	4.00%	4.00%	3.85%	3.855%	4.00%	4.20%	4.20%	4.20%	4.20%

### Community Loans

From time to time the Council makes loans to community groups to enable them to pursue their stated objectives. The return on these loans ranges from interest free through to 4.4 per cent depending on when they were granted and the conditions imposed on them at the time. The total face value of these loans at 1 July 2015 was \$7.3 million.

### Other Investments

Under the terms of its shareholding in the Local Government Funding Agency (LGFA), each time Council borrows from LGFA it must invest a portion of that borrowing back into LGFA in the form of Borrower Notes. Council earns interest on Borrower Notes at an interest rate equal to the base interest rate charged on the associated borrowing (i.e. excluding any margins).

## Appendix 2: Cameron Partners Report

In their report of August 2014 Cameron Partners conclude that the Council will need to look at what its strategic objectives are for its assets in terms of quality, availability and price of services, and impact on regional economic development.

### **Key questions:**

- what are the Council's strategic objectives for its assets?
- does it need to retain ownership to ensure those objectives are met?
- can its objectives be met through regulation or policy?
- can it contract for or enter into partnerships to ensure its objectives are met?

Some assets may not require Council involvement because third parties can provide the same services, with regulation ensuring Council's required outcomes are met.

The Council may need to own / fund assets which provide public benefits that would be uneconomic or too risky for the private sector to provide, e.g. public open space, civic facilities, roads. Some assets may be able to be provided by the private sector with the Council contracting for the services it requires.

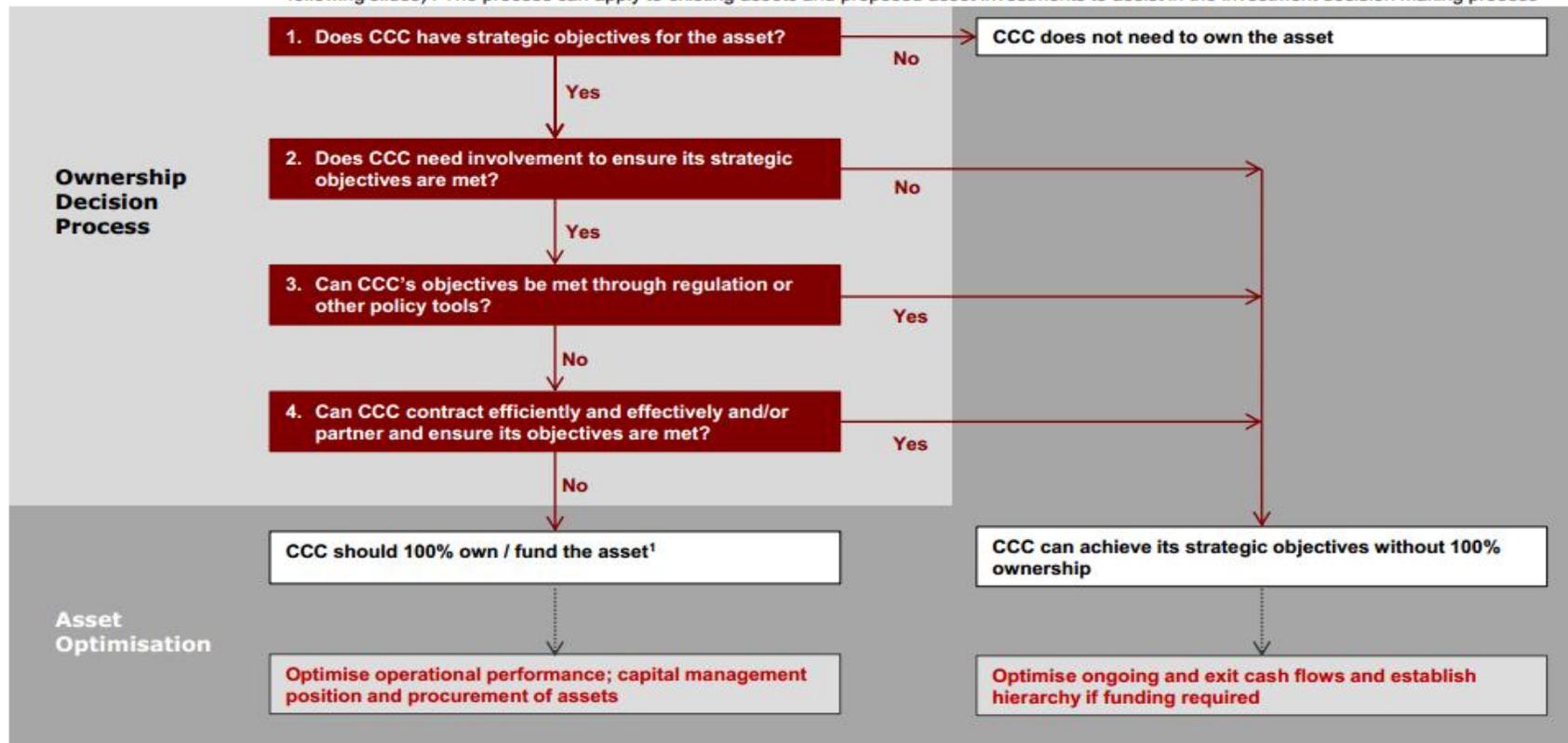
### **Options for changing asset ownership while meeting the Council's strategic objectives:**

- set a sale price that reflects the need to meet Council objectives and ensure contracts with new owners of the business asset are suitably aligned
- partial sell-down with shareholders agreement / changes to constitution to ensure the strategic objectives are met
- achieve Council's strategic aims through contractual arrangements
- partnering with other like-minded investors / long-term strategic partners (Crown, local authorities, iwi)
- this is shown diagrammatically on the next page and the full report is available at <http://resources.ccc.govt.nz/files/TheCouncil/policiesreportsstrategies/reports/CameronPartnersReviewAugust2014.pdf>

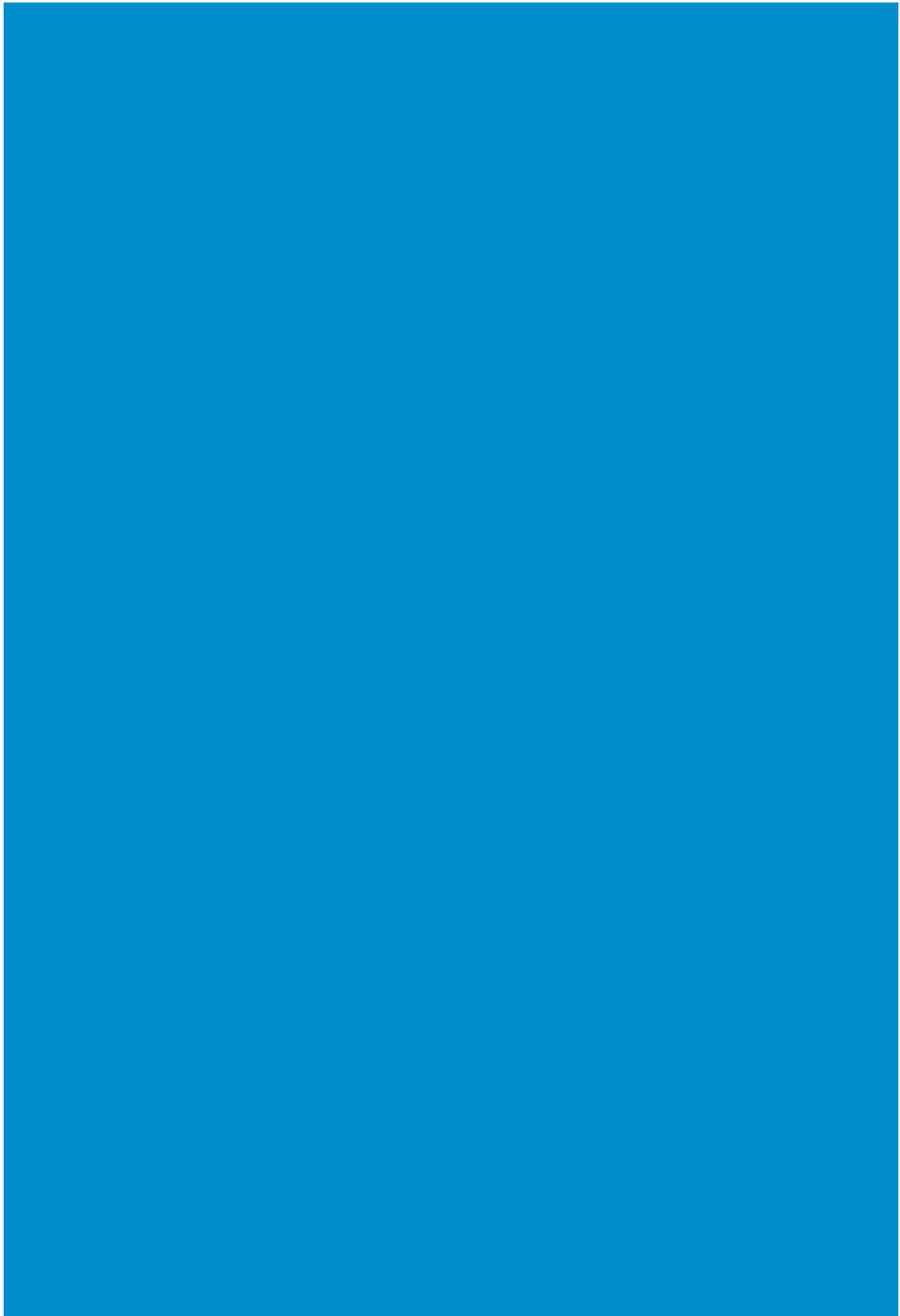
## 7. Asset Optimisation

### Assets Requiring CCC Involvement – Decision Framework

- The process for assessing whether CCC involvement is required or not is broadly as outlined in the following flow chart (with commentary on the following slides). The process can apply to existing assets and proposed asset investments to assist in the investment decision making process



<sup>1</sup> An exception could be where an investor is aligned with CCC and is happy for its non-value maximising objectives to be pursued – e.g. Govt; other local authorities; iwi; philanthropic sources)



# Infrastructure Strategy



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# 1 Our City

## 1.1 Introduction

### Purpose

The purpose of Council's Infrastructure Strategy is to identify significant infrastructure issues for the local authority over the next 30 years and to identify the principal options for managing those issues and the implications of those options.

### Local Government Act Amendment

The Local Government Act 2002 was amended on 8 August 2014 to include a new Section 101B which requires local authorities to prepare an Infrastructure Strategy as part of its Long Term Plan.

### Scope

The scope of this Infrastructure Strategy is to outline the most likely scenario for managing the following infrastructure assets:

- Water supply
- Wastewater
- Stormwater
- Flood protection and control works
- Roads and footpaths.

The strategy describes how these assets will be managed, taking into account growth, renewals, changes in levels of service and resilience in terms of natural hazards. For each of these assets, the strategy:

- Provides capital and operational expenditure forecasts, every year for the first 12 years and every three years between 2028 – 2045, to match the Long Term Plan periods
- Identifies significant decisions the Council will have to make about its assets, when those decisions will be required, the scale of costs and the likely options to be considered
- Provides costs and options for significant capital expenditure decisions
- Describes assumptions on lifecycle, growth or decline in demand for services, and increases or decreases in level of service. Where there is a high level of uncertainty about these assumptions, this is identified and the potential effects described.

### Term

This Infrastructure Strategy covers the 30 year period from 2015 to 2045.

### Version

This version of the Infrastructure Strategy differs slightly from that adopted by Council on 26 February 2015. The changes made are to include inflation (so that inflation is treated consistently across the various Long Term Plan documents), address auditor's comments, remove reference to the cost sharing agreement, and a few minor wording changes.

## 1.2 Geographic Context

The City of Christchurch covers an area of 149,345 hectares, of which 19,365 hectares is urban and this is mostly located on the Plains. Banks Peninsula makes up 70% of the land area of Christchurch.

Christchurch comprises two distinct geological areas. Banks Peninsula is formed from a series of large eroded volcanoes that originally formed an island, and the vents of these volcanoes now form Akaroa and Lyttelton Harbours. The main rock type of Banks Peninsula is basalt, covered by a layer of loess (wind blown dust) originating from the Southern Alps and plains.

The Canterbury Plains were formed by outwash gravels deposited by rivers rising in the Southern Alps. The majority of the Christchurch urban area is located on the coalescing shingle fans of the Waimakariri River. The shingle is at deeper levels for two-thirds of the urban area and most of the City has been built on a subgrade of silts and clays. Bordering the plains to the north east are the sand dunes and coastal sandflats. A low lying peaty area occurs between the dunes and flats and the plains themselves.

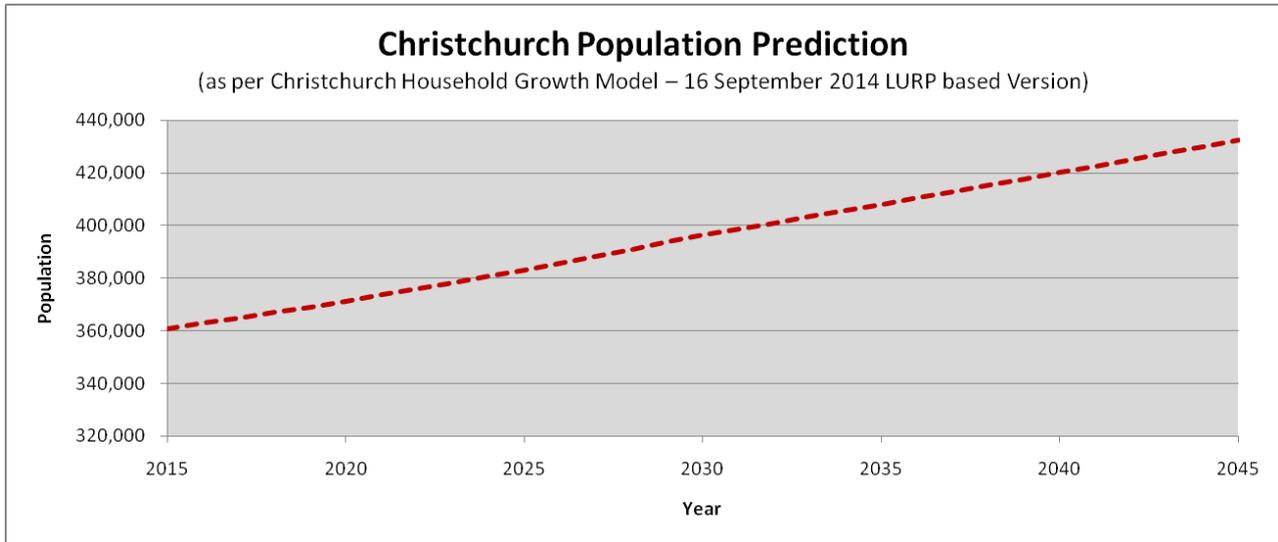
Some 20,000 years ago, the plains met the volcanic island and linked it to the South Island. The out-washing of eroded gravels and sands from the erosion of the Alps also enclosed and formed the two lakes of the district, Waihora/Ellesmere and Wairewa/Forsyth. The long and intricate coastline is a legacy of the geological processes of uplift, erosion and deposition which have shaped the Peninsula. Rocky cliffs and headlands punctuated by intimate sheltered, sandy bays and the dramatic harbours of Akaroa and Lyttelton form a spectacular link between the land and the sea and contribute to the scenic value of the District.

The Alpine Fault lies approximately 100 kilometres west of the City and the Porters Pass Fault zone is 50 kilometres to the west. There is also the Greendale Fault which caused the major earthquake on 4 September 2010, and extends within 18 kilometres of Christchurch. There are at least two buried faults within Christchurch running from Heathcote towards New Brighton, which caused the subsequent major earthquakes in 2011, which have had a major impact on Christchurch's infrastructure. All of these fault zones are active and capable of generating major earthquakes.

The varying geography over the city requires different approaches to infrastructure. Banks Peninsula, with its small communities in often hilly areas, is often serviced differently compared to the largely flat Christchurch urban area. For example, most Banks Peninsula settlements have their own gravity wastewater network with a small number of pump stations pumping to a wastewater treatment plant, whereas Christchurch has many wastewater pump stations pumping to a large centralised wastewater treatment plant. In terms of water supply, the aquifers beneath the Christchurch urban area provide high quality water which does not require treatment to the Christchurch urban area and Lyttelton Harbour settlements, whereas a combination of small streams and groundwater sources are used to provide water to other settlements on Banks Peninsula.

### 1.3 Population and Demographic Context

The effects of the earthquakes will be felt for some time and the shape of urban Christchurch will continue to change during the recovery period, particularly over the next 10 to 15 years. Christchurch City's population is expected to grow by around 23,000 between 2015 and 2025, and by 63,000 people between 2015 and 2046, as shown in Figure 1.1.



**Figure 1-1: Predicted Population – Christchurch City**

Between 2015 and 2046 there is expected to be a growth of around 54,000 households, proportionally faster than population growth due to the decline in household size from an ageing of the population, taking the total number of households in the City to around 189,000 in 2046. Most of the growth in households and families is expected to be in families without children and one person families, reflecting the ageing of the population. Population growth and an ageing population will have implications for infrastructure and its delivery.

Generally the areas with the greatest losses of population are those associated with the Avon River residential red zone in Christchurch. In Christchurch City, the area units with the greatest loss of population were Avondale, Burwood, Dallington, Bexley and Avonside. Many of the established suburban areas are expected to show long term static or small declines in population levels due to the effects of the earthquakes and an ageing population.

The newer greenfield areas in northern and south-western Christchurch are expected to show strong long term growth. Belfast South, Aidenfield, Travis and Wigram have had high levels of growth in Christchurch City, reflecting development of greenfield areas. Halswell, Harewood, Redwood and Prestons will also grow strongly in the future. Other areas that are planned for growth are the recently enlarged higher residential density areas around large suburban centres, as signalled in the proposed Christchurch Replacement District Plan.

#### Land Use Recovery Plan

The Land Use Recovery Plan (LURP) was required to address the planning issues that faced Canterbury after the 2010/11 earthquakes. Significant areas of Christchurch City were deemed to be unsuitable for residential housing and given a classification of “Red Zone”. This zoning allowed the government to compensate the owners of that land. In parallel with that work, the government enacted the LURP under the special powers of the Canterbury Earthquake Recovery Act 2011 to fast track land use planning for the future and make new areas available for development. The impact of the LURP on infrastructure has been to require new and upgraded assets in many areas to provide for the demographic shift.

## **Greater Christchurch Urban Development Strategy**

The Greater Christchurch Urban Development Strategy was prepared in collaboration with the Urban Development Strategy partners and is being given effect through the LURP. Integration of land use with strategic infrastructure is a key part of the strategy.

## **Christchurch Replacement District Plan**

The Council is reviewing its current operative district plan. It must complete this process by March 2016, given directions in the Government's Land Use Recovery Plan and Order in Council. The short timeframe reflects the need to provide a solid foundation for Christchurch's immediate rebuilding needs, as well as the longer-term future. The Replacement District Plan will give effect to the directions in the LURP relating to new housing provision, intensification of some existing areas, mixed use developments and supporting rebuilding activities.

## 2 This Infrastructure Strategy

### 2.1 Strategy Layout

This strategy is divided into six sections:

- Section 1 gives the background, and describes the geographic and demographic contexts.
- Section 2 describes the core infrastructure that Council manages and emerging issues to be taken into account over the 30 year term of the strategy.
- Section 3 provides the linkages to other Council documents, in particular Activity Management Plans, Asset Management Plans, the Financial Strategy, the Long Term Plan and Strategic Plans.
- Section 4 covers Council's strategic direction, infrastructure priorities, how the assets will be managed and resilience to natural hazards.
- Section 5 outlines significant infrastructure issues and options for each of the five infrastructure categories.
- Section 6 sets out the financial estimates, including operations and maintenance, renewals, capital improvements and disposals, as well as the assumptions underlying these financial estimates.

### 2.2 Core Infrastructure

The core infrastructure types that this strategy covers are water supply, wastewater, stormwater, flood protection and control works, and roads and footpaths.

#### **Water Supply**

Groundwater aquifers are the main source of drinking water for the Christchurch urban area and Lyttelton Harbour. This water is of very high quality and no treatment is needed before use.

Streams are generally used to supply other settlements, although some groundwater is also used to supply drinking water to Akaroa, Little River, Wainui and Birdlings Flat. Council has eight water treatment plants, which treat the water for Akaroa (Alymers Valley and L'Aube Hill Water Treatment Plants), Takamatua, Little River, Birdlings Flat, Duvauchelle, Wainui and Pigeon Bay. This will reduce to six treatment plants in 2015 when the new Akaroa Water Treatment Plant is commissioned, which will replace the Alymers Valley, L'Aube Hill and Takamatua Water Treatment Plants.

Council also owns, operates and maintains 1,740 kilometres of water pipes, 83 reservoirs and 109 water pump stations, with water supplied to 135,078 properties (2013/14 Local Government New Zealand 3 Waters Survey).

## **Wastewater**

Council has eight wastewater treatment plants, all of which provide primary, secondary and tertiary treatment. The Christchurch Wastewater Treatment Plant at Bromley is the largest and treats wastewater from the entire urban area of Christchurch before the treated wastewater is discharged via a three kilometre long outfall into Pegasus Bay. There are also wastewater treatment plants in Lyttelton, Diamond Harbour and Governors Bay, all of which discharge treated wastewater to Lyttelton Harbour. Akaroa and Duvauchelle Wastewater Treatment Plants discharge to Akaroa Harbour, and treated wastewater from the Wainui and Tikao Bay Wastewater Treatment Plants is irrigated into pine forests.

Council also owns, operates and maintains 3,213 kilometres of wastewater pipes and 166 wastewater pump stations, with wastewater collected from 150,758 properties (2013/14 Local Government New Zealand 3 waters Survey).

## **Stormwater**

The stormwater drainage network is provided and maintained to collect and remove stormwater whilst protecting the community from surface flooding during storm events. Council aims to protect the community from surface flooding during storm events of up to a 1 in 5 year return period for most of the City, and from a 1 in 50 year return period in new subdivisions or where a site is being redeveloped.

The primary stormwater drainage network includes waterways, drains, pipes, pumping stations, and increasing numbers of basins, artificial wetlands and low impact design infrastructure that improve stormwater quality before it is discharged into waterways.

Council owns, operates and maintains 1,579 kilometres of stormwater pipes, with stormwater collected from 156,868 properties (2013/14 Local Government New Zealand 3 Waters Survey).

## **Flood Protection and Control Works**

Flood protection and control works are carried out to protect the community from and to respond to significant flooding events, and involves the management of waterways and associated structures and systems such as stopbanks, flood control structures, and monitoring rainfall depth and water levels. This infrastructure needs to be renewed from time to time, with consideration for the impact of climate change, and sea level rise by up to 1 metre by the year 2115, and possible increases in rainfall intensity of 16%. The 2010/11 earthquakes have provided Christchurch with an opportunity to re-consider its flood protection strategy and implement a range of defence or retreat options and this strategy will need to be finalised before major investment in flood protection infrastructure in the tidal areas is undertaken. Included in this strategy review is the need for dredging maintenance particularly in the lower river tidal areas where silt accumulates.

## **Roads and Footpaths**

The Council is the road controlling authority for the network of public roads that service both the rural and urban communities of the District with the exception of the State Highway network that is managed by the New Zealand Transport Agency (NZTA). This network is classified into a hierarchy that represents the demand, use and function of each road ranging from Local Street to Regional Road. The level of service provided on each road and its physical characteristics align to this hierarchy. Footpaths are generally only provided in urban areas to standards that align to the level of demand. As well as the traditional provision of vehicle carriageways and footpaths, the road network also includes an expanding network of bicycle facilities and bus priority infrastructure.

The total length of roads in Christchurch is 2,342 kilometres, and of this 359 kilometres is unsealed. Associated with the road network are 2,546 kilometres of formed footpaths.

## 2.3 Emerging Issues

### Earthquake Legacy

The earthquake series in 2010 and 2011 caused a significant level of damage to Christchurch's infrastructure, with the majority of earthquake damage in Lyttelton and the eastern suburbs of the urban area of Christchurch.

The Infrastructure Rebuild Management Office (IRMO) and Stronger Christchurch Infrastructure Rebuild Team (SCIRT) were created for repair and rebuild of horizontal infrastructure (water, wastewater, stormwater and roads). At present Council does not know how much earthquake recovery work will be required when SCIRT ends in 2016, but it is expected that infrastructure renewals will need to significantly increase over the next 20 years to return the City's infrastructure to its former level of service.

The rebuild standards have gone through several changes as investigations and design have been completed, and understanding of the damage has developed.

The three stages to date have been:

1. Repair of all earthquake damage, originally estimated at \$2.9 billion; this was a high level estimate early in the programme. This level of expense would have provided a much newer network and reduced capital and operational expenditure requirements over the 30 year period.
2. However, the funding partners agreed that this was an unreasonable level of expense and so the scope was reduced to provide Council with infrastructure which had the same capital and operational expenditure needs as pre-earthquake levels by accepting damage on the network in less affected areas (central and western suburbs), and repairing the damage to newer infrastructure in the east where it was beyond economic repair and unserviceable. This was estimated at \$2.5 billion.
3. Recent decisions by the funding partners have capped the cost of the SCIRT rebuild to \$2.1 billion (i.e. a funding reduction of \$400 million) meaning that infrastructure will be in a worse condition than pre-earthquake with a reduced remaining life and increasing capital and operational expenditure needs within the 30 year timeframe. This level of rebuild funding has been used to develop the 30 year infrastructure plan.

To assist SCIRT with meeting the financial constraints presented by Stage 3 above, an optimisation process was developed to prioritise work across the roading and three waters assets. The intent of this process was to identify critical assets and ensure that these were funded ahead of assets that are of a lesser priority. This resulted in a number of design guidelines being developed to formalise the process. However, rebuild standards and levels of funding are still under review by the funding partners and are therefore subject to change. There is therefore a large amount of uncertainty about the amount of damaged infrastructure that will be returned to Council, and this could have a major impact on capital and operational expenditure for the duration of this strategy. If more unrepaired infrastructure returned to Council than expected, the renewals programme will be reprioritised, and additional funding may be required. Council is exploring options which could potentially reduce this expenditure, including innovations and new technologies.

In addition, areas of residential land within Christchurch City were red-zoned by the Canterbury Earthquake Recovery Authority (CERA) and are being acquired by the Crown. The future of this land and infrastructure passing through the land is uncertain. Although currently being acquired by the Crown, non-residential buildings could be located in the residential red zone, and it is possible

that infrastructure must be retained to serve future developments. Due to the uncertainty at this stage the assets within the residential red zone remain on Council's books, however they are not included in renewal programmes or in depreciation calculations.

SCIRT has done extensive condition assessments of infrastructure which may have been damaged by earthquakes, but not all of this information has been provided to Council yet. Once all asset information has been provided, Council will have a much clearer understanding about the condition of its assets.

## **Climate Change**

The most likely scenario relating to climate change is that Christchurch will experience more frequent intense rain storms resulting in a greater number of flood events, and it may also result in the Canterbury Plains experiencing drier than normal conditions. The IPCC Fifth Assessment Report, New Zealand Findings predicts the following to occur by 2080-2100 if there is no decrease in global greenhouse emissions:

- Sea level rises of 0.3-1.0 metres
- 0.8°C average temperature increase
- 0-5% decrease in summer precipitation for Christchurch City
- 0-5% increase in summer precipitation for Banks Peninsula
- 10-15% decrease in winter precipitation for Christchurch City and Banks Peninsula
- Increased precipitation to the east of the Southern Alps, especially in winter
- An increase in the frequency and intensity of significant rainfall events
- Time spent in drought conditions to double or triple.

Changes to precipitation and sea levels will affect the recharge of Christchurch's aquifers and expose larger areas to the risk of coastal and tidal flooding.

## **Urban Development**

A significant amount of urban development is proposed for Christchurch. This includes accelerated greenfield development (previously undeveloped) and intensification around existing commercial centres in the short term. In many cases, infrastructure will need to be upgraded or expanded to support this growth. The Land Use Recovery Plan outlines this expected development, however Council needs to be agile to address the changing needs as the recovery of the City occurs at accelerated or decelerated levels. Council also needs to provide infrastructure to support this growth, and it is generally more expensive to provide infrastructure for greenfield areas than for intensification within the city.

## **Ageing Infrastructure**

Population and building booms in the 1950s and 1960s resulted in the construction of many Christchurch suburbs and associated infrastructure. This means that the rate of renewals will increase as these assets reach the end of their useful life. In addition, earthquake-damaged infrastructure that has a remaining life of at least 15 years is being patch-repaired rather than replaced by SCIRT. This means that there may be another renewals peak starting in 15 years' time. Timing, duration, costs and effects of this second renewals peak are currently unknown and cannot be confirmed until all renewals and repair information is received from SCIRT. Due to its unknown nature this peak is not allowed for in the forecasts.

## Risk Management

Like much of Aotearoa/New Zealand, the district is vulnerable to natural and man-made hazards. Natural hazards include flooding, tsunami, earthquakes, slope instability, severe winds, snow, droughts and wildfire. Man-made hazards relevant to infrastructure include terrorism, hazardous substance incidents, transport accidents and infectious human disease outbreaks. Climate change is also expected to increase the frequency and severity of storms, resulting in more intense rainfall and flooding, which will be exacerbated by sea level rise.

A key issue for the district is to understand the nature and possible consequences of the risks posed by hazards and ensure these risks are managed to acceptable levels. In addition to threats to infrastructure, infrastructure failure can also occur as a result of internal causes such as a lack of maintenance or planning. Council must address and manage the risks of all hazards, including the management of low probability but high consequence events.

## Regulatory Direction

It is likely that there will be change in the regulatory environment over the term of this document.

Given the recent reforms to the Local Government Act 2002, a consideration of **local government boundaries** is highly likely to be an issue within the next ten years. For Christchurch the questions that arise relate to the most appropriate organisation in the largest region in New Zealand, where Christchurch city dominates an otherwise largely rural/semi-rural environment, and the implications for infrastructure provision.

In a context of functional reforms regarding infrastructure provision and regulatory planning, the case for the reform of political structures may become stronger. Central government has stated that a review of Environment Canterbury will not include amalgamation with other local authorities.

The government has signalled changes to the **Resource Management Act 1991** (RMA) that have the potential to significantly impact on the environmental standards required of Councils in the treatment and disposal of wastewater and stormwater.

The next phase of the RMA reforms will make further changes to the RMA, and resource management more broadly, including how fresh water is managed and used, and an independent review of Sections 6 and 7 of the Resource Management Act 1991. Key elements of the proposals include:

- Clearer national direction and tools
- Single, local resource management plans that address future environmental and development priorities and cover all local, regional and national issues, replacing the current range of planning documents
- Simpler, faster and fewer resource consents.

Most, if not all, of the reforms will directly or indirectly affect infrastructure planning and consents. The proposed amendment that will potentially impact on infrastructure the most is the addition of the efficient provision of infrastructure to the list of matters of national importance in Section 6. The practical implications of this amendment are unclear but it will certainly mean that decisions on applications for consent or proposed plan changes that concern infrastructure will need to give more weight, or recognise and provide for the efficient use of infrastructure.

The RMA reform proposal included an option for regional freshwater-related plans to be developed through a collaborative process. This is already occurring in Canterbury through the implementation of the **Canterbury Water Management Strategy**, via the formation of the water management committees, the development of zone implementation programmes and the incremental incorporation of Zone Implementation Programme recommendations into the Land and Water Regional Plan. As a result, there is likely to be increasing pressure for the Council to further improve surface water quality, by reducing wastewater overflows and improving stormwater quality.

## **Affordability and Level of Service**

Council's constrained financial position has reduced its ability to deliver pre-earthquake levels of service, and this is likely to be the case for many years. Council needs to establish an appropriate balance between expenditure required to accommodate growth and the asset renewal costs to restore levels of service.

## **Sustainability**

Increased awareness of sustainability practices, especially regarding social, cultural and environmental issues, has resulted in different requirements; both in terms of legislation and in community expectations, as well as Council's Sustainability Policy.

## **Resilience**

Resilience of infrastructure and its associated networks to the effects of future events, both natural and non-natural, is a critical issue for Councils particularly in the delivery of essential services. This exposure has been highlighted by the ongoing impacts of the 2010/11 series of earthquakes.

Natural events that could threaten the Canterbury region are:

- Earthquake
- Tsunami
- Extreme weather.

Non-natural events that should be considered are:

- Accident (e.g. accident causing loss of a pump station)
- Criminal acts (e.g. theft of control equipment)
- Sabotage (e.g. deliberate disabling of assets)
- Terrorism (e.g. contamination of the water supply).

Whilst it is possible to provide high levels of resilience this is usually accompanied by a higher cost for control systems, stronger materials and construction methodology. Upgrades for resilience can also result in the loss of remaining useful life in existing assets if they are replaced before they have been fully utilised. Therefore, decisions around resilience need to be balanced against affordability, risk and consequence.

The earthquake rebuild programme considered resilience in the design of all repair and replacement projects. This process led to a number of standard design details that improved the resilience of particular parts of Council's utility systems. These have been incorporated into Council's design standards for all future works. Examples include resilient pipe connection details to pump stations and use of polyethylene (PE) pipe for critical pipelines in liquefaction prone ground.

As part of the process for determining resilience need, all assets will be assessed for criticality in their provision of a network function. A critical asset will be one that performs a vital function for the delivery of an essential service to a significant part of the community. This may be a pump station on a trunk water main serving a whole suburb or a bridge on a key transport route. Typically, there will be no viable alternatives for delivery of the service.

However, the scope of work now included limits repairs to critical defects/assets only, which in some areas will provide a network which is much less resilient to future earthquake events.

Resilience options will be considered as part of the design process for creation and replacement of critical assets.

All essential networks have been assessed for exposure to non-natural threats through a risk management process. Where appropriate, security and/or protection arrangements are in place to reduce the likelihood of an event. Council is preparing a Resilience Strategy.

## **Insurance**

Council has very limited insurance for its infrastructure assets, with only fire and earthquake cover for above ground assets which can be used. There is limited cover for below ground assets. Council's roads are not insured, as emergency works are subsidised by NZTA. More extensive insurance cover is being sought.

Normally Council's infrastructure would be insured for material damage (e.g. fire, flood, earthquakes), with business interruption insurance for some facilities. Contractors are required to have public liability and contract works insurance when working on Council assets. Please refer to Council's Financial Strategy for further information about insurance.

## **Economic and Social Environment**

Whilst the short term economic activity in Christchurch is driven by the earthquake rebuild, along with benefits from strong dairying activity in the surrounding districts, there will likely come a time when both of these plateau. As well as the central city focus, the newer, enlarged commercial hubs such as Addington will stabilise, and require long term infrastructure support. Energy and transport costs could result in people moving to more concentrated urban environments. Timing and delivery of infrastructure will need to take account of these trends.

Relevant social issues include a more stratified society, with persistent levels of inequality underpinned by long term drivers of falling rates of home ownership, and diversifying patterns of employment and income. It is likely that there will be a greater segment of the older population who are both asset poor and cash poor. This will pose challenges around people's ability to contribute directly or indirectly, to Council rates as a key funder of infrastructure projects.

## **Technology Change**

Demand changes as a result of technological improvements are difficult to anticipate both because technology is constantly changing and because there is no certainty on the size and rate of technology uptake. This uncertainty means that technological improvements are reacted to, rather than planned for.

New technology that may impact on the demand for services is typically developed with the following aims:

- Improved efficiency and convenience
- Alternative construction methods and treatment processes.

Council is actively considering new technologies that achieve these aims.

### 3 Linkage with Other Documents

Many other Council documents were drawn on to prepare this Infrastructure Strategy. The Infrastructure Strategy was used as an input to the Long Term Plan, and to inform updates to the other documents. The documents that this strategy has linkages to are:

**Asset Management Plans** outline and recommend management requirements for the Council's infrastructure assets to meet agreed levels of service and optimise whole of life costs, such that Council can meet the requirements of present and future customers and ratepayers. Asset Management Plans consider the condition of assets and demands upon them along with growth predictions to develop medium to long term capital programmes that will deliver the defined Level of Service.

**Activity Management Plans** are the building blocks for the Long Term Plan and Annual Plans. They set out the services and levels of service Council intends to provide the community for the next 3 to 10 years. The Activity Management Plans have strong links to, and are informed by the relevant Asset Management Plan. The recommended Asset Management Plan capital programme for renewals, replacements and new assets are aligned and phased to support delivery of the levels of service, while budgets are set according to the resources required to deliver the agreed activities, levels of service and projects.

The 30 year strategy for management of each activity's assets will be described in its Activity Management Plan. The strategies for Water Supply, Wastewater, Land Drainage, Flood Protection and Control Works, and Roads and Footpaths are summarised from the Activity Management Plans into this document.

The **Long Term Plan** sets out all the work and services the Council plans to undertake over the next 10 years. It explains why the Council will provide these services and projects, how it will achieve its objectives and how they will be funded. The Long Term Plan is renewed every three years to take account of changing city issues and projects. This planning process allows Council to take a long-term view of its responsibilities while enabling it to adjust for changing financial factors and keep budgets up to date.

The **Financial Strategy** sets out how the Council plans to manage its share of the costs of the earthquake rebuild (consisting of operating deficits, response costs, infrastructure rebuild and anchor projects) as well as continue to provide agreed levels of service to the community.

Council has developed **30 year strategic plans** for the infrastructure assets covered by this strategy as follows:

- Water Supply Strategy 2009-2039
- Wastewater Strategy 2013-2043
- Surface Water Strategy 2009-2039 (this includes stormwater and flood protection)
- Christchurch Transport Strategic Plan 2012-2042.

These strategies have been used to inform the plans above and in that way contribute to this document. The water supply, wastewater and surface water strategies will be reviewed next financial year and will form the basis of a Three Waters Strategy.

Additional 30 year strategic plans that indirectly affect management of infrastructure assets include the Biodiversity Strategy 2008, Christchurch Economic Development Strategy, Climate Smart Strategy and Sustainable Energy Strategy 2008-18.

## 4 Thirty Year Strategy

### 4.1 Council's Strategic Direction

#### Community Outcomes, Goals and Objectives

The community outcomes describe what the Council aims to achieve to promote the social, economic, environmental and cultural interest of the district, in the present and the future. They focus on those areas that the Council has the ability to, and can afford to, influence and describe what the City aspires to be.

The community outcomes have been sourced from and align with the Council's key planning documents, e.g. Water Supply Strategy (2009). They are important as they set the direction for long term plans. All activities that the Council plans to undertake as part of its Long Term Plan contribute towards achieving these outcomes. All capital and operating expenditure that the Council undertakes is directed towards a level of service that moves the community towards these outcomes now or at some future point.

The relevant community outcomes, their context and related strategic directions are noted in the table below. Infrastructure planning takes these community outcomes into account.

Community Outcome	Context	Strategic Direction – Key Strategies/Plans and Goals
The transport system provides people with access to economic, social and cultural activities	The purpose of the transport system is to provide options for the movement of people and goods. Key activities are the provision of roads, footpaths, cycling and walking networks and associated street lighting and traffic systems.	<p><i>Regional Land Transport Strategy 2012 – 2042</i></p> <ul style="list-style-type: none"> <li>• Improved land use and transport integration</li> <li>• Increased travel choices for households to access key activity centres</li> </ul> <p><i>Greater Christchurch Transport Statement 2012</i></p> <ul style="list-style-type: none"> <li>• Integrate land-use activities with transport solutions</li> <li>• Provide safe, efficient and resilient links to connect people and places</li> <li>• Ensure efficient and predictable travel time between key places</li> </ul> <p><i>Christchurch Transport Strategic Plan 2012 – 2042</i></p> <ul style="list-style-type: none"> <li>• Easy movement of and access to goods and services</li> </ul> <p><i>Land Use Recovery Plan</i></p> <ul style="list-style-type: none"> <li>• Developing a transport system that meets the changed needs of people and businesses, enabling accessible, sustainable, affordable and safe travel choices</li> </ul>

Community Outcome	Context	Strategic Direction – Key Strategies/Plans and Goals
There is a range of travel options that meet the needs of the community	Having a city with a range of travel options provides for an inclusive society. This allows for the transport needs and wants of the entire community to be provided for.	<p><i>Regional Land Transport Strategy 2012 – 2042</i></p> <ul style="list-style-type: none"> <li>• Increased travel choices for households to access key activity centres</li> <li>• Improved mobility for the transport disadvantaged</li> </ul> <p><i>Greater Christchurch Transport Statement 2012</i></p> <ul style="list-style-type: none"> <li>• Provide more options for people to walk, cycle and use public transport</li> </ul> <p><i>Christchurch Transport Strategic Plan 2012 – 2042</i></p> <ul style="list-style-type: none"> <li>• Managing the demand network by encouraging people to use a wider range of travel options</li> </ul> <p><i>Land Use Recovery Plan</i></p> <ul style="list-style-type: none"> <li>• An attractive and financially viable public transport network supports significantly increased use</li> <li>• More people walk and cycle in and between centres of activity and for local trips.</li> </ul>
An increased proportion of journeys is made by active travel and public transport	Increasing the number of trips made by active and public transport will help ease congestion levels in the City. Increasing active and public transport journeys will also help make the city less reliant on fossil fuels.	<p><i>Regional Land Transport Strategy 2012 – 2042</i></p> <ul style="list-style-type: none"> <li>• Increased proportion of the population travelling by active means</li> </ul> <p><i>Greater Christchurch Transport Statement 2012</i></p> <ul style="list-style-type: none"> <li>• Provide more options for people to walk, cycle and use public transport</li> </ul> <p><i>Christchurch Transport Strategic Plan 2012 – 2042</i></p> <ul style="list-style-type: none"> <li>• Managing the demand network by encouraging people to use a wider range of travel options</li> </ul> <p><i>Land Use Recovery Plan</i></p> <ul style="list-style-type: none"> <li>• Developing a transport system that meets the changed needs of people and businesses, enabling accessible, sustainable, affordable and safe travel choices</li> </ul>
The Council's water supplies meet the public's reasonable needs	Public water supplies for Christchurch largely rely on groundwater sources. A key activity is the supply of water to properties, including provision of infrastructure and leak detection measures.	<p><i>Water Supply Strategy 2009-2039</i></p> <ul style="list-style-type: none"> <li>• The Council's water supplies meet the public's reasonable needs.</li> </ul>
Christchurch has clean, safe drinking water	Public water supplies must meet the Drinking-water Standards for New Zealand. Supply of water to properties and associated infrastructure are key activities.	<p><i>Water Supply Strategy 2009-2039</i></p> <ul style="list-style-type: none"> <li>• We have clean, safe water</li> <li>• The sources of our water are protected from harm</li> </ul> <p><i>Surface Water Strategy 2009-2039</i></p> <ul style="list-style-type: none"> <li>• Improve the water quality of our surface water resources.</li> </ul>

Community Outcome	Context	Strategic Direction – Key Strategies/Plans and Goals
Water quality in rivers, streams, lakes and wetlands is improved	Surface water quality is essential for supporting ecosystems, recreation, cultural values and the health of residents. Stormwater management and wastewater collection, treatment and disposal are key activities for Council.	<p><i>Surface Water Strategy 2009-2039</i></p> <ul style="list-style-type: none"> <li>• Improve the water quality of our surface water resources</li> <li>• Manage stormwater in an efficient manner that supports the other goals of the Strategy</li> </ul> <p><i>Wastewater Strategy 2013</i></p> <ul style="list-style-type: none"> <li>• The wastewater system protects public health effectively.</li> <li>• The wastewater system is resilient and meets community needs for environmental, social and cultural sustainability.</li> </ul> <p><i>Water Supply Strategy 2009-2039</i></p> <ul style="list-style-type: none"> <li>• The sources of our water are protected from harm.</li> </ul>
Water is used efficiently and sustainably	As the population of Christchurch continues to grow, the current rate of consumption will place greater pressure on drinking water sources and the supply network. This is exacerbated by changing climatic conditions and seasons.	<p><i>Water Supply Strategy 2009-2039</i></p> <ul style="list-style-type: none"> <li>• Water is used efficiently and sustainably</li> </ul> <p><i>Sustainability Policy</i></p> <ul style="list-style-type: none"> <li>• Products and services use less resources to achieve their benefits</li> </ul>
Risks from natural hazards, including earthquakes, flooding, tsunami and rock fall, are minimised	Christchurch is vulnerable to a range of natural hazards, with the potential for significant harm to people and property. In relation to flooding, key activities are stormwater management, and flood protection and control works.	<p><i>Surface Water Strategy 2009-2039</i></p> <ul style="list-style-type: none"> <li>• Reduce the adverse effects of flooding</li> </ul> <p><i>Wastewater Strategy 2013</i></p> <ul style="list-style-type: none"> <li>• The wastewater system is resilient and meets community needs for environmental, social and cultural sustainability.</li> </ul>
Injuries and risks to public health are minimised	Water quality can have an effect on public health. The Council will remain proactive in minimising the risks to public health from our drinking water supply by employing a risk management programme to deliver targeted improvements where necessary.	<p><i>Wastewater Strategy 2013</i></p> <ul style="list-style-type: none"> <li>• The wastewater system protects public health effectively</li> </ul> <p><i>Water Supply Strategy 2009-2039</i></p> <ul style="list-style-type: none"> <li>• We have clean, safe water</li> </ul> <p><i>Surface Water Strategy 2009-2039</i></p> <ul style="list-style-type: none"> <li>• Improve the water quality of our surface water resources.</li> </ul>

## 4.2 Infrastructure Priorities

### General

The Council process for considering which projects take priority over others takes into account the following factors:

- The drivers for the project (renewing assets, infrastructure to meet backlog demand, infrastructure to provide an improved level of service, infrastructure for growth or a new service)
- The prioritisation category for the project (already committed to a project (i.e. contract awarded), legal requirement (e.g. to meet resource consent conditions), providing for growth, renewals, increased level of service or new services)
- The overall project score (calculated from the contribution the project makes to achieving the community outcomes above, any savings resulting from the project, and how much of the community benefits from the project)
- The cost of the project
- The risks associated with the project.

The general priority areas for infrastructure are repairing and replacing earthquake damaged assets, and renewing assets as they reach the end of their useful lives. The timing and sequence of some of this work will need to be integrated with the Greater Christchurch Urban Development Strategy. The priorities for each of the infrastructure groups are described below.

### Water Supply

The priorities for water supply are:

- Repairing earthquake damaged assets
- Renewing failed or failing assets
- Meeting the requirements of the Drinking-water Standards for New Zealand
- Providing water infrastructure for growth areas.

### Wastewater

The priorities for wastewater are:

- Repairing earthquake damaged assets
- Renewing failed or failing assets
- Providing infrastructure for growth areas
- Reducing the effect of overflows, by reducing the frequency and volume of overflows and improving the quality of the discharge to environment.

## **Stormwater**

The priorities for stormwater are:

- Repairing earthquake damaged assets
- New stormwater infrastructure in growth and rebuild areas for stormwater detention and treatment
- Managing Cranford Basin and Hendersons Basin as natural detention and treatment areas
- Ongoing improvements in stormwater modelling and monitoring.

## **Flood Protection and Control Works**

The priorities for flood protection and control works are:

- Repairing earthquake damaged assets
- A new flood protection scheme for the Flockton area
- Additional flood protection works for areas made more flood prone by earthquakes
- Investigations into long term tidal flood protection system for Christchurch
- Delivering the projects recommended by the Mayoral Flood Taskforce.

## **Roads and Footpaths**

The priorities for roads and footpaths are:

- Repairing earthquake damaged assets
- Maintenance and renewal of existing assets
- Improving the safety of the network
- Support the redevelopment, recovery and growth of the city.
- Encouraging mode change, to support increased walking, cycling and use of public transport.

### 4.3 Asset and Service Management

#### Options for Asset Renewals

For planning for renewal of assets, three options were developed within the Asset Management Plans:

- **Option 1 – Low Risk Programme:** This option is based upon predictive modelling or historical data that assumes replacement of an asset when it reaches 100% of its expected useful life or a condition grading of 5 (based on a 1 to 5 scale with 1 being brand new and 5 being at the end of its life). This is normal practice for local authorities.
- **Option 2 – Reduced Level of Service Programme:** This option is based upon predictive modelling detailed in Option 1 but with reduced funding requirements achieved through the reduction of the customer levels of service delivered to the community. While this reduces capital expenditure on renewals, maintenance costs increase due to asset deterioration.
- **Option 3 – High Risk Programme:** This option is based upon predictive modelling that assumes replacement of a non-critical asset when it reaches 105% – 120% of its expected useful life or a condition grading of 5. While this reduces capital expenditure on renewals, maintenance costs increase due to asset deterioration.

Council proposes adopt Option 1 for carriageways, traffic lights, cycleways, water supply assets, wastewater pumping and wastewater treatment plant assets.

However, due to Council's financial constraints, Option 1 is not affordable in all instances and Council has opted to defer renewals where possible, to reduce the overall infrastructure renewals budget. Option 3 is therefore proposed for wastewater pipes, roading assets not listed above (e.g. bridges, lighting, landscaping), stormwater and flood protection works. While this will result in increased costs and disruption to maintain assets as they get older, the overall costs are lower.

This asset renewal programme will result in the majority of earthquake damage being repaired in the next 20 years.

#### Levels of Service

Council has established a suite of levels of service for each activity that link to the Community Outcomes described in Section 4.1. These levels of service are detailed in each Activity Management Plan for that particular activity.

Many services have been significantly affected by the 2010/11 earthquakes. The ability to provide services to pre-quake measures has been difficult and in many cases impossible due to the extent of damage to the infrastructure. The SCIRT rebuild programme is planned to continue until 2016 at which point seriously and critically damaged infrastructure will have been repaired.

Beyond 2016 it is going to take many years to address minor damage and service impairment as part of the routine maintenance programmes and renewals.

SCIRT's scope was to originally restore pre-earthquake levels of service. However, due to the budget reductions outlined above, the SCIRT scope is now focused on repairing earthquake damage.

This is subtly different from the original scope and means that in situations where a repair is warranted rather than renewal, only the earthquake damage will be repaired, not the level of service deficiency. Where full renewal is required it will be delivered to meet the current design and construction standards.

## **Performance Measurement**

Each Activity Management Plan details performance measures aligned to particular level of service statements. These measures are benchmarked against other organisations where the data is available and relevant. Council monitors and reports against the performance measures and benchmarks in its Annual Report.

Again the earthquakes have disrupted the ability to analyse and assess historical data and trends in Council's performance and enable it to set targets from a researched base. It is planned to build up this dataset over the coming three years as the District returns to a more stable environment, to enable improved analysis for the 2018 Long Term Plan.

## **Infrastructure Assessments**

One benefit of the earthquakes was the extensive condition assessment of Council's assets to determine the rebuild programme. This data has been captured by SCIRT and is progressively being transferred into Council's Asset Management Information System, where it is used to populate the asset registers with current information.

## **Asset Management Information System**

The Council's objective is to manage all assets using a single source of data held within an integrated Asset Management Information System, which will:

- Record geospatial data, component data, capital and maintenance expenditure, asset value and physical condition at asset component level for all the Council assets
- Store asset data with common key attributes to facilitate consistent data interrogation for reporting and analytics across all asset groups
- Facilitate optimised asset maintenance, rehabilitation and renewal activities across multiple asset portfolios
- Use technologies to create user interfaces which are both intuitive and compatible with a range of devices
- Keep abreast of and use industry best practice.

The Asset Management Information System is divided into two tiers. Each tier refers to software applications in the context of asset management. Tier 1 is the core interlinked system and comprises:

- SAP - core business information system
- Intergraph - GIS system
- Sentient - Capital Programme Management System (CPMS)
- TRIM - document management system.

All Tier 2 systems will be integrated to the Tier 1 system as the primary source of information.

This integrated system will enable reporting and analysis to inform operational and strategic decisions in a co-ordinated and consistent fashion.

In general, Council is confident that the geospatial (GIS) and attributed meta data held in SAP is accurate, apart from areas where shallow ground movement has distorted physical property boundaries. At present all survey data captured is in accordance with the current instructions for surveying in the Canterbury region issued by the Office of the Surveyor-General. Where Council assets have not been resurveyed there may be property boundary issues yet to be identified.

## **SCIRT As Built Information**

Council has implemented in conjunction with SCIRT a robust data transfer system which includes stringent quality assurance protocols for the passing of "As built" data and documentation between both organisations. All transferred metadata is stored in Council's Asset Management Information System. Council also receives information from SCIRT about proposed projects, which are shown in Council's GIS system.

### **4.4 Improving Resilience**

As part of the SCIRT rebuild programme, investigations into better construction details and methodologies have been undertaken and implemented to improve the resilience of Council's infrastructure, particularly in areas prone to liquefaction (e.g. flexible pipe connections to pump stations, resilient well heads, pressure and vacuum sewer systems). These learnings and standard details are being incorporated into Council's Infrastructure Design Standard and Construction Standard Specifications.

Following the earthquakes, Council's financial planning has included the rebuild proposal at current funding levels and assessment of the criticality of each of its assets at a network level, and this has been used in prioritising Council's capital programme. It is planned to continue to update the Asset Management Information System to keep it up to date, and to continuously improve it, especially regarding criticality for the different groups of assets, to make sure that an integrated approach is taken (e.g. the same criticality should be assigned to a bridge and the pipes that it carries). Council liaises with Lifelines groups to make sure that a consistent approach is applied for infrastructure which serves a lifeline role. Council is also developing a Resilience Strategy.

## 5 Significant Infrastructure Issues

### 5.1 Water Supply

#### Residential Red Zone

Approximately 10.16 kilometres of water supply pipes are within the Avon River residential red zone. There is also infrastructure in rock-fall residential red zones.

Exact figures on the length of red zone pipes to be retained or abandoned are not yet available. For long term planning purposes, it has been assumed that all rock-fall red zone pipes will remain and all Avon River residential red zone pipes will be decommissioned, except for trunk mains where required to convey water across the red zone. Once SCIRT projects are complete, exact figures will become available.

A number of water supply pump stations, reservoirs and associated access tracks are on land red-zoned due to the risk of rock-fall. Currently the risk to staff is low as very little time is spent on site and therefore it is planned to retain these assets. Should health and safety or resilience issues require changes to these plans, then a funding increase will be required.

#### Earthquake Legacy

SCIRT has completed works to return service to all customers and renewed a number of water mains. Approximately 50% of the water mains that meet the pre-earthquake renewals criteria will not be renewed by SCIRT and remain for Council to renew.

Long term effects on the water supply network resulting from the earthquake are not well understood. Ground settlement is continuing following the earthquakes and further water supply failures are possible from this settlement. Movement during the earthquakes may have caused microscopic cracks in water mains. Microscopic cracks in asbestos cement water mains decrease the pipe life leading to premature failure. The extent of this issue and potential outcome to the water supply network are not currently known.

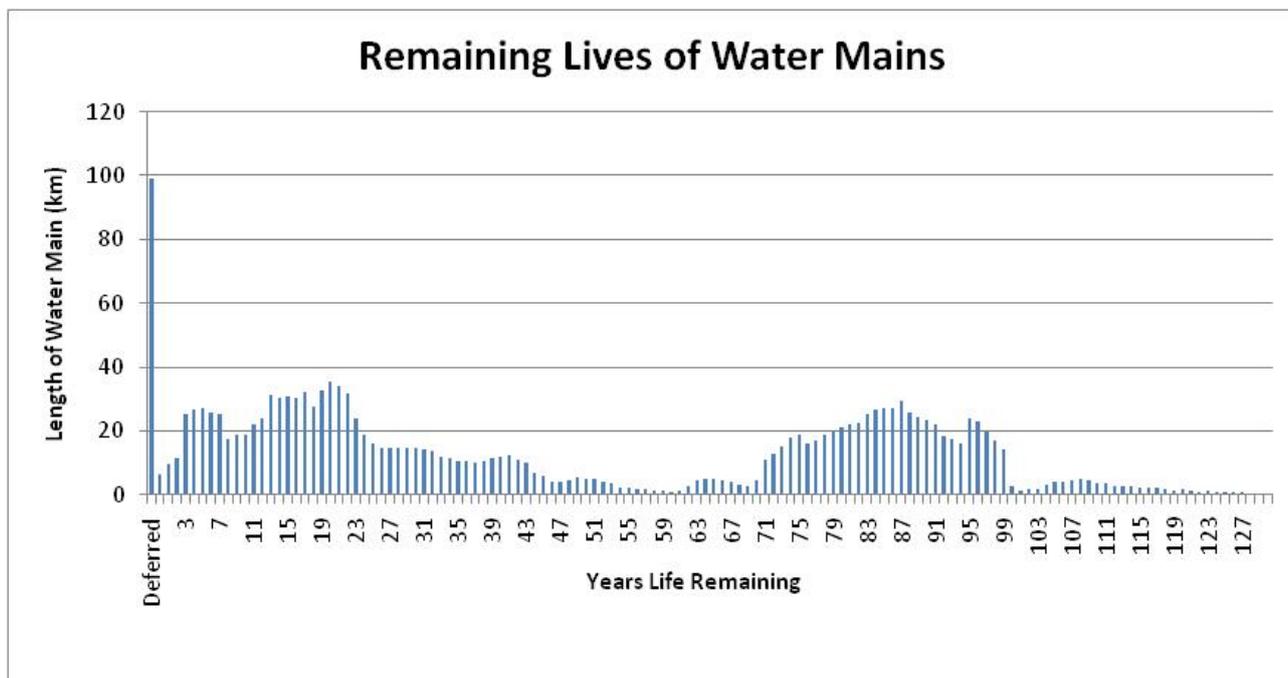
Earthquake damaged wastewater and stormwater networks pose a hazard to the water supply network, especially on hillsides. During storm events, wastewater or stormwater escaping their respective damaged networks can scour material surrounding water pipes, leading to a failure.

#### Ageing Network

The first public water supplies serving the Christchurch Area were Akaroa and Lyttelton in 1890, Sydenham in 1903 and then Christchurch Central Business District and Southern Christchurch in 1908. Initially cast iron pipes with an expected life of 120 years were used. Between World War II and the mid 1980's, asbestos cement (60 year life) became the material of choice until health concerns led to a move to plastic pipes. The post-war "baby boom" period was a significant time of expansion for Christchurch with approximately half of the water supply reticulation network consisting of asbestos cement pipes installed at this time.

Both the asbestos cement and early cast iron pipes are approaching the end of their effective lives and require renewal. Increased renewals are expected for the next 45 years. Renewal provides an opportunity to review the demand in an area and install the correctly sized infrastructure to meet demand. Installing correctly sized infrastructure optimises the network and avoids additional costs from undersized assets or overinvestment. Demand models and the network model should be fully developed, updated and calibrated to provide tools for correct sizing of infrastructure; however this cannot proceed until all rebuild and repair data is received from SCIRT.

Figure 5-1 shows the remaining life of water mains and therefore the estimated renewals requirements. Approximately 100 kilometres of water mains have been deferred for renewal due to individual mains outperforming their expected asset lives. The condition of these deferred mains remains adequate; however some mains are undersized and others partially blocked by mineral build-up, therefore it is unlikely they will meet fire flow requirements. The proposed renewals programme aims to complete all deferred renewals over the next ten years.



**Figure 5-1: Remaining Life of Water Mains**

Leaks from the water network are likely increase due to increased pipe failures in the ageing network. Leakage not only increases water demand and pumping costs but can cause damage to roads and other assets.

### Climate Change

Climate change has the potential to affect both supply of, and demand for water. Warmer drier conditions are likely to result in increased water demand for irrigation and recreational use. However, as an increase in land use intensity is expected to occur at the same time, which will reduce the area of irrigated land.

The Christchurch urban area, Lyttelton, Governors Bay and Diamond Harbour are fed from groundwater sources beneath Christchurch. An increase in rainfall in the aquifer recharge areas means the Christchurch urban area and Lyttelton Harbour water supplies should not experience adverse changes to water quantity or quality. Local water quality issues may arise if sea levels rise causing the fresh water/salt water interface to move inland, contaminating the groundwater. This could be remedied through replacing coastal water supply wells and with wells further inland.

Wainui also uses groundwater as its water source. Rainfall reductions are predicted for the Wainui aquifer recharge zone; however due to the low flows extracted for the water supply scheme the climate change rainfall decrease is not expected to affect the availability of water.

Due to salt-water contamination of the previous bore, a replacement bore for the Birdlings Flat water supply scheme has been found. As the groundwater is taken from a deep aquifer, it is unlikely to be affected by climate change.

Akaroa, Takamatua, Duvauchelle, Pigeon Bay and Little River water supply schemes are fed from surface water sources, with groundwater also used in Akaroa and Little River. Decreased rainfall from climate change will result in reduced stream flows and are likely to reduce the availability of surface water. Increased turbidity as a result of increased rainfall intensity is also expected, increasing the load on the water treatment plants. Increased storage, upgraded water treatment plants and groundwater sources are possibilities to maintain water supplies to these areas in the future.

## **Reliability of Supply**

It is expected that the reliability of supply will decrease, primarily due to increased reticulation failures in the ageing network. Reticulation failures cause short term (approximately 5 hour) outages to groups of individual properties, with typically one block or less affected.

Summer water restrictions are often imposed on Akaroa and Takamatua. A scheme involving a new water treatment plant, increased storage volume and merging the three existing schemes into a single scheme is underway, and is due for completion in 2015. On completion this is expected to reduce the need for future restrictions.

The decentralised nature of Christchurch City water sources provides a resilient network unlikely to be affected by failures at individual bores or pump stations.

Christchurch City hillside pressure zones are each fed from a single reservoir and Banks Peninsula water supplies (except for Lyttelton Harbour) are each fed from a single treatment plant. Lack of redundancy means reservoir or treatment plant failures could cause supply interruptions; however water storage means short-term faults will not result in supply interruptions.

Lyttelton Harbour Basin water supplies have a number of areas where resilience is an issue, these include supply pipes to Lyttelton through the road and rail tunnels, supply pipes on the seabed from Lyttelton to Diamond Harbour and the supply pipe from Lyttelton to Governors Bay. The Governors Bay pipeline is constructed from poor quality material and may fail prematurely. Renewal of this pipeline will be investigated in the near future.

Access to the pipes in the tunnels and on the seabed is limited and requires specialised equipment and expertise. Catastrophic failure of any of these pipes or the tunnels has the potential to cut water supply to individual settlements or to Lyttelton Harbour as a whole, although the length of interruption depends on the duration of outages, as water is stored in reservoirs in Lyttelton, Governors Bay and Diamond Harbour. Rail tunnel pipes are approaching the end of their lives and will be replaced, and resilience will be considered as part of that project.

## 5.2 Wastewater

### Residential Red Zone

Approximately 41.4 kilometres of wastewater pipes are within the Avon River residential red zone. There is also infrastructure in rock-fall red zones.

Exact figures on the quantity of red zone pipes to be retained or abandoned are not yet available. For long term planning purposes, it has been assumed that all rock-fall red zone pipes will remain and all Avon River residential red zone pipes will be decommissioned, except for trunk mains where required to convey wastewater across the red zone. Once SCIRT projects are complete, exact figures will become available.

The exact process for abandoning infrastructure is uncertain and potential additional costs exist if Council needs to remove and backfill manholes. Pump stations, wastewater overflow points and trunk mains within the red zones will be retained.

### Earthquake Legacy

Earthquake damage to the reticulation network includes large numbers of cracked pipes and separated joints on wastewater pipes. As a result of this damage, stormwater inflow and groundwater infiltration have significantly increased. In addition to allowing increased inflow and infiltration, cracks increase maintenance requirements by allowing intrusion of silt and tree roots, which can cause blockages. Crack growth over time also leads to premature pipe failure.

To optimise the rebuild and increase resilience, additional types of wastewater system are being constructed, including lift stations, pressure sewer systems and vacuum sewer systems. This will require a different approach to operations and maintenance, as well as renewals. The vacuum systems in Aranui and Shirley have been designed with little scope for additional connections, which will constrain development in these areas.

Earthquake damage reduced capacity and treatment performance at wastewater treatment plants, particularly at the Christchurch Wastewater Treatment Plant. Full capacity and treatment performance has been regained; however buildings and some standby equipment are yet to be repaired, especially at the Christchurch Wastewater Treatment Plant.

### Overflows

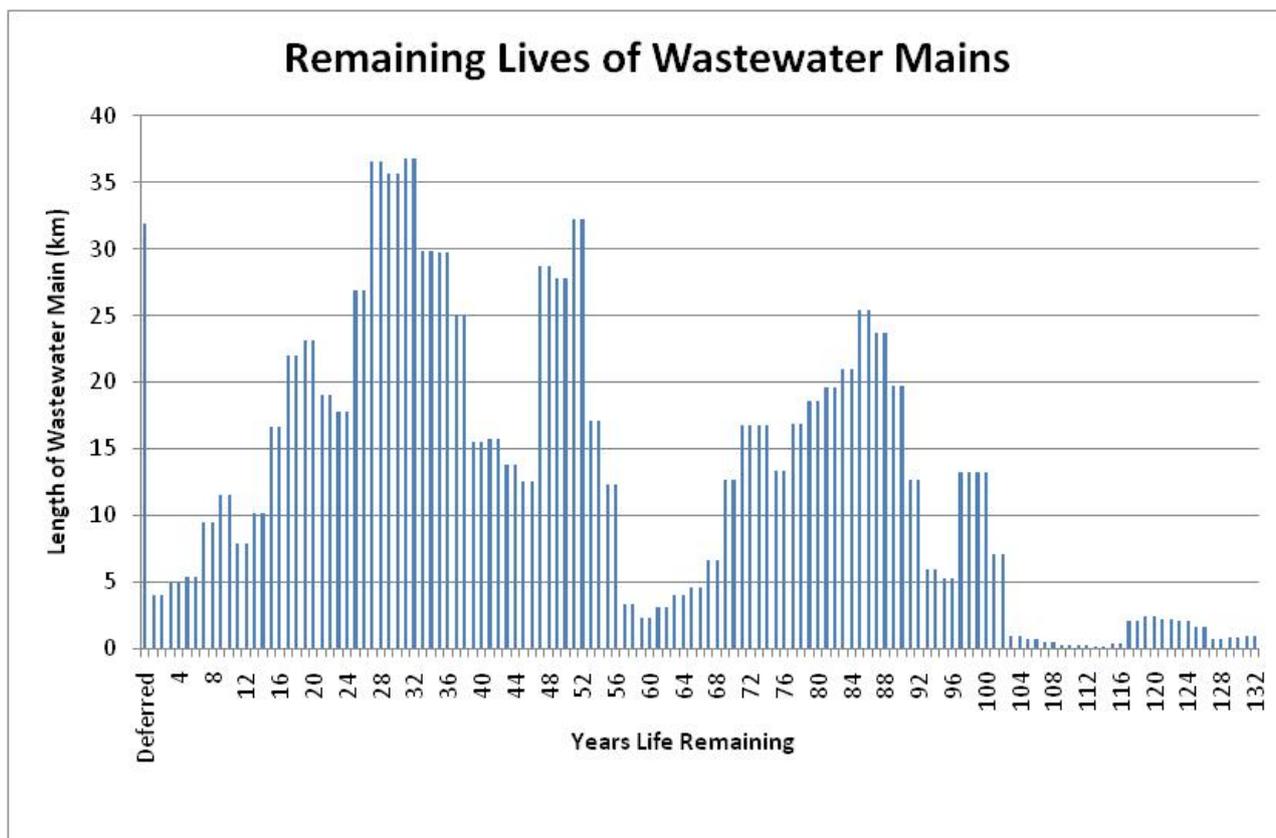
Urban development also leads to increased flows in the wastewater network. There are already capacity issues with some parts of the network, with overflows of untreated wastewater to the environment during storm events. Unless urban development is well managed in tandem with upgrades to the wastewater network, overflows will increase.

Dry weather overflows are infrequent and result from network faults. Overflows caused by blockages will decrease as damaged or failed pipes are renewed.

Wet weather overflows occur when flows increase due to high levels of inflow and infiltration during storm events. Climate change predictions include an increase in the frequency of high intensity rain events and are therefore expected to increase overflows unless network upgrades are completed. Renewals and repairs to decrease inflow and infiltration will reduce wet weather overflows.

## Ageing Network

Wastewater collection services were first installed in Christchurch between 1876 -1885. Wastewater network construction resumed with significant periods of construction in the 1900-1912, 1924-1933, 1950-1975 and 1984-2008 periods. Materials changed over time with the first two construction booms using earthenware pipes, a mixture of earthenware and concrete between the wars, a mixture of reinforced concrete and asbestos cement post World War II, and plastic more recently. Older pipes are reaching the end of their lives, and this combined with reduced life due to earthquake damage, will mean that pipe renewals will need to increase.



**Figure 5-2: Remaining Life of Wastewater Mains**

Figure 5-2 shows the remaining life of wastewater mains and therefore the estimated renewals requirements. Earthquake damage has reduced the lives of different pipe materials by different amounts. To date the required wastewater pipe renewals were approximately 1 – 2 kilometres per year, and if the earthquakes had not occurred, this trend would have continued until 2030 with only 3 kilometres of pipe deferred for renewal. Due to earthquake-related life reductions, there is now 32 kilometres of pipe overdue for renewal (deferred renewals). 5 kilometres of pipe will need renewing in 2020, 10 kilometres in 2027 and 30 kilometres in 2041. In addition to the renewals indicated by the remaining lives, the deferred renewals are proposed to be completed over the next 20 years.

## **Expectations of Service Delivery**

In the mid to late twentieth century wastewater collection, treatment and disposal was seen as a basic human right and only noticed when problems existed. In the late twentieth century and early twenty-first century the expectation for wastewater services remains, however additional expectations have developed including compliance with cultural beliefs and improving discharge quality. These new expectations could potentially change the statutory requirements that must be met under resource consents for the wastewater system.

Iwi find discharges of human effluent to water bodies culturally offensive, and the community finds discharges to water undesirable in terms of food gathering and recreational uses. Environmental desires often include the treatment of wastewater to the highest standard possible before discharge. High levels of treatment, and discharge to land rather than water, are expensive and conflicts with the public desires for low costs. Finding an acceptable balance of cost, social, cultural and economic factors is important.

Increased environmental and cultural awareness is resulting in the public being less tolerant of wastewater overflows to water bodies and public pressure for the unrealistic goal of eliminating overflows may eventuate.

## 5.3 Stormwater

### Asset Condition

Asset management for stormwater drainage is not as advanced as the other infrastructure groups and as such there are gaps in the asset data held and quality of that data. Very little documented asset condition data exists for the portfolio and most data pre-dates the earthquakes. SCIRT has surveyed a large proportion of the stormwater pipe network. The remainder of the portfolio needs to be accurately recorded into the Asset Management Information System. A programme of verifying and correcting asset data and collecting condition information is being developed, with the intention of having a fully populated asset register in two to three years' time.

### Earthquake Legacy

Damage to the piped stormwater network is being repaired and rebuilt by SCIRT. There is a good understanding of what SCIRT has completed so far, but damage to all networks exceeds available funds and it is not known how much earthquake recovery work will remain when SCIRT ends in 2016. Ongoing additional maintenance is required to reinstate pre-quake levels of service in the stormwater drainage network, including extensive removal of liquefaction material and relining of lined channels. The final decisions about the Avon River residential red zone have yet to be made, however it is likely that any reticulated stormwater infrastructure in the area will become redundant.

Land settlement has exposed new areas to flood risk and adversely affected the natural drainage of some areas of the City. The Land Drainage Recovery Programme includes 63 projects to address the impacts of the earthquakes on land drainage and the associated infrastructure.

### Capacity

The capacity of the stormwater network is under pressure as a result of urban development and the earthquakes. The rate of infill housing has increased without a forward programme to upgrade stormwater mains.

Dredging of waterways was a common practice up until the 1990s but has not been carried out on a significant scale since then. The degree of siltation across the network has been exacerbated by liquefaction material filling open channels.

SCIRT will generally replace damaged stormwater pipes like-for-like, or may increase capacity to restore the on-road level of service. The Council is working with SCIRT to identify under-capacity networks and where possible is contributing to the costs of upgrading these. A city wide hydraulic model is being proposed to identify capacity issues and future needs.

### Flood Risks

The district has always been exposed to flood risk from both the sea and the river network, with the stormwater network (pipes and secondary flow paths) functioning well enough to deal with average sized flood events (1 in 10 year Annual Recurrence Interval). As the predicted climate change and sea level rise scenarios unfold flood risk will increase, exposing more people and properties to increasingly frequent flood events.

Flood risk has worsened since the earthquakes due to land settlement, loss of natural gravity drainage, loss of capacity and damaged assets. The level of damage and flood carrying capacity of waterways and the stormwater network is being assessed. Remedial work required is being prioritised and implemented. Land settlement has exposed new areas to flood risk and increased the size of existing areas. This was highlighted in the significant storm events of March 2014. Some short term measures have been implemented and longer term flood management schemes are being investigated, particularly in the Flockton area and the Lower Heathcote catchment.

There is an opportunity to provide stormwater treatment and flood management within the Avon River residential red zone, however final decisions on the use of this red-zoned land are yet to be made.

## **Climate Change**

The functionality of stormwater infrastructure will be compromised over time as the climate changes. During flood events stormwater in low lying suburbs may need to be pumped from areas below sea level into waterways at higher elevations. In time this will affect most stormwater systems east of Fitzgerald Avenue. A number of short term measures have been identified to address flood risk to the most flood-prone households in Christchurch, however longer term mitigation measures need to be developed to address the extreme flooding which will result from climate change and sea level rise.

## **Ageing Network**

The majority of the piped stormwater network has been constructed since 1970, in response to major flooding in the Wahine storm and several severe floods that occurred in the 1970s. As a result the stormwater pipe network has a mean age of 30-40 years, and is about one third through its expected life. The most important components of the stormwater network are streams and rivers, whose channels have an indefinite life. However, urban activities have all but destroyed the ecology of urban streams and continually clog waterways with sediment. These issues have the potential to drive significant restoration costs.

## **Urban Development**

Unmitigated urban development profoundly alters stormwater flows. When land is developed the vegetation that intercepts and slows rainfall run-off is removed. Grading flattens the terrain and fills in natural depressions that would normally provide temporary storage for rainfall and slow run-off. The topsoil and layers of humus are removed and the remaining subsoil is compacted. The addition of buildings, roads, car parks and other impervious surfaces increase stormwater run-off. Development and impervious surfaces also limit the amount of water that can infiltrate the soil and reach groundwater, reducing the amount of water that can recharge aquifers and feed springs. Finally, as stormwater runs over rooftops and lawns, car parks and industrial sites, it picks up a variety of contaminants and pollutants which are discharged into waterways and the coastal environment. Mitigation of flow increases and contaminant entrainment are provided for all new subdivisions, and are also retrofitted to existing unmitigated developments as opportunities arise, however this is an expensive addition to the City's infrastructure.

## **Stormwater Quality**

All of the Zone Implementation Programmes relevant to Christchurch (Banks Peninsula, Christchurch-West Melton, and Selwyn-Waihora Zone Implementation Programmes) have recommendations related to surface water quality, although they differ with respect to the water bodies of concern (focused as they are on the water bodies within their respective zones) and to some degree on the contaminants of concern. There is a clear direction in the Christchurch-West Melton Zone Implementation Programme for improved water quality in Christchurch's streams, rivers and the estuary and work is already underway with the development and implementation of catchment-based stormwater management plans.

The recently updated National Policy Statement for Freshwater Management (2013) added a national objectives framework that includes a set of national bottom lines for a number of pollutants. Almost all water bodies will be expected to have water quality no worse than the national bottom lines and there are likely to be water bodies for which regional standards will be set that are more stringent than the national bottom lines. Standards applicable to specific water

bodies are to be determined by regional councils. It should be noted that there are water bodies in Christchurch that did not meet one or more national bottom lines per Environment Canterbury's monitoring data in 2011/12 and/or 2012/13 (e.g. ammonium nitrogen in Halswell retention basin and *E. coli* in the Heathcote River at Rose Street).

## 5.4 Flood Protection and Control Works

### Earthquake Legacy and Subsidence

The most significant result of the earthquake series for flood protection has been the changes in land levels, with areas of settlement and areas of land rising. Where the Avon River discharges into the estuary, the land has subsided by 0.2 – 0.5 metres increasing the risk of flooding and coastal erosion. Conversely the lower reaches of the Heathcote River as it discharges into the estuary has risen by 0.3 – 0.5 metres, which has flattened out the gradient. This has added to the siltation and reduced channel capacity. Capacity across the land drainage network has been reduced due to the large volumes of liquefaction material which has yet to be removed from the open channels.

The Land Drainage Recovery Programme (LDRP) was initiated in 2012 to investigate and redress the effects of the earthquakes on land drainage. The programme is made up of 63 projects, 10 of which are completed or near completion. The general approach for waterways in catchments suffering from ground settlement is to increase the capacity of the waterway (e.g. by widening the channel, bridges and culverts). For areas that have settled behind the Avon River stopbanks, detention ponds will be constructed behind the stopbanks to attenuate peak flows, and stormwater will be pumped from the ponds into the river. In some areas, it may be more cost effective to raise the habitable floor level of existing houses to avoid flooding, rather than improving network capacity (e.g. near the lower Heathcote River).

The stopbanks along the Avon River have been temporarily repaired and are expected to be relocated to more stable land further from the river's edge. This will necessitate a change to the outlets which run through the stopbanks and minor infrastructure in the residential red zone will become redundant. The Avon River residential red zone provides opportunities to re-think how this area is managed and how flood protection is provided in the future.

### Sea Level Rise

Christchurch will experience sea level rise, by as much as 1 metre by 2115. This will increase the area at risk of coastal and tidal flooding. The earthquakes have accelerated the need for Christchurch to develop a longer term plan for dealing with the effects of sea level rise and climate change, so that the current investment in major flood protection infrastructure will also be compatible with the long term strategy for dealing with sea level rise and possible increases in rainfall intensity. In the medium term, Council is planning tide protection for some areas which would otherwise be affected by sea level rise, for an increase in sea level of around 0.5 metres. However, as a long term strategy, retreat from these areas is likely.

### Climate Change

Climate change predictions indicate a warmer and drier climate, but with increased intensity of rain storms resulting in a more severe flood events. The current stormwater pipe network is designed to deal with a 1 in 5 year Average Recurrence Interval (ARI) rainfall event; any event beyond this scale results in the activation of secondary flow paths including flooding on roads. Sea level rise combined with extreme storm events will increase the likelihood of the Avon and Heathcote Rivers overtopping their banks. Christchurch is also within the limits of the Waimakariri River floodplain. Predicted increases in rainfall volumes at the headwaters will increase Waimakariri River flows but the risk of increased flooding is considered to be low because of the primary and secondary stopbank system along the river.

To reduce the impact of flooding, under the Proposed Replacement District Plan new houses in the Floor Level and Fill Management Areas will be required to have habitable floor levels 0.4 metres above the 200 year ARI flood level, or 0.4 metres above the 200 year ARI tide level taking into account 1 metre sea level rise. Other areas will be required to comply with the Building Code,

which is 0.9 metres above the 50 year ARI flood level (0.4 metres freeboard plus 0.5 metres sea level rise).

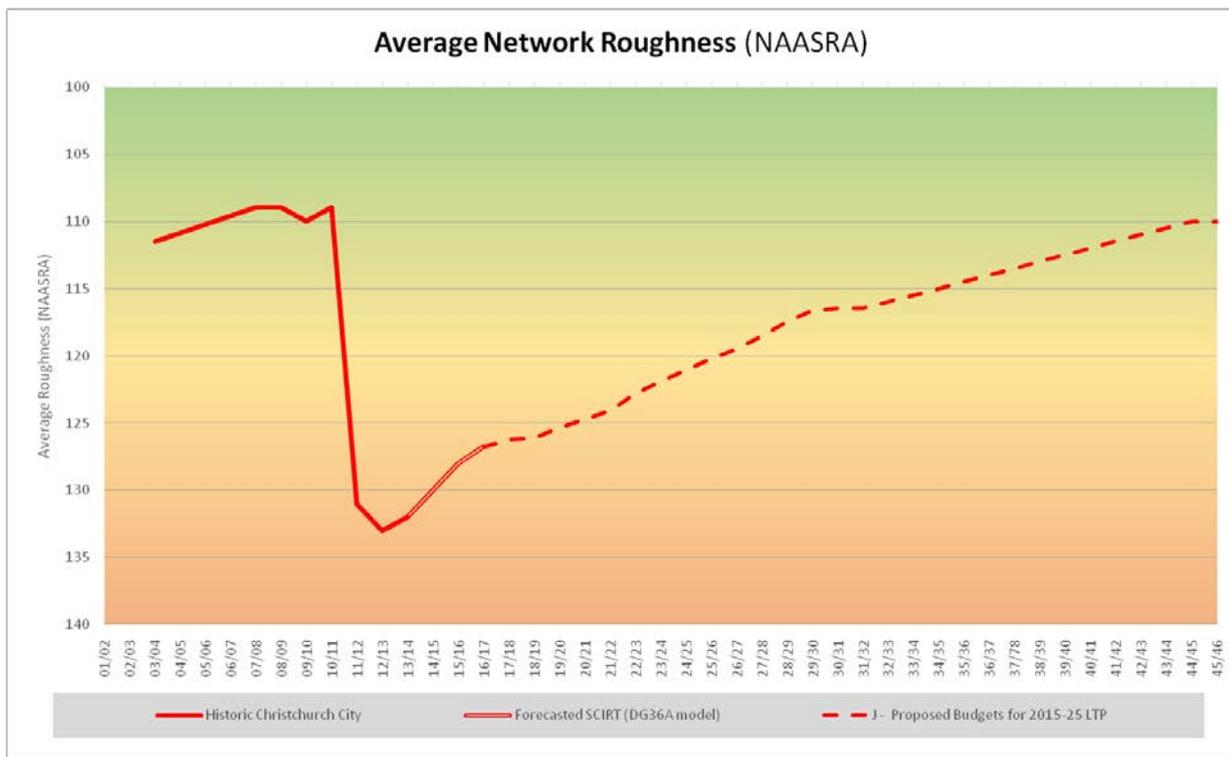
## 5.5 Roads and Footpaths

### Earthquake Legacy and Levels of Service

The condition of the transport network and its corresponding levels of service have been severely impacted by the earthquakes. Approximately 1,000 km (45%) of Christchurch’s street network sustained significant damage in the earthquakes, requiring some 50,000 repairs. The initial phases of repair or replacement of this infrastructure is a priority for recovery and is expected to be completed by SCIRT in 2016. However, in many instances even once the network is reinstated, it will not be to the same standard as was typical prior to the earthquakes and it will be approximately 30 years before the whole network is returned to a reasonable level of service. It is assumed that some of the roading will remain operational in the residential red zone network (e.g. through roads).

The repairs generally focus on structural repair, waterproofing and positive drainage. However this does not restore roughness or smooth travel exposure to pre-earthquake levels (as shown in Figure 5-3). Nor does it address the likely reduction in remaining asset life due to earthquake damage and partial repairs to road surfaces (e.g. trenching).

**Figure 5-3: Road Roughness Prediction**



### Central City Recovery

The recovery of Christchurch’s central city is a major priority. If current mode-share continues, the central city will experience severe congestion by 2041 due to an estimated extra 70,000 car trips being made per day. To avoid this scenario, a significantly larger share of future trips will need to be made using public transport, walking and cycling. “An Accessible City” is a group of central city transport projects that will improve the level of service in the Central Business District and help to achieve the goals in the Christchurch Central Recovery Plan. It is intended to deliver this more balanced transport network in the central city, and will be supported by integrated multi-modal networks in the wider city, such as improved public transport corridors and the major cycleways network.

## **Resilience**

As the earthquakes showed, the transport network is reasonably resilient, and the sections that needed to be closed to mitigate hazards were primarily due to geological reasons rather than hard engineering (such as slips on the Port Hills). The current priority is to protect key lifeline routes, such as connections to isolated parts of the community (Sumner, Lyttelton and Banks Peninsula) and key elements of infrastructure (Christchurch Airport and Lyttelton Port). Having alternative routes where topography allows is preferable, otherwise infrastructure needs to be designed and constructed to a sufficient level of robustness and maintained appropriately.

## **Travel Demand Growth, Congestion and Travel Choices**

The closure of the Central Business District and retreat from the residential red zone has led to temporary and permanent dislocation for residents and businesses with associated changes in short and long term travel patterns. A return to steady travel patterns and modal splits is not expected in the next ten years. As the earthquake recovery continues, demand on the road network is expected to be highest in the west of Christchurch and repopulation of the central city is expected to increase parking demand, as well as demand for quality walking, cycling and public transport provision. Private vehicle trips are currently growing at 1% per year and freight trips at twice this rate. If current trends continue, by 2041 there could be a 30% growth in the volume of traffic compared with 2010 levels. This will put pressure on some areas of the network and result in increased delays.

Reducing congestion can provide a range of benefits, in particular reduced travel times and reduced vehicle operating costs, which will assist economic productivity. However, increasing capacity to accommodate increased traffic volumes is not desirable because it is expensive, resource intensive and encourages further traffic growth, creating more capacity problems in the long term and undermining sustainability objectives. Furthermore, it progressively creates an urban environment in which road infrastructure, vehicles and their storage take up an ever increasing share of space, reducing amenity, multi-modal connectivity and liveability.

A key challenge for congestion management is achieving a financially, environmentally and socially sustainable approach in which priority is given to optimising the use of existing infrastructure and providing multi-modal travel choices (in accordance with the priorities in the Christchurch Transport Strategic Plan).

## **Urban Development**

A key challenge for the roading network is to ensure that investment to cater for new urban growth in the short to medium term does not contradict the long term plans for intensification in Christchurch, and also that provision is made to set land aside for any identified future transport corridors during the acceleration of greenfield development in the short term. New growth areas will in the first instance be catered for by optimising use of existing assets and providing travel choices, but some development of the infrastructure will be needed to support the development.

## **Regional and Nationally Important Roads**

As mentioned above freight volumes are expected to grow significantly by 2041. It is important that these goods can be moved efficiently and effectively, while minimising any negative impact on the rest of the transport network. A key challenge will be identifying and implementing measures that will improve freight efficiency without encouraging increased general traffic volumes on those routes thereby undermining any gains made for freight. Accompanying this freight growth will be an increase in the number of High Productivity Motor Vehicles on the network. This entails a need for infrastructure on strategic freight routes (particularly bridges) to be constructed and maintained to a sufficient standard to accommodate the increased weight and increased numbers of these vehicles.

## **Funding for Roads and Footpaths**

Funding for transport activities is sourced from rates, developer contributions (for growth projects), borrowing and financial assistance from the National Land Transport Fund managed by NZTA.

Nationally less fuel excise tax is being generated year on year and, therefore, less money available in the National Land Transport Fund to invest in the transport system. This means the transport funding environment is more competitive and investment is increasingly targeted to central Government priorities. Also in recent times the Government Policy Statement funding allocation for local road maintenance has not increased in line with inflation. This means that, in real terms, local authorities have diminishing funding for maintaining local roads, requiring either increased prioritisation of network maintenance, a rise in rates or a reduction in service levels. Over time, this may necessitate the managed downgrading of some lower priority infrastructure to allow for more critical upkeep of high priority infrastructure. This presents a financial and political challenge, as well as challenge to the sustainability of the network.

NZTA has been reviewing the Funding Assistance Rates for all local authorities and these will be changing over the next several years; for Christchurch this will mean that the share of the funding provided by NZTA for projects will increase from the current rate of 48% to 51%.

NZTA and Local Government New Zealand have also been developing the One Network Road Classification to assist with funding discussions. This is a classification system that will cater for all roads in the country, including state highways and local roads. This system is still in development and the intention is to have it fully adopted across the country by 2018. The next step for Council is to develop a transition plan outlining how this will be implemented into our planning processes.

## 6 Financial Estimates and Assumptions

### 6.1 Total Expenditure

#### 30 Year Expenditure Profile

Total expenditure required for Council's infrastructure over the coming 10 years is approximately \$330 million per year. This increases steadily in the following 20 years, mostly due to inflation, but also increased operational expenditure due to increasing population, and increasing renewals expenditure. A breakdown of the expenditure into the various components that make up the total is shown in Figure 6-1; this includes inflation over the 30 year period. Please refer to Figures 8-1, 8-2 and 8-3 in Appendix B for financial forecasts for operations and maintenance, renewals and capital improvements.

Please refer to Appendix A for graphs showing expenditure based on current year (2015) values for each of the infrastructure types. This is so that it is clear how the Council's planned spend is changing over time in today's dollars, as inflation masks the trends over such a long period. The budgets given in this section include inflation, unless otherwise stated.

Financial data in this Infrastructure Strategy is based on the final Long Term Plan. The 2015 Asset Management Plans will need to be updated to reflect the final Long Term Plan; this will be done between July and September 2015.

#### Overview

- Operational expenditure remains relatively consistent over the 30 year period.
- Significant capital expenditure is required for the first ten years to assist with the rebuild of the City following the earthquakes.
- Renewals expenditure remains low for the first ten years of the programme, due to Council's borrowing constraints and funding of the rebuild. From Year 11 onwards, it increases to allow for deferred works and other long term issues.

#### Overall Confidence

Council has good asset registers and good condition data and would normally have a high level of confidence in its financial estimates. However, due to the uncertainty in the amount of earthquake damage that will not be repaired by SCIRT, and post-earthquake re-settlement patterns, there is a moderate level of confidence in the financial estimates for water, wastewater, stormwater, roads and footpaths. There is a low level of confidence in the flood protection estimates, as the asset register for these assets is incomplete, and scoping of projects is yet to be completed.

### 6.2 Assumptions and Financial Risks

#### Overall Assumptions and Financial Risks

In determining the financial forecast the following assumptions were made:

- The current asset data is correct and up-to-date
- Effective/useful lives used in models are correct
- Expenditure includes inflation, which is expected to vary between 2.3 – 3.4% per year over the 30 year period (refer to Appendix B for a table showing the inflation for each year).
- The growth-related capital programme is based on rate of growth and growth areas as recorded in the Land Use Recovery Plan, with a focus on the north and south-west areas of the city.

- Critical assets are renewed at 100% of their effective life; other assets are renewed at 105 – 120% of their effective life.

## Assumptions and Financial Risks – Water Supply

In determining the financial forecast for water supply, the following assumptions were made:

- Growth will occur primarily in the southwest over the first five years.
- Reticulation renewal diameters are like-for-like
- No allowance is made for SCIRT's optimisation process and it is assumed that their programme of works as at November 2013 will be completed as planned.
- All rock-fall red zone pipes will remain and all Avon River residential red zone pipes will be decommissioned, except for trunk mains where required to convey water across the red zone.
- All rock-fall red zone water supply pump stations, reservoirs and associated access tracks will be retained.
- Capital cost estimates for renewing water supply assets are based on pre-quake renewal rates adjusted for inflation, market escalation and increased construction requirements. Should costs not reduce to these levels, either an increased budget would be required, or some renewals works would be deferred.
- Infrastructure rebuild related projects have been excluded (the future SCIRT programme). This is currently estimated to be valued at \$35 million.
- Projects required to implement the Facilities rebuild programme (including renewals required as part of the North Frame, East Frame and South Frame, Avon River Precinct and "An Accessible City") have been excluded. This is currently estimated to be valued at \$3 million.

## Assumptions and Financial Risks – Wastewater

In determining the financial forecast for wastewater, the following assumptions were made:

- Growth will occur primarily in the southwest over the first five years
- Asset lives for pipe networks have been reduced by 3-50 years depending on material, due to earthquake damage as per professional advice based on inspection of the network
- Reticulation renewal diameters are like-for-like
- No allowance is made for SCIRT's optimisation process and it is assumed that their programme of works as at November 2013 will be completed as planned.
- Capital cost estimates for renewing wastewater assets are based on pre-quake renewal rates adjusted for inflation, market escalation and increased construction requirements. Should costs not reduce to these levels, either an increased budget would be required, or some renewals works would be deferred.
- Infrastructure rebuild related projects have been excluded (the future SCIRT programme). This is currently estimated to be valued at \$442 million.

**Projects required to implement the Facilities rebuild programme (including renewals required as part of the North Frame, East Frame and South Frame, Avon River Precinct and "An Accessible City") have been excluded. This is currently estimated to be valued at \$10 million.**

## Assumptions and Financial Risks – Stormwater

In determining the financial forecast for stormwater, the following assumptions were made:

- Land drainage expenditure is calculated as a whole and has been split appropriately between stormwater drainage and flood protection.

- Infrastructure rebuild related projects have been excluded (the future SCIRT programme). This is currently estimated to be valued at \$134 million.
- Projects required to implement the Facilities rebuild programme (including renewals required as part of the North Frame, East Frame and South Frame, Avon River Precinct and "An Accessible City") have been excluded. This is currently estimated to be valued at \$5 million.

### **Assumptions and Financial Risks – Flood Protection and Control Works**

In determining the financial forecast for flood protection and control works, the following assumptions were made:

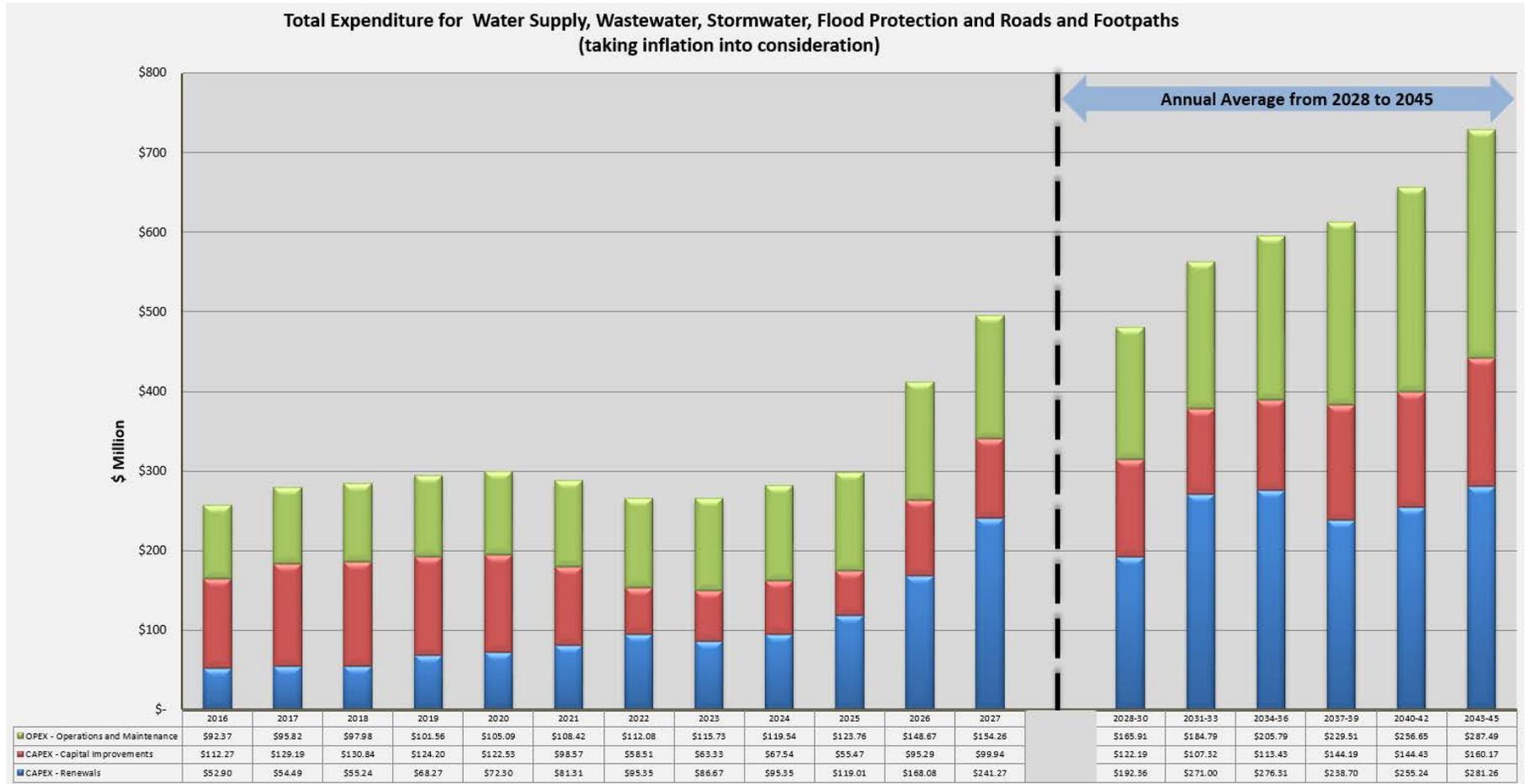
- Land drainage expenditure is calculated as a whole and for the purposes of this strategy has been split between stormwater drainage and flood protection.

The projects to be undertaken under the Land Drainage Recovery Programme are still being developed and prioritised and there is a large amount of uncertainty about the budget for of the programme. The proposed budget for the next ten years is \$315 million based on optimising the programme and only undertaking those projects with the greatest benefit, but as much as \$1.2 billion could be spent if all recommended projects were carried out regardless of benefit. Projects recommended by the Mayoral Flood Taskforce have been excluded as details are yet to be confirmed.

### **Assumptions and Financial Risks – Roads and Footpaths**

In determining the financial forecast the following specific assumptions were made:

- Allowance has been made for the pavement related issues arising from the SCIRT optimisation process, with \$27.3 million (2015 dollars) worth of work to be handed back to Council to remediate in the long term.
- No allowance has been made for structures related issues arising from the SCIRT optimisation process, as this is still being determined at the time of writing this document. This is currently estimated to be valued at \$44 million (2015 dollars).
- Infrastructure rebuild related projects have been excluded (the SCIRT programme, second coat sealing to utility trenches, asphalt surfacing to roads within the four avenues and paving to City Mall and High Street). This is currently estimated to be valued at \$364.6 million.
- Projects required to implement the Facilities rebuild programme (including parking, public transport and "An Accessible City") have been excluded. This is currently estimated to be valued at \$198 million.
- Some of the roads will remain in the Avon River residential red zone.



**Figure 6-1: Total Expenditure – Water Supply, Wastewater, Stormwater, Flood Protection, Roads and Footpaths (with inflation)**

## 6.3 Water Supply

### Financial Estimates

Total expenditure required for Council's water supply over the coming 30 years is approximately \$35-40 million per year (2015 dollars). A breakdown of the expenditure into the various components that make up the total is shown in Figure 6-2.

### Overview

- Constant increases in operational expenditure are anticipated due to population growth. Decreasing earthquake related costs mitigate these increases slightly, especially in the first 10 years.
- Initial capital improvement expenditure in the 2016 and 2017 financial years is high to enable water supply to new developments required as a result of earthquakes. Following this large projects result in peaks in capital expenditure for improving water supply in 2026-27 and 2037-39. Excluding these peaks an overall decrease in improvement expenditure is expected over the period of the strategy.
- Capital expenditure on renewing water supply assets increases over the first five years then plateaus for the remainder of the 2016-25 period, followed by two years of decreased renewals then nine years of high renewals. The nine years of high renewals are due to deferrals during the first ten years.

### Significant Projects

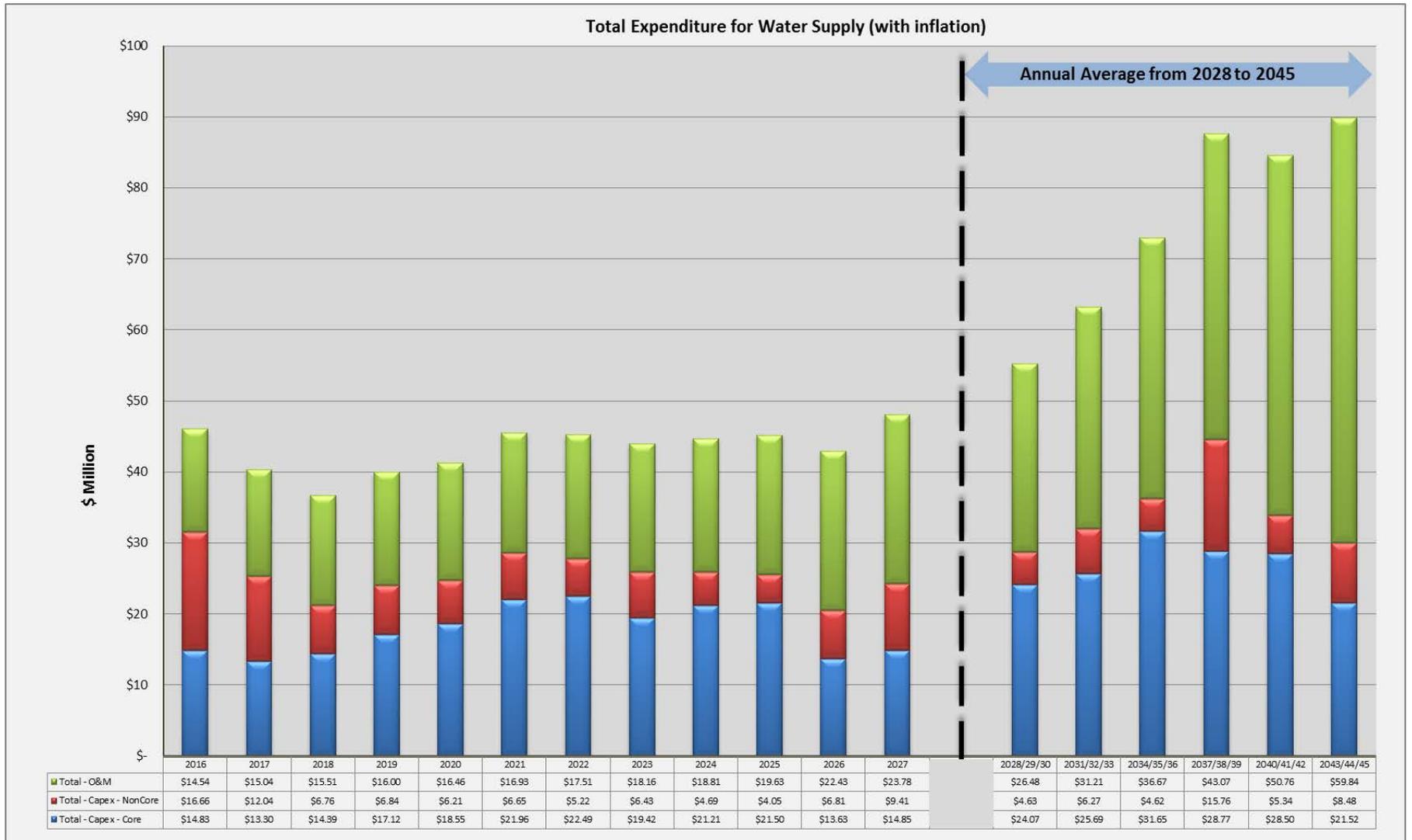
There are several key projects included within the expenditure profile including:

- Christchurch Central Business District trunk main renewal, \$9.1 million over financial years 2017-19
- Averill Pump Station Renewal, \$5.9 million over financial years 2023-25
- Pressure management project, \$12.7 million over financial years 2016-21
- Supplementary water supply source to Akaroa, \$26.5 million over financial years 2036-39.

### Confidence

Predictions for water supply expenditure are based on modelling using asset register data that is comprehensive and current. As the uncertain work areas of the red-zone and SCIRT programme have been excluded from the renewals model there is high confidence that the required costs are not overestimated. On clarification of the works required post-SCIRT and in the red zone there is potential for costs to increase.

Diameter increases to meet demand, or diameter decreases where demand has decreased may be required at renewal. No allowance has been made for these changes; however these changes are not anticipated to significantly affect the accuracy of the models. Growth patterns for the long term are difficult to predict in the post-earthquake environment and may require significant changes to the capital expenditure programme depending on re-settlement trends. Therefore, there is a moderate level of confidence in the financial estimates for the first this strategy.



**Figure 6-2: Total Expenditure – Water Supply (with inflation)**

## 6.4 Wastewater

### Financial Estimates

Total expenditure required for Council's wastewater schemes over the coming 30 years is approximately \$60-100 million per year (2015 dollars). A breakdown of the expenditure into the various components that make up the total is shown in Figure 6-3 (including inflation).

### Overview

- Operational expenditure is expected to steadily increase due to population growth. Increases may be mitigated by decreasing earthquake related costs.
- Significant capital expenditure on improving wastewater assets is required. Projects to meet legal requirements such as overflow reduction form the majority of capital expenditure until at least 2045, apart from low expenditure in 2023-25. Expenditure to cater for growth will decrease over the first five years and remain constant from then on.
- Capital expenditure on renewing wastewater reticulation assets is expected to steadily increase over the next 30 years, predominantly due to an increase in reticulation renewal requirements. Renewals deferred from the 2016-25 period result in high renewals costs from 2026-36. Capital expenditure on renewing parts of the Christchurch Wastewater Treatment Plant is variable, but is expected to peak during 2026-36.

### Significant Projects

There are several key projects included within the expenditure profile including:

- Wastewater Pump Station 20 (Locarno St) upgrade, \$8.0 million in financial years 2024-26
- Heathcote wet weather wastewater overflow reduction project, \$22.4 million over financial years 2016-24
- Northern Relief project, \$46.1 million over financial years 2017-24
- Riccarton Interceptor wastewater trunk main project, \$14.1 million over financial years 2016-24
- Wainui Wastewater Treatment Plant - Stage 2, \$8.7 million over financial years 2019-20
- Christchurch Wastewater Treatment Plant trickling filter media renewal, \$26.5 million over financial years 2020-25
- Akaroa Wastewater Treatment Plant replacement, \$31.5 million over financial years 2016-19
- Diversion of Lyttelton Harbour Basin wastewater to Christchurch Wastewater Treatment Plant, \$53.8 million over financial years 2016-23
- Wet weather overflow reduction improvements, \$358 million over financial years 2026-45.

## **Significant Changes Since Previous Long Term Plan**

Due to financial constraints, some projects that were included in the previous Long Term Plan have not been fully included in this Long Term Plan. In particular, for the Riccarton Interceptor wastewater catchment, there is more clarity around the projects required to solve capacity issues, with between \$21 million and \$35 million required to fix all capacity issues. However, the budget is \$14.1 million, so only capacity issues in the lower half of the catchment will be addressed. This means that development will continue to be constrained in the upper half of the catchment (approximately west of the University of Canterbury, and between Yaldhurst Road and Memorial Avenue) and no additional wastewater connections will be permitted.

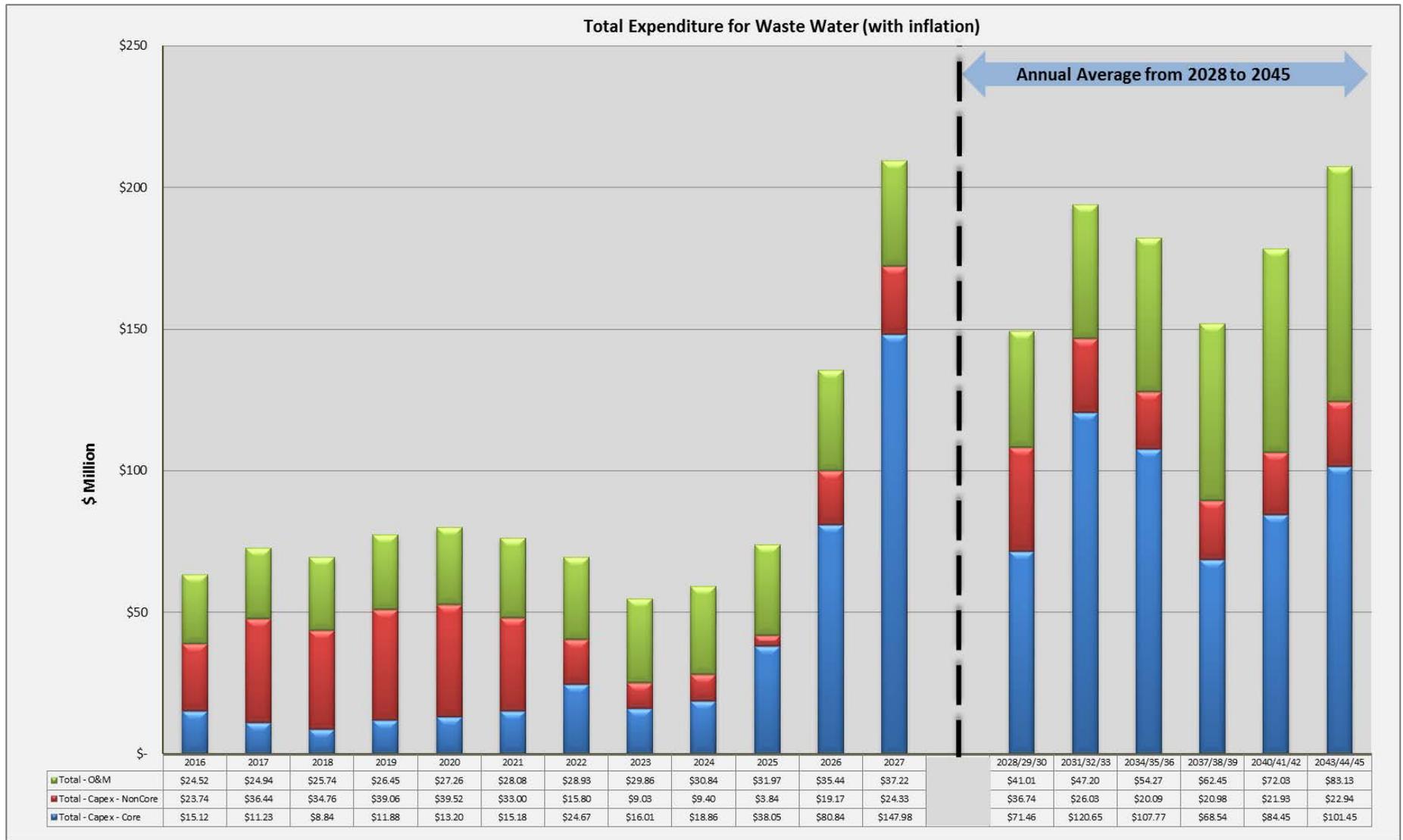
Over the last few years, Council has been working on a new wastewater treatment scheme for Wainui. Stage One of the scheme – where treated wastewater from Seaview Lane was diverted from Akaroa Harbour to a land irrigation in a forest block above Warnerville Road – was completed in May 2013. Since then the Council has been working on the second stage, which would involve extending the network to the remaining Wainui homes and businesses and building a new wastewater treatment plant. This was planned for construction in 2014/15 but was then delayed due to earthquake related costs. This project is now planned for the 2019 and 2020 financial years.

## **Confidence**

Predictions for wastewater expenditure are based on asset register data that is reasonably comprehensive and current. This information has been updated with analysis results from the assessment of earthquake impacts on remaining life of pipe assets undertaken by SCIRT. However, there is a significant risk that the medium to long term impact of the earthquakes requires additional funding or a change to the funding timing. Similarly, growth patterns for the long term are difficult to predict in the post-earthquake environment and may require significant changes to the capital expenditure programme depending on re-settlement trends.

Pipe diameter increases to meet demand, or diameter decreases where demand has decreased may be required at renewal. No allowance has been made for these changes; however these changes are not anticipated to significantly affect the accuracy of the models.

As the uncertain work areas of the red-zone and SCIRT programme have been excluded from the renewals model there is high confidence that the required costs are not overestimated. On clarification of the works required post-SCIRT and in the red zone there is potential for costs to increase.



**Figure 6-3: Total Expenditure – Wastewater (with inflation)**

## 6.5 Stormwater

### Financial Estimates

Total expenditure required for Council's stormwater networks over the coming 30 years is approximately \$15 million per year (2015 Dollars) for the 2016-2025 period followed by an increase to \$25 million per year. A breakdown of the expenditure into the various components that make up the total is shown in Figure 6-4.

### Overview

- Year on year the operational expenditure is relatively consistent over the 30 year period. A constant increase in the operational expenditure is expected due to population increase. Earthquake operational costs have not been included in this document but are programmed for financial years 2016 and 2017.
- Capital improvement expenditure peaks in the 2026-33 period due to large growth related projects.
- Renewals expenditure remains low for the first ten years of the programme, due to Council's borrowing constraints and funding of the rebuild. From 2026 onwards it increases to allow for deferred works and other long term issues.

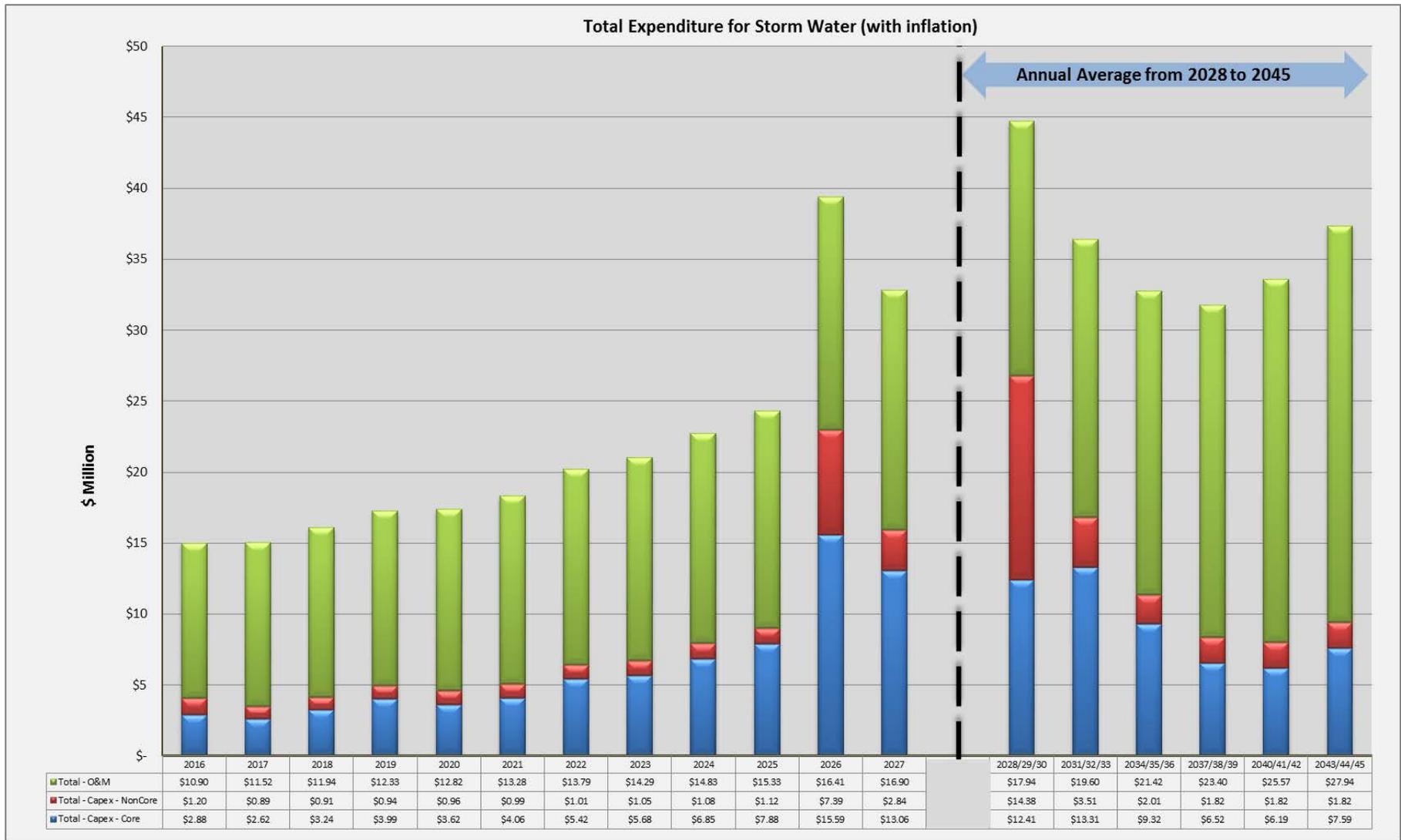
### Significant Projects

There are several key projects included within the expenditure profile including:

- Stormwater pipe renewals programme including \$72 million backlog renewals, \$90 million over the next 30 years including \$27.4 million over the 2016-25 period.
- Growth related stormwater management plans for the Central City and Belfast/Styx areas, \$150M over the next 30 years.

### Confidence

Sufficient asset information exists which has enabled renewal modelling for stormwater pipes and line channels. Moderate confidence exists for these renewal expenditure forecasts. There is limited quality asset data for the remainder of the portfolio which lowers the confidence in the expenditure forecasts. Detailed planning and programming involved with the development of the Stormwater Management Plans has informed much of the capital improvements expenditure. Confidence in these estimates is high. However, given the uncertainty around re-settlement patterns and the extent of earthquake damage yet to be repaired, there is a moderate level of confidence in the financial estimates overall.



**Figure 6-4: Total Expenditure – Stormwater (with inflation)**

## 6.6 Flood Protection and Control Works

### Financial Estimates

Total expenditure required for Council's flood protection infrastructure over the coming 30 years is approximately \$17 million per year (2015 dollars). A breakdown of the expenditure into the various components that make up the total is shown in Figure 6-5.

### Overview

- Operational expenditure remains relatively consistent over the 30 year period.
- Renewals expenditure is constant and relatively low for the duration of the plan. These low renewals costs assume renewal of components of flood protection assets rather than complete asset renewal.

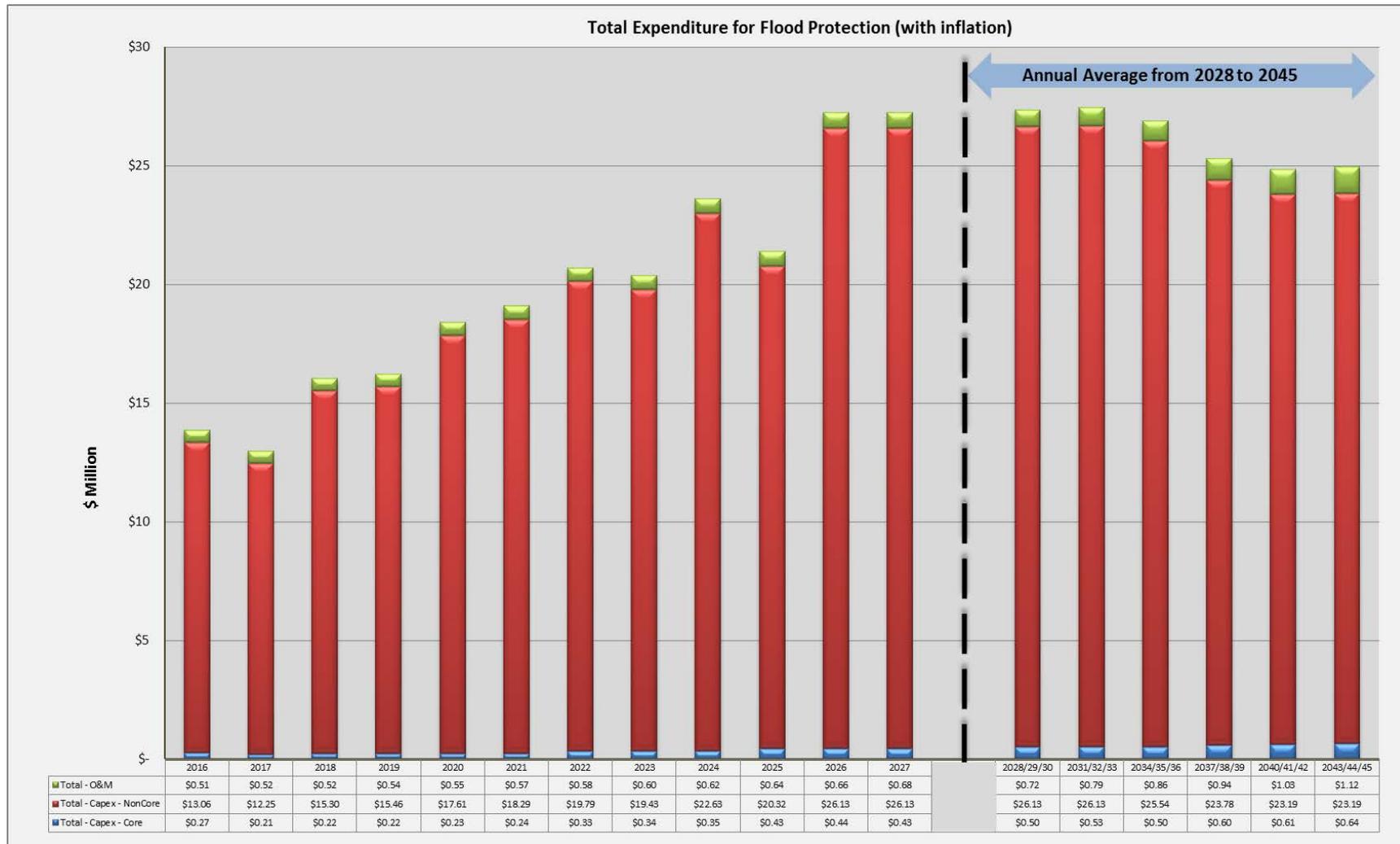
### Significant Projects

There are several key projects included within the expenditure profile including:

- Land Drainage Recovery Programme, a total of \$276.8 million over the next 10 years. No allowance has been made for capital investment for the remaining 20 years of this strategy. The need for this will be identified as the programme is delivered.
- South West Stormwater Management, \$63.9 million over financial years 2016-25.

### Confidence

The asset register for all land drainage assets including flood protection assets is incomplete, which has lowered the confidence levels of the renewal programme. Until the scoping projects within the Land Drainage Recovery Programme have been fully developed, the capital improvements programme remains provisional. The Stormwater Management Plans also cover flood protection and provide sufficient detail to feed into the capital programme. The overall confidence in these financial estimates is low.



**Figure 6-5: Total Expenditure – Flood Protection (with inflation)**

## 6.7 Roads and Footpaths

### Financial Estimates

Total expenditure required for Council's roads and footpaths over the coming 30 years is approximately \$80-160 million per year. A breakdown of the expenditure into the various components that make up the total is shown in Figure 6-6.

### Overview

- Operational expenditure remains relatively consistent over the 30 year period.
- Significant capital expenditure is required for the first seven years to assist with the recovery of the City following the earthquakes, and to fund the major cycleways. This includes growth projects, safety projects, corridor improvements (safety and capacity), bus infrastructure and cycleways.
- Renewals expenditure steadily increases over the thirty year period to allow for deferred works and other long term issues.

### Significant Projects

There are several key projects included within the expenditure profile including:

- Major cycleways, \$159.9 million in financial years 2016-21.
- 
- Renewal of the Main North Road Bridge over the Waimakariri River, \$35.8 million in financial years 2037-40.
- Wigram-Magdala link, \$18.2 million in financial years 2016-17.

### Significant Changes Since Previous Long Term Plan

Significant changes that have been made since the previous Long Term Plan include suburban bus interchanges, prioritisation of the streets renewal programme and bridge strengthening.

While Environment Canterbury is responsible for providing public transport, Council is responsible for providing the infrastructure to support it. Environment Canterbury has altered its programme to focus on improvements along key routes to reduce bus travel times and so improve service reliability. Council's infrastructure programme has been altered to support this approach. This has meant a shift from constructing suburban bus interchanges to more bus priority lanes.

The street renewals programme has been reprioritised following the earthquakes and is now prioritised based on earthquake damage, network condition and criticality.

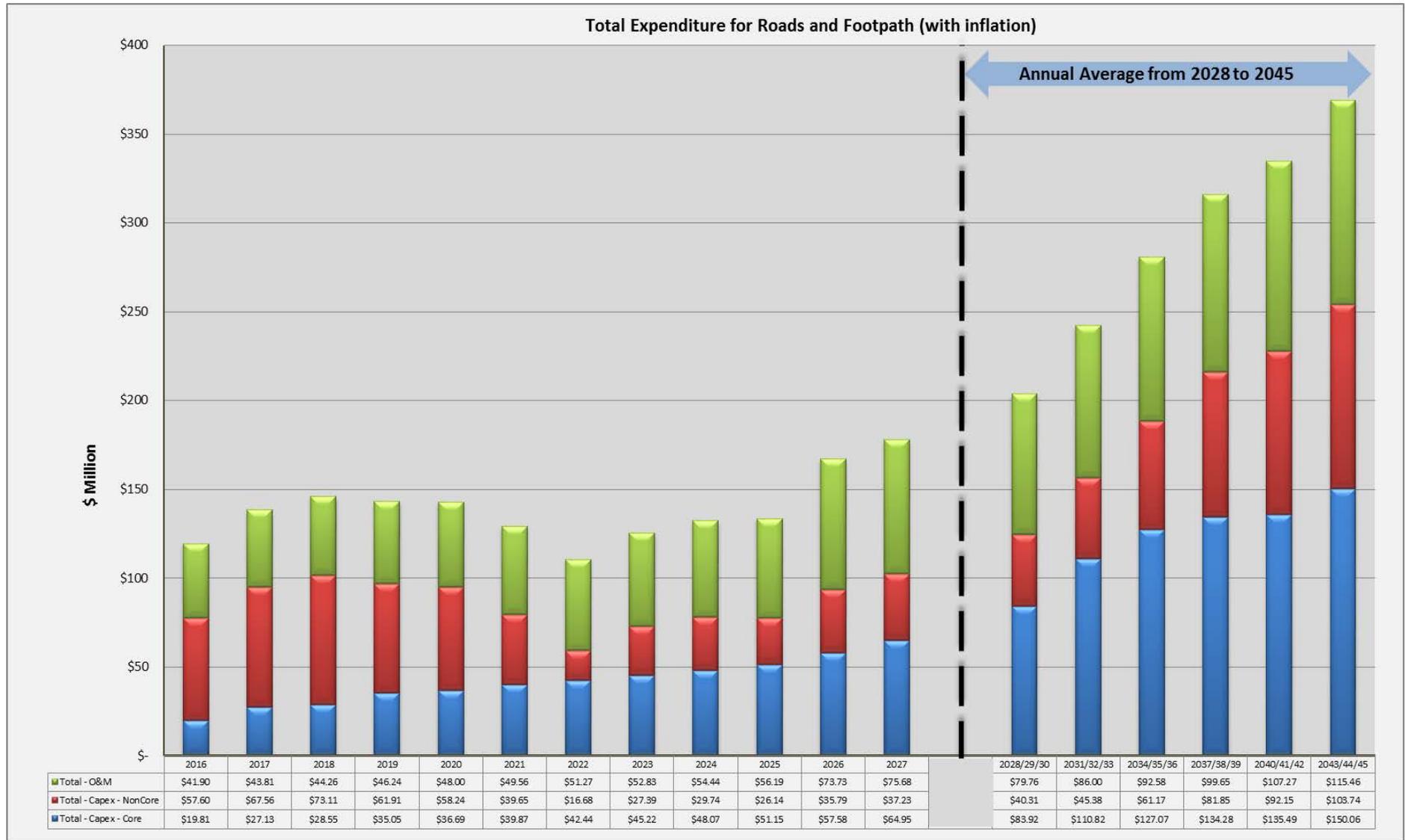
The programme to strengthen bridges to resist earthquakes has been delivered earlier than planned for some bridges through SCIRT's earthquake rebuild programme. Seismic strengthening of the remaining bridges is included within this Long Term Plan.

The Northern Arterial Extension (Cranford - QEII) and Links has been removed due to budget constraints.

### Confidence

Reliable condition information is available for Council's transport infrastructure and their life cycles are well understood. However, given the uncertainty around re-settlement patterns and the extent

of earthquake damage yet to be repaired, there is a moderate level of confidence in the financial estimates overall.

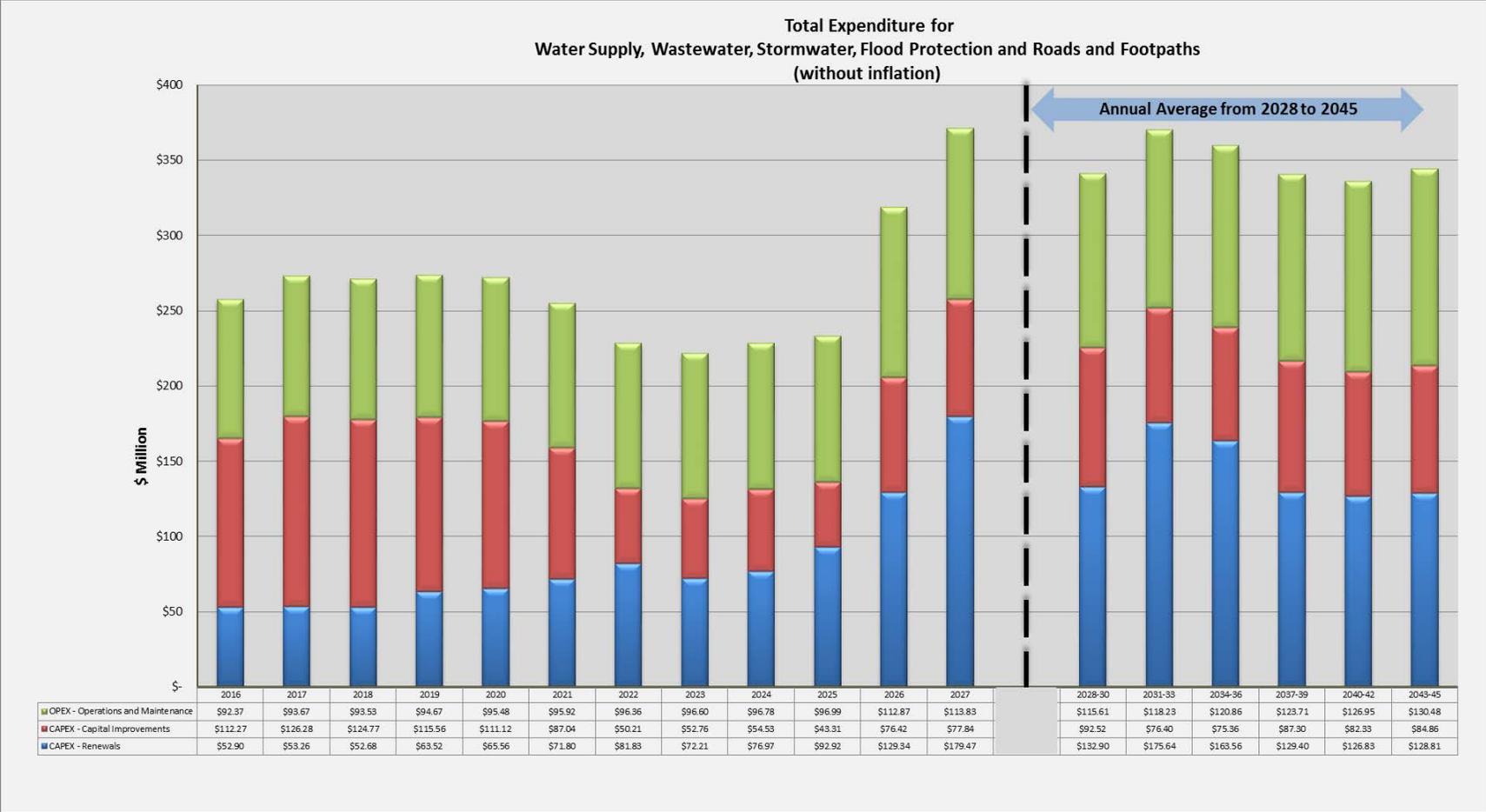


**Figure 6-6: Total Expenditure – Roads and Footpaths (with inflation)**

## 7 Appendix A – Financial Forecasts (without inflation)

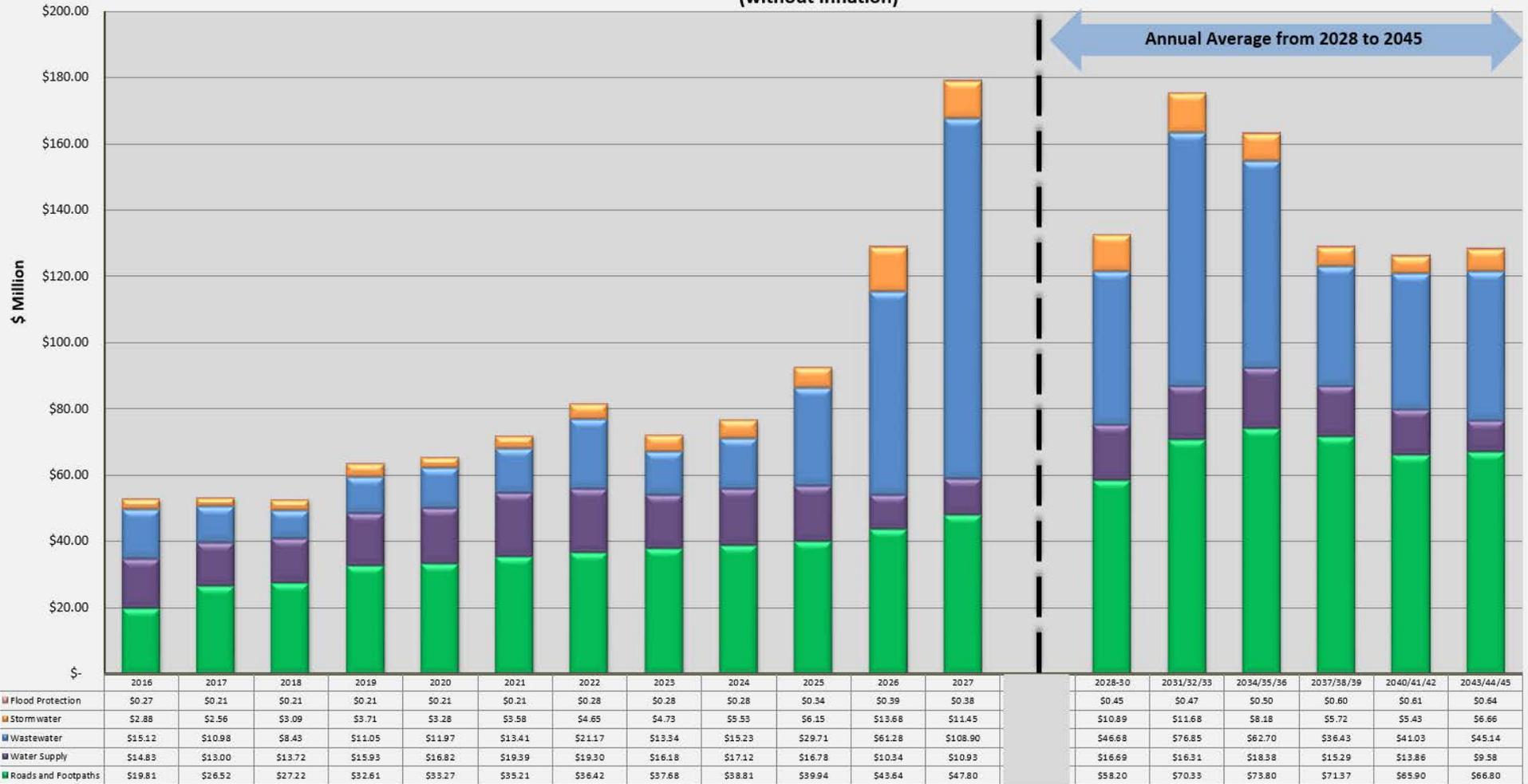
### Operations and Maintenance, Renewals and Capital Improvements (without inflation)

<a href="#"><u>Figure 7-1: Total Expenditure for Water Supply, Wastewater, Stormwater, Flood Protection, Roads and Footpaths (without inflation)</u></a>	
<a href="#"><u>Figure 7-2: Total Capital - Renewals (Core) Expenditure – Water Supply, Wastewater, Stormwater, Flood Protection, Roads and Footpaths</u></a>	<a href="#"><u>1</u></a>
<a href="#"><u>Figure 7-3: Total Operations and Maintenance Expenditure – Water Supply, Wastewater, Stormwater, Flood Protection, Roads and Footpaths</u></a>	<a href="#"><u>2</u></a>
<a href="#"><u>Figure 7-4: Total Capital Improvements (Non-Core) Expenditure – Water Supply, Wastewater, Stormwater, Flood Protection, Roads and Footpaths</u></a>	<a href="#"><u>3</u></a>
<a href="#"><u>Figure 7-5: Operations and Maintenance Expenditure – Water Supply</u></a>	<a href="#"><u>4</u></a>
<a href="#"><u>Figure 7-6: Capital Expenditure – Water Supply</u></a>	<a href="#"><u>5</u></a>
<a href="#"><u>Figure 7-7: Operations and Maintenance Expenditure – Wastewater</u></a>	<a href="#"><u>6</u></a>
<a href="#"><u>Figure 7-8: Capital Expenditure – Wastewater</u></a>	<a href="#"><u>7</u></a>
<a href="#"><u>Figure 7-9: Operations and Maintenance Expenditure – Stormwater</u></a>	<a href="#"><u>8</u></a>
<a href="#"><u>Figure 7-10: Capital Expenditure – Stormwater</u></a>	<a href="#"><u>9</u></a>
<a href="#"><u>Figure 7-11: Operations and Maintenance Expenditure – Flood Protection</u></a>	<a href="#"><u>10</u></a>
<a href="#"><u>Figure 7-12: Capital Expenditure – Flood Protection</u></a>	<a href="#"><u>11</u></a>
<a href="#"><u>Figure 7-13: Operational Expenditure – Roads and Footpaths</u></a>	<a href="#"><u>12</u></a>
<a href="#"><u>Figure 7-14: Capital Expenditure – Roads and Footpaths</u></a>	<a href="#"><u>13</u></a>

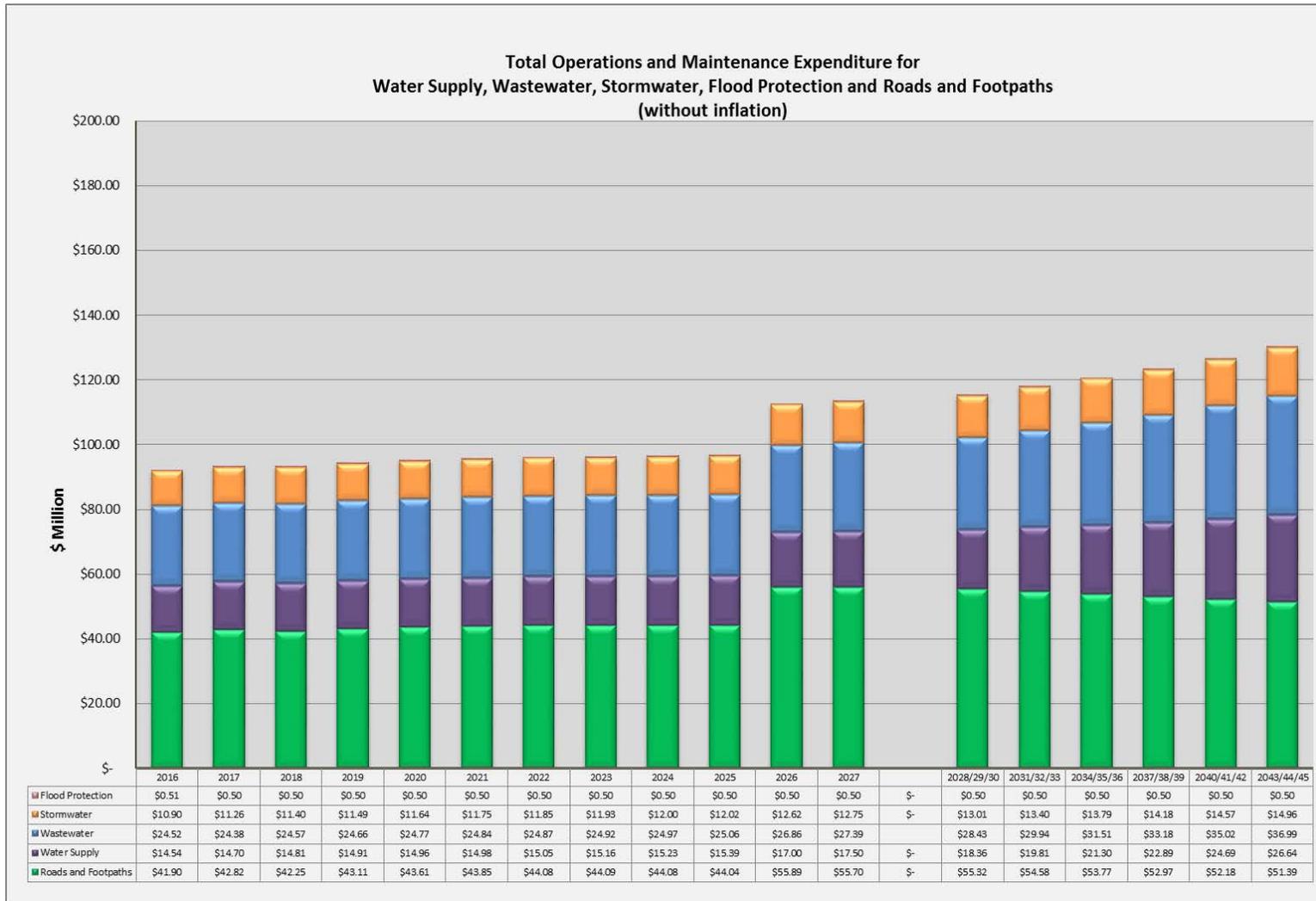


**Figure 7-1: Total Expenditure for Water Supply, Wastewater, Stormwater, Flood Protection, Roads and Footpaths (without inflation)**

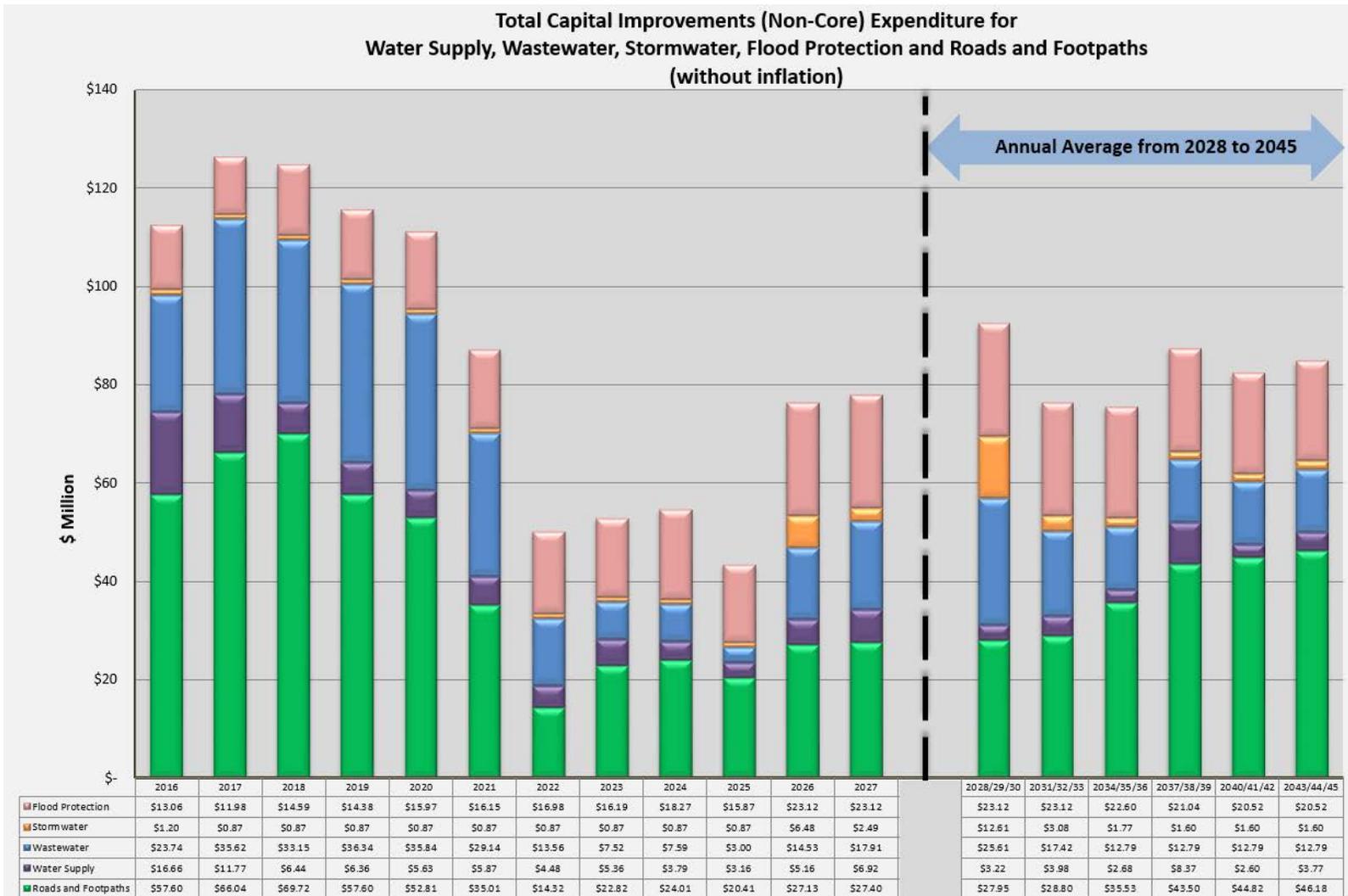
**Total Capital - Renewals (Core) Expenditure for  
Water Supply, Wastewater, Stormwater, Flood Protection and Roads and Footpaths  
(without inflation)**



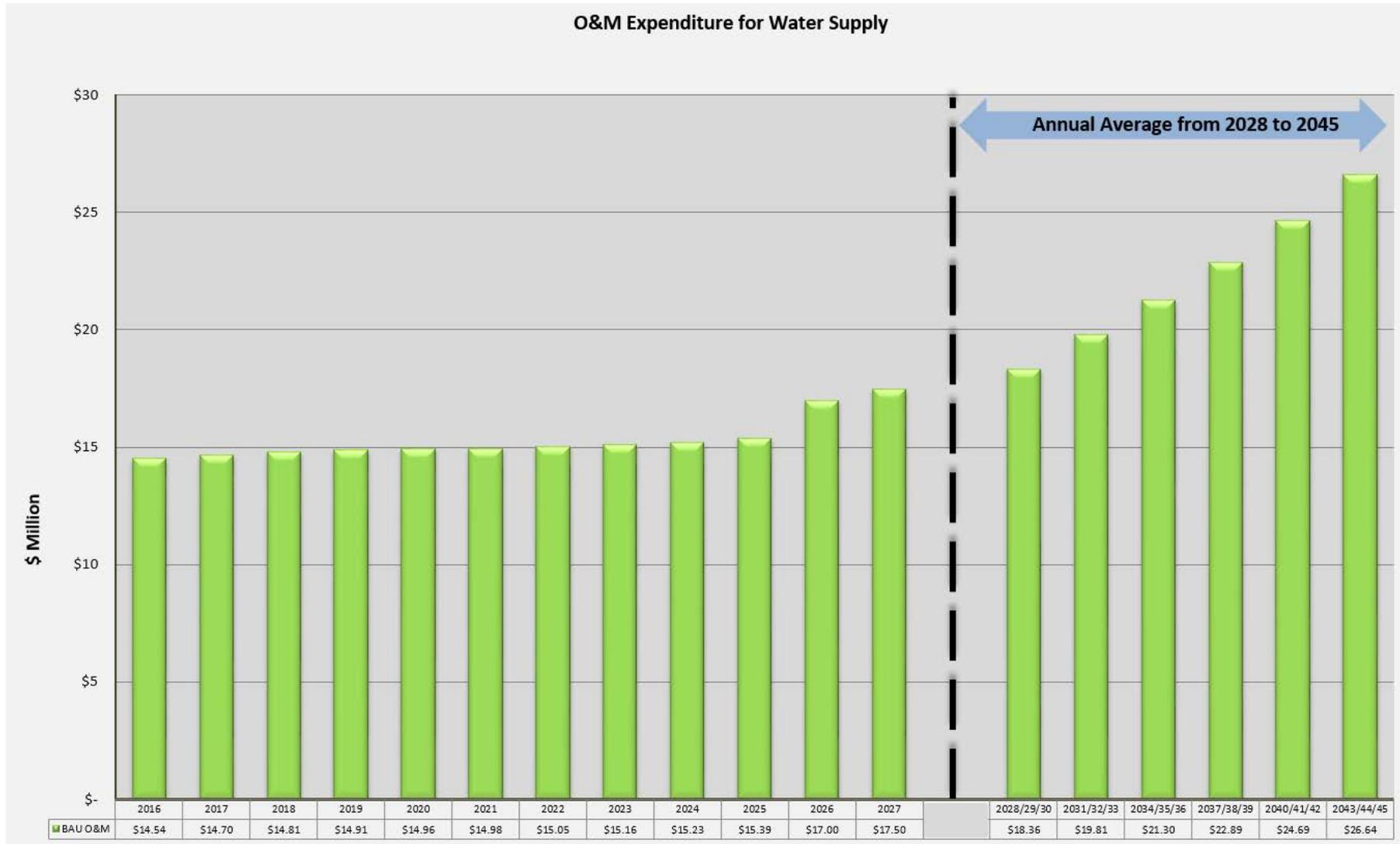
**Figure 7-2: Total Capital - Renewals (Core) Expenditure – Water Supply, Wastewater, Stormwater, Flood Protection, Roads and Footpaths  
(without inflation)**



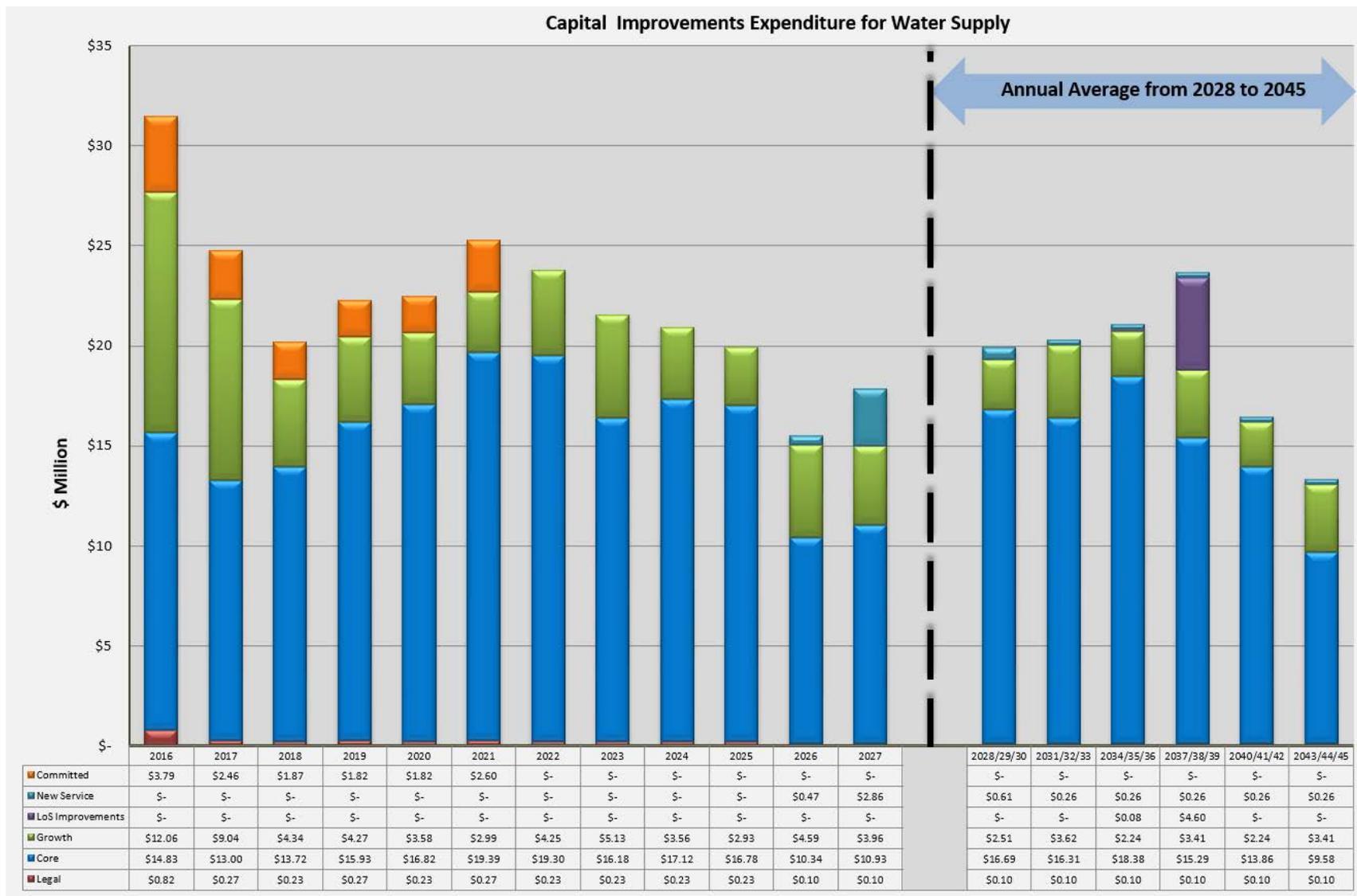
**Figure 7-3: Total Operations and Maintenance Expenditure – Water Supply, Wastewater, Stormwater, Flood Protection, Roads and Footpaths (without inflation)**



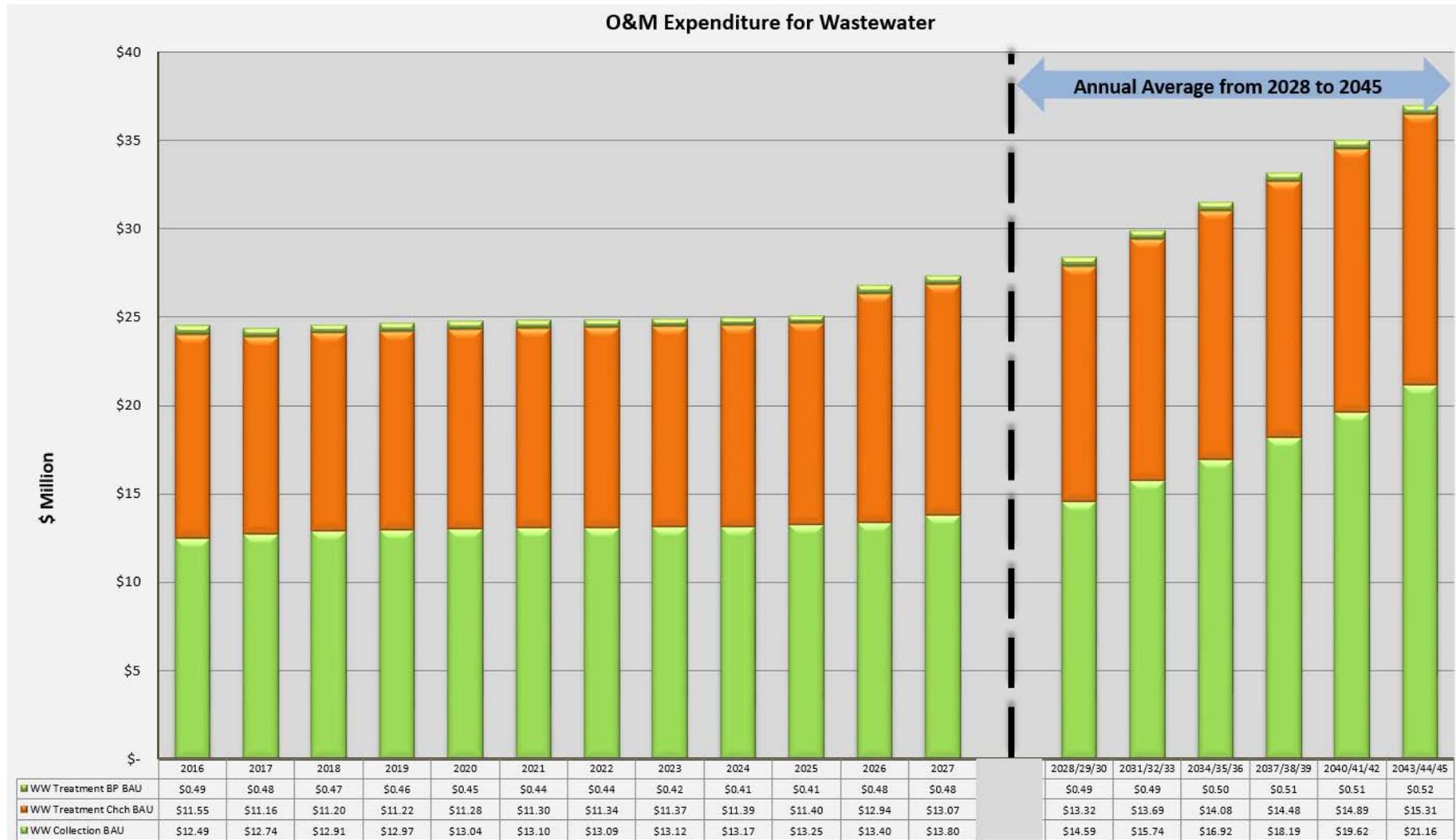
**Figure 7-4: Total Capital Improvements (Non-Core) Expenditure – Water Supply, Wastewater, Stormwater, Flood Protection, Roads and Footpaths (without inflation)**



**Figure 7-5: Operations and Maintenance Expenditure – Water Supply (without inflation)**

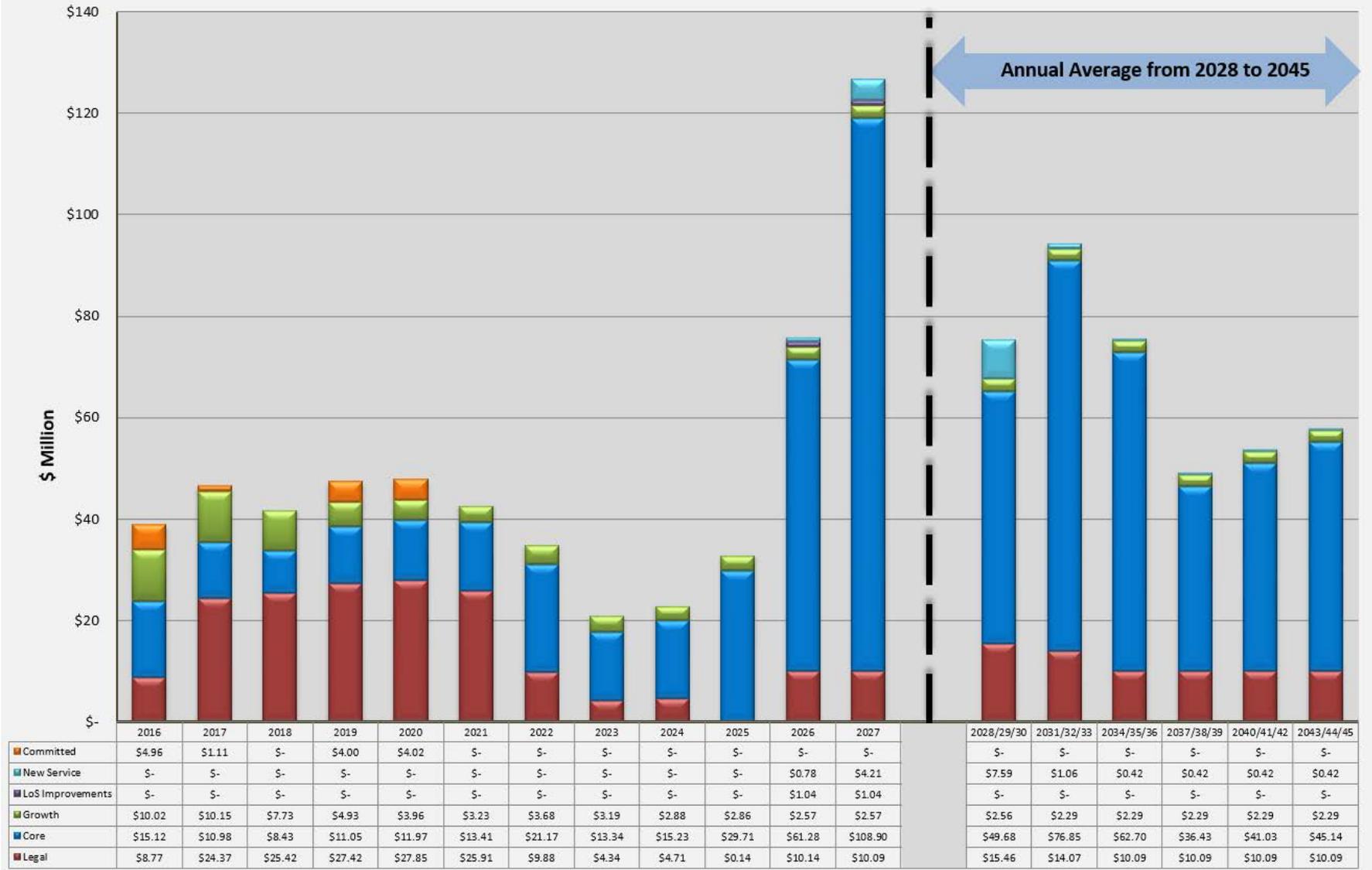


**Figure 7-6: Capital Expenditure – Water Supply (without inflation)**

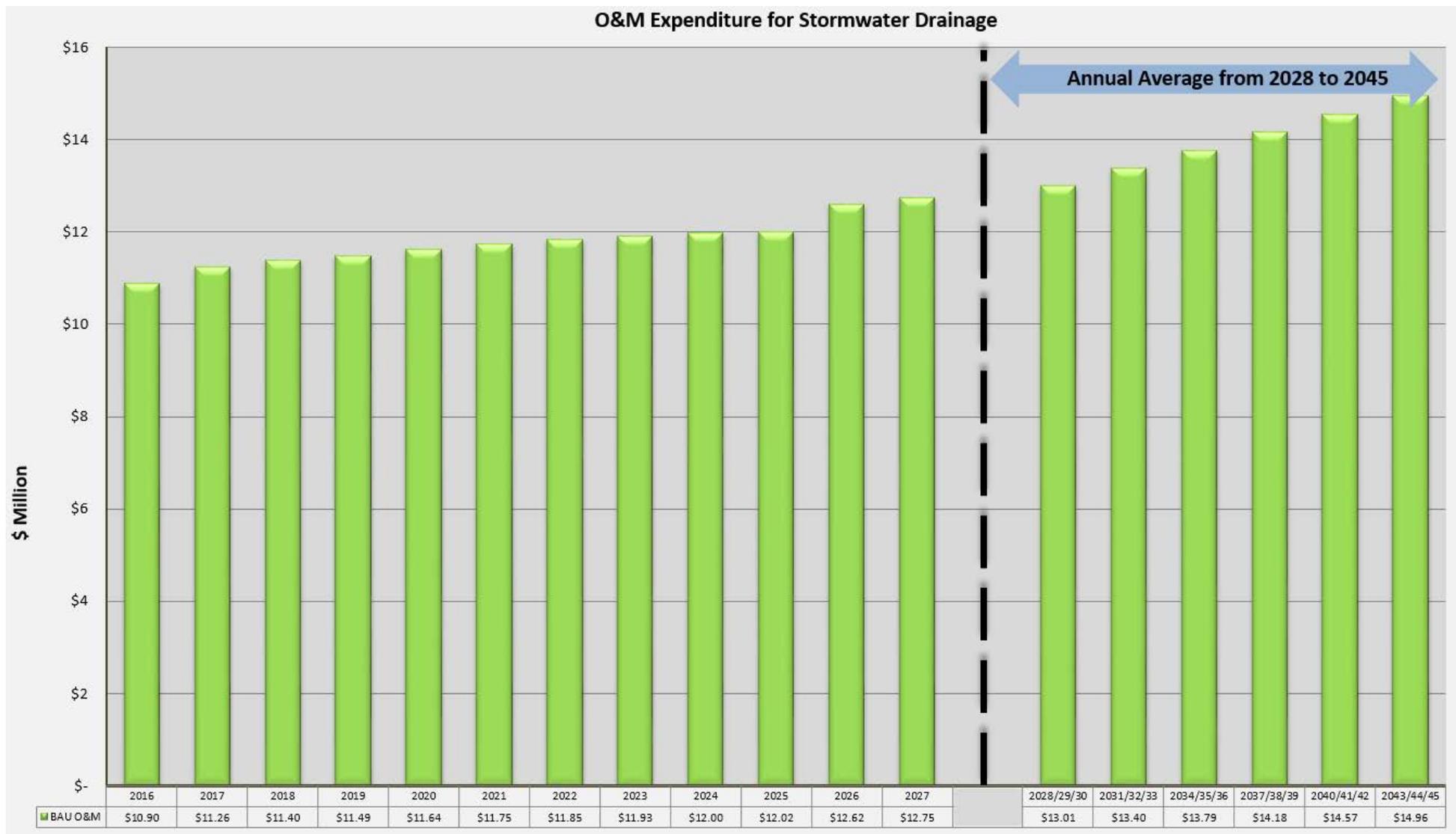


**Figure 7-7: Operations and Maintenance Expenditure – Wastewater (without inflation)**

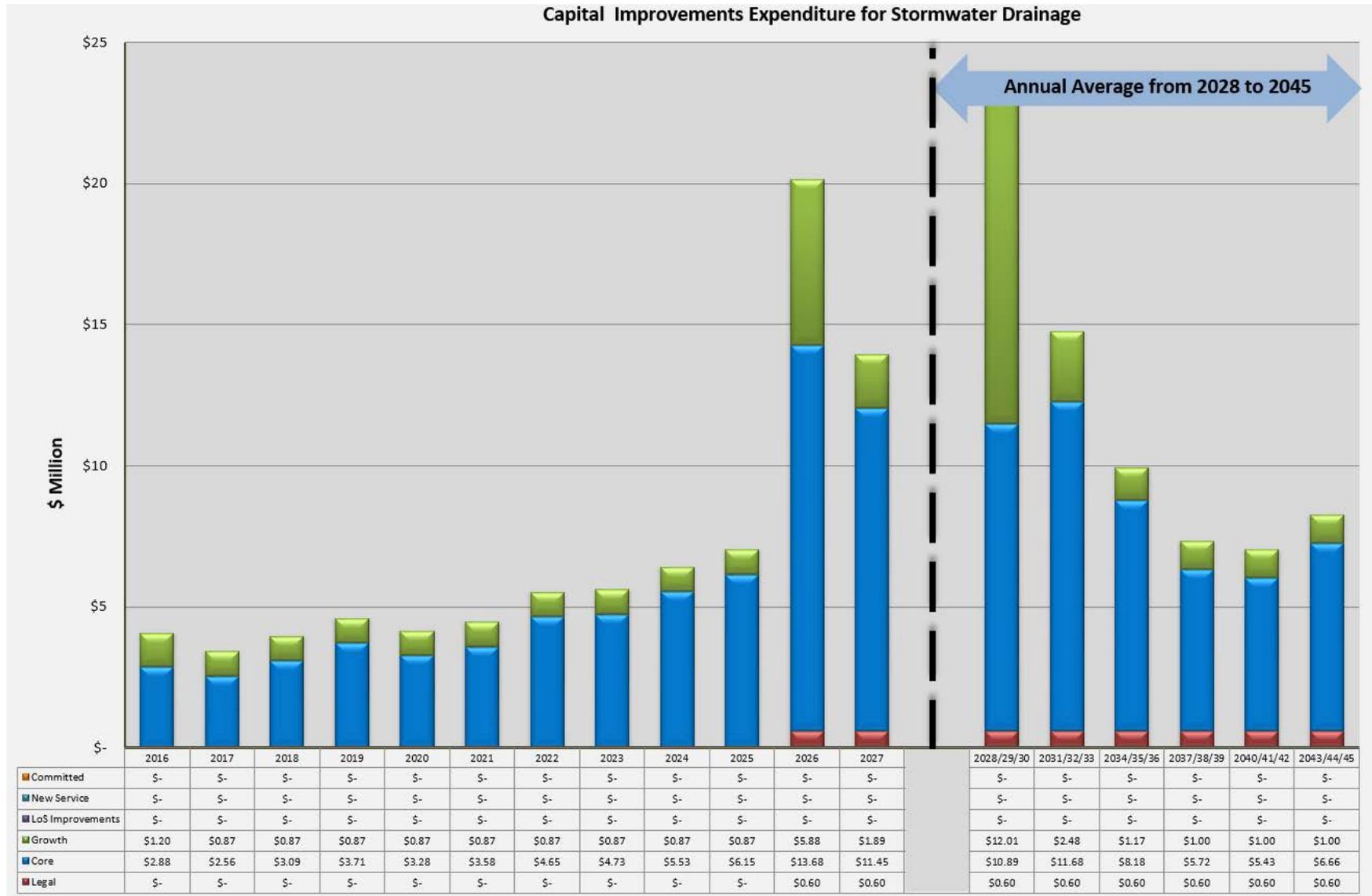
Capital Improvements Expenditure for Wastewater



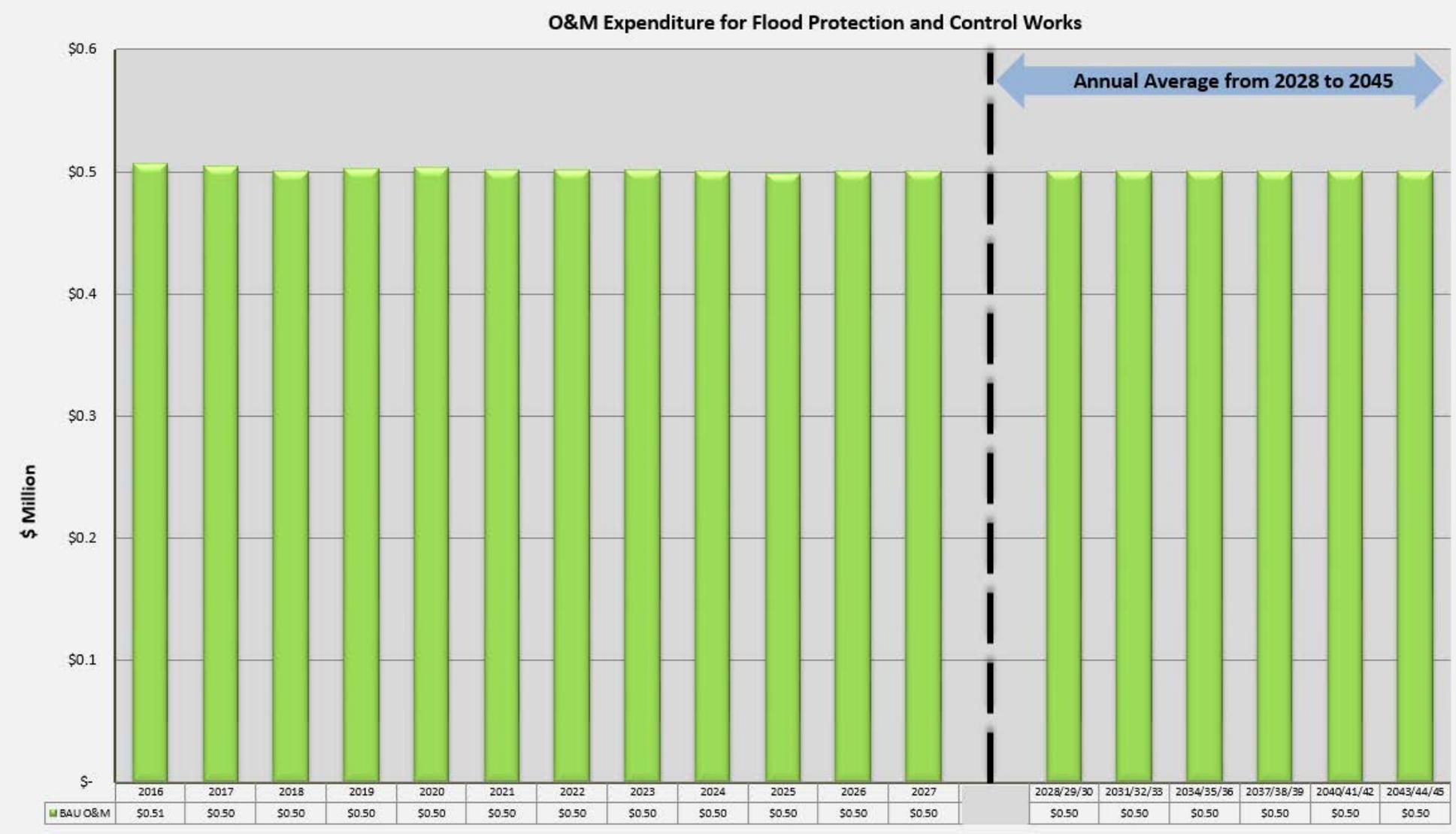
**Figure 7-8: Capital Expenditure – Wastewater (without inflation)**



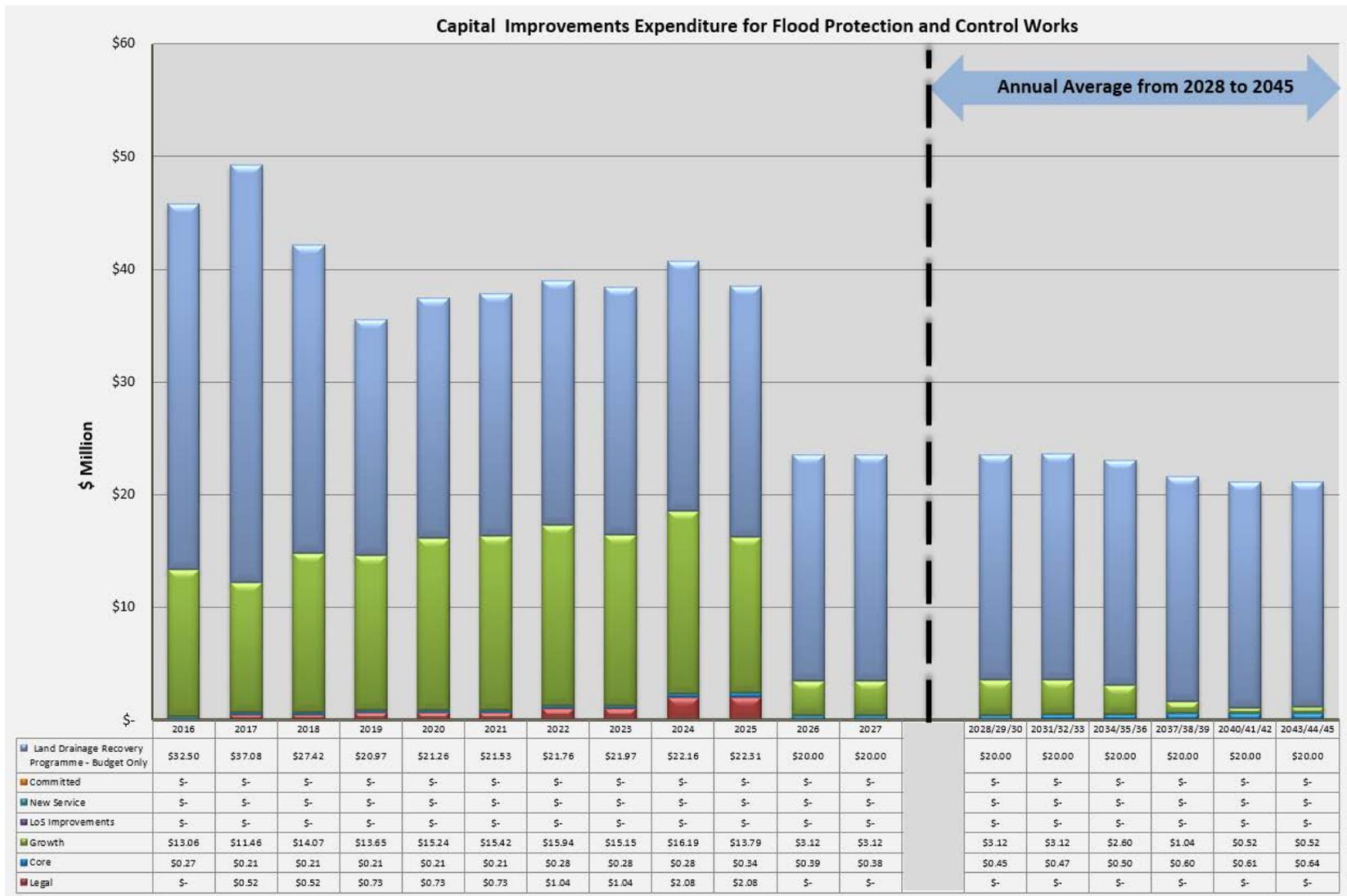
**Figure 7-9: Operations and Maintenance Expenditure – Stormwater (without inflation)**



**Figure 7-10: Capital Expenditure – Stormwater (without inflation)**



**Figure 7-11: Operations and Maintenance Expenditure – Flood Protection (without inflation)**



**Figure 7-12: Capital Expenditure – Flood Protection (without inflation)**

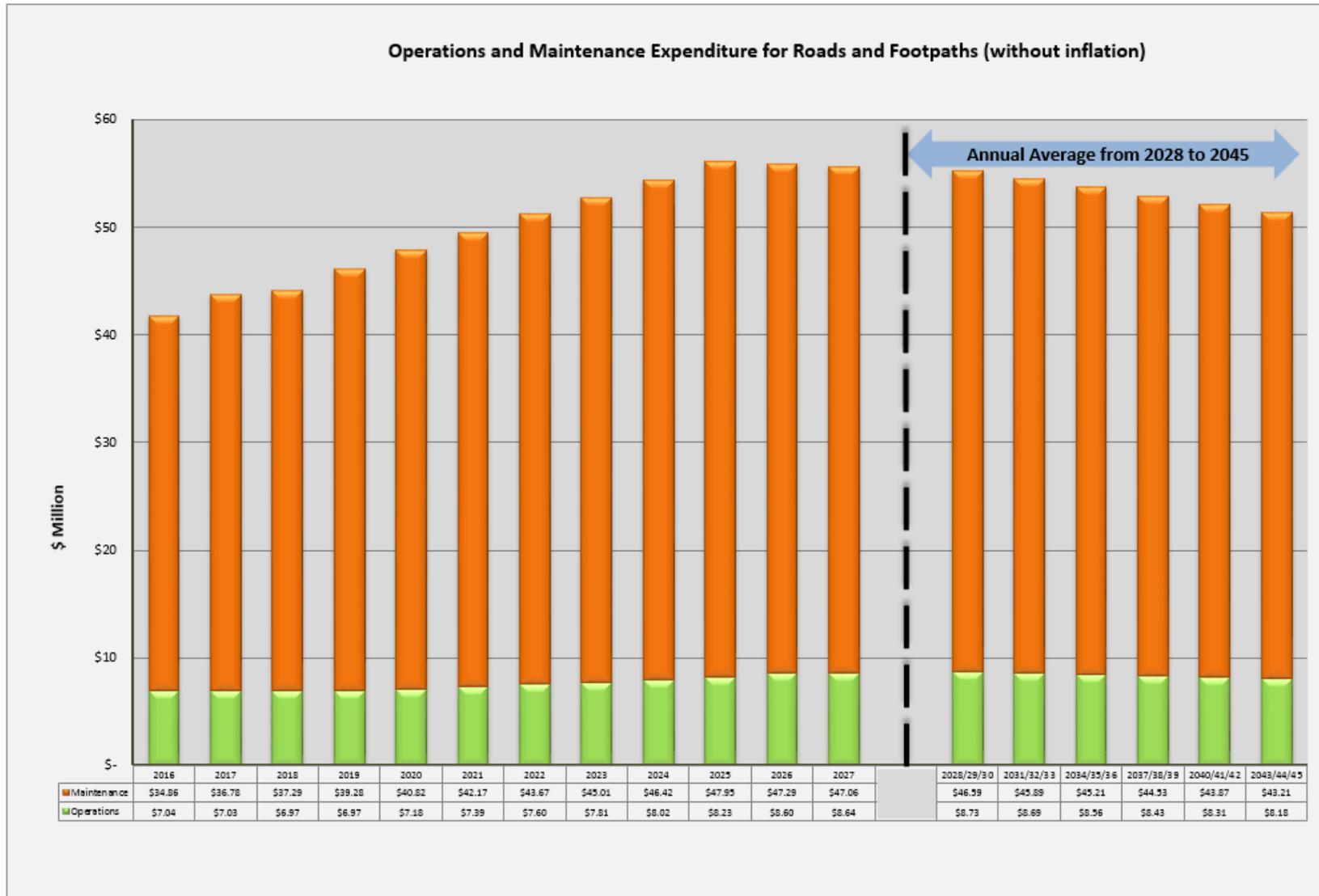
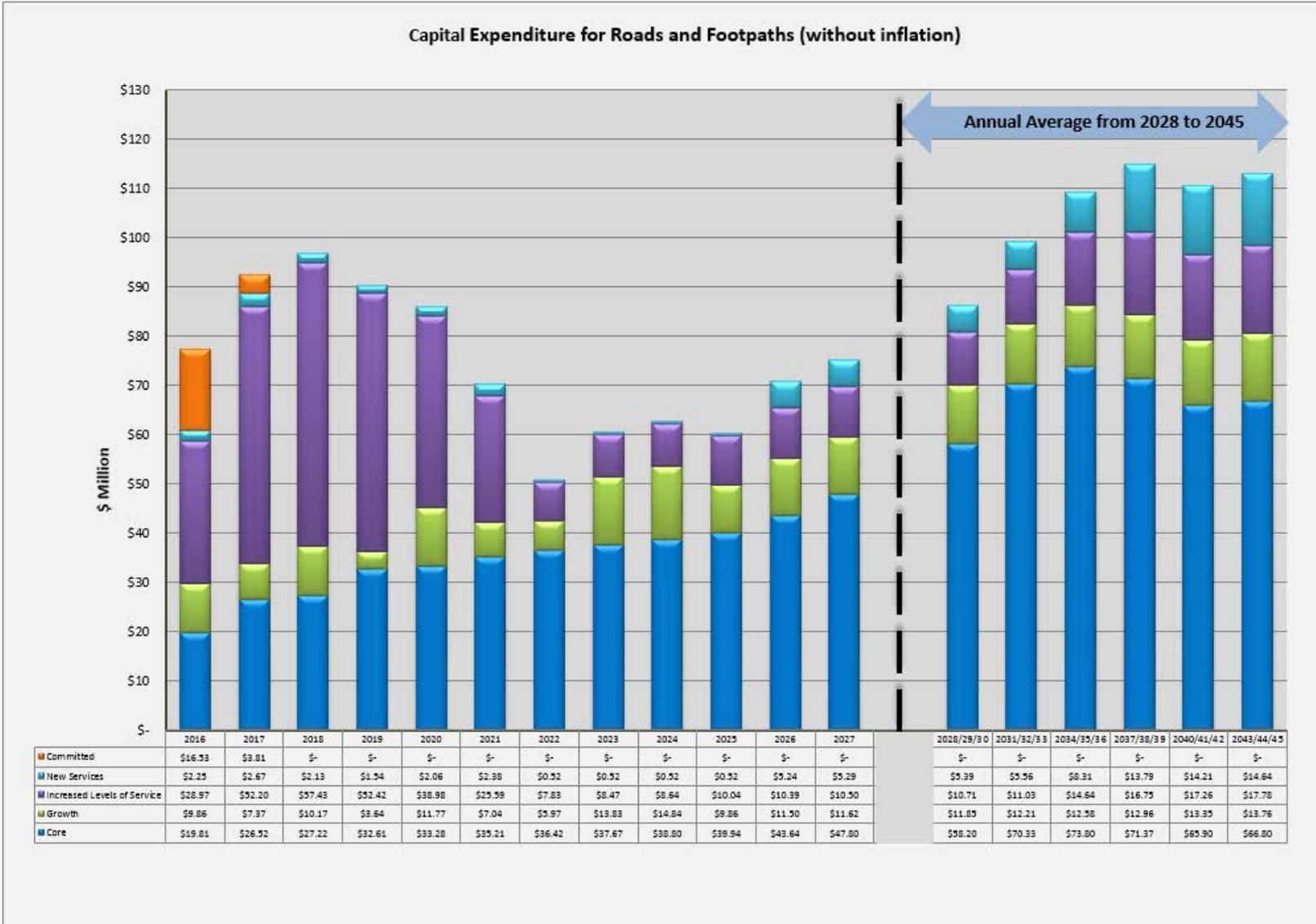


Figure 7-13: Operational Expenditure – Roads and Footpaths (without inflation)



**Figure 7-14: Capital Expenditure – Roads and Footpaths (without inflation)**

## 8 Appendix B – Financial Forecasts Accounting for Inflation

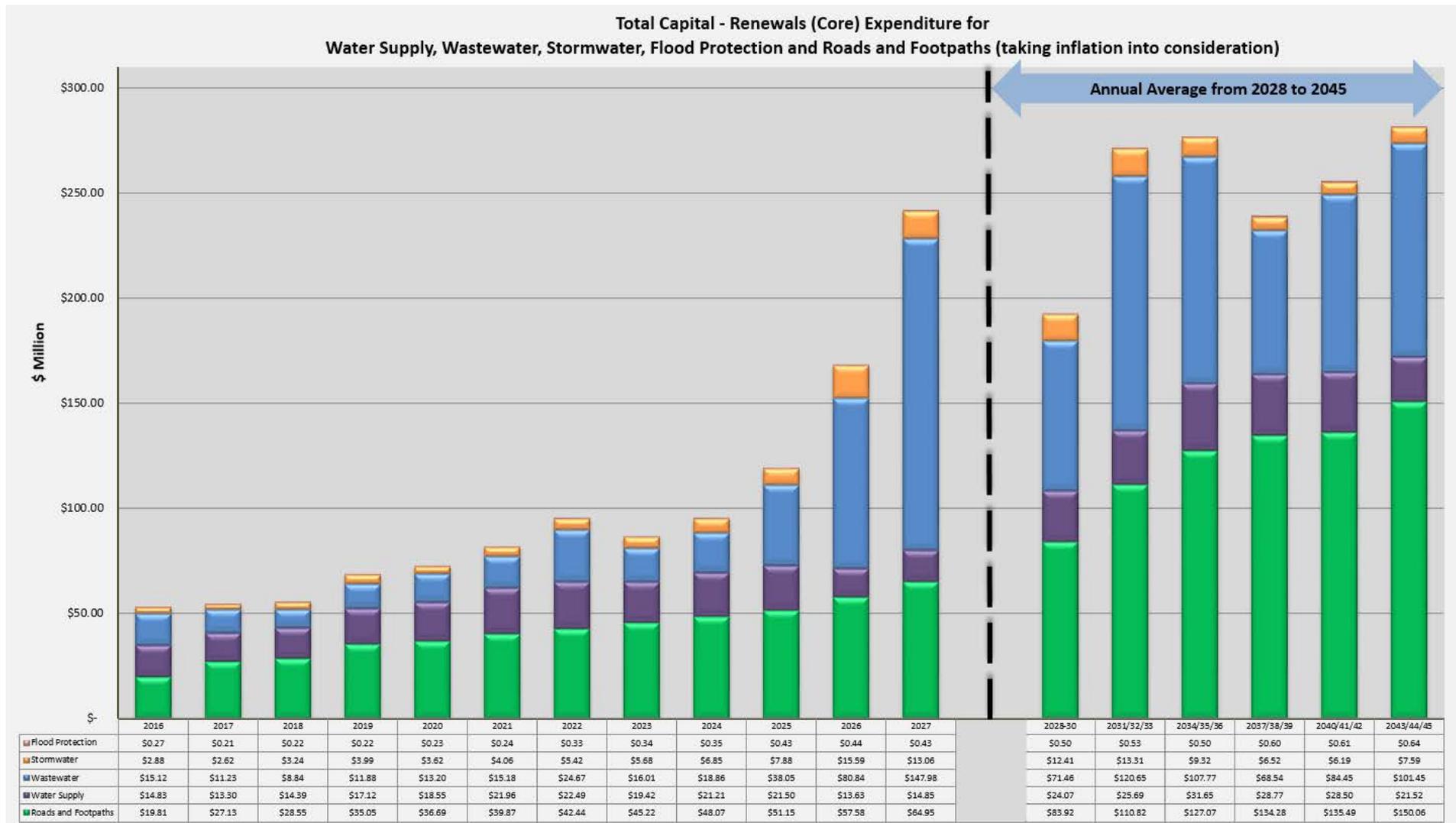
The financial forecasts have been updated to account for the inflation assumptions shown in the table below, and the resulting graphs can be found in Figures 8-1 to 8-3.

Years	Annual Inflation	Cumulative Inflation
2015/16	-	1.000
2016/17	2.3%	1.023
2017/18	2.5%	1.049
2018/19	2.5%	1.075
2019/20	2.6%	1.103
2020/21	2.7%	1.133
2021/22	2.9%	1.165
2022/23	3.0%	1.200
2023/24	3.2%	1.239
2024/25	3.4%	1.281
2026	3.0%	1.319
2027	3.0%	1.359
2028,29,30	3.0%	1.442
2031,32,33	3.0%	1.576
2034,35,36	3.0%	1.722
2037,38,39	3.0%	1.881
2040,41,42	3.0%	2.056
2042,43,45	3.0%	2.247

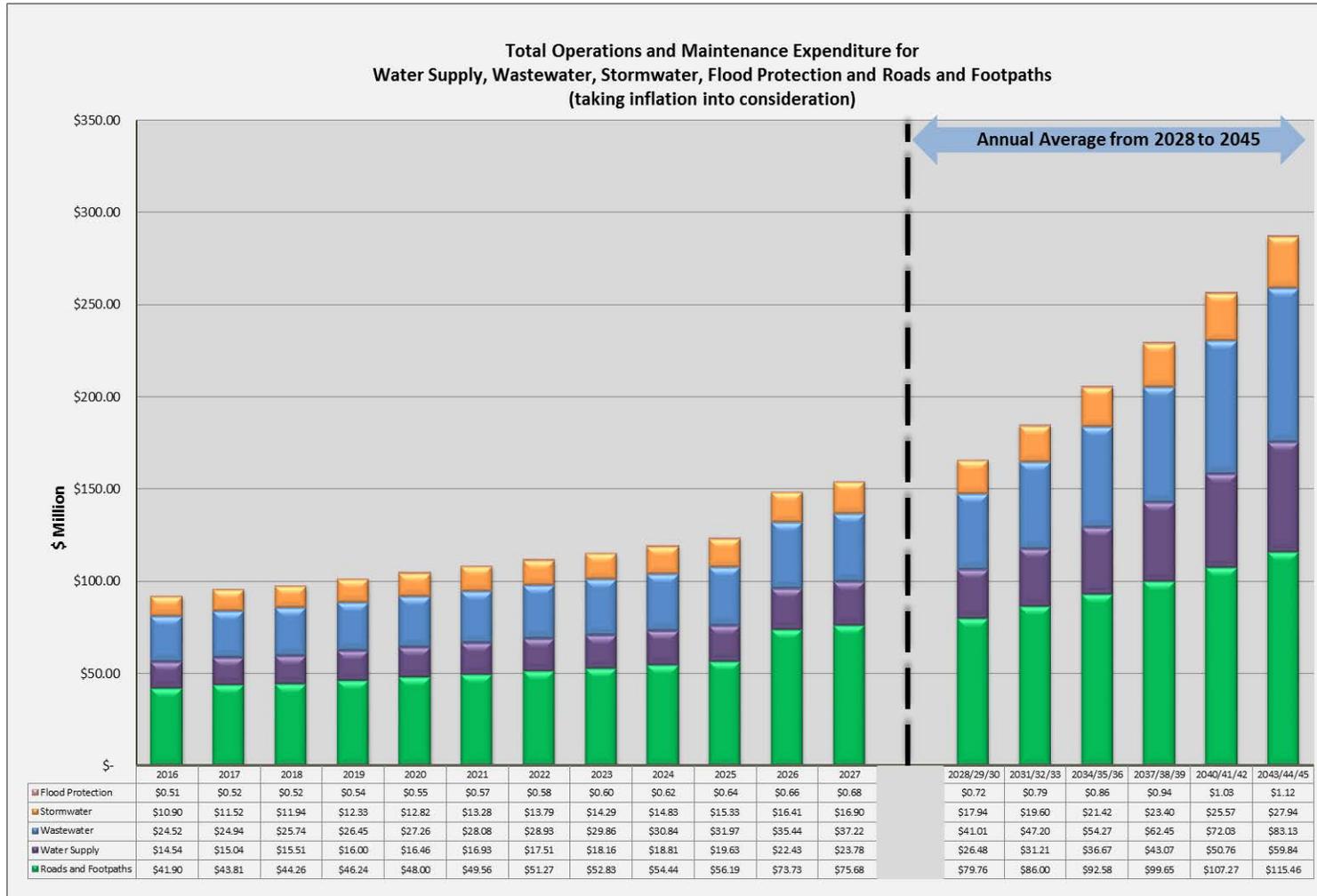
[Figure 8-1: Total Capital - Renewals \(Core\) Expenditure – Water Supply, Wastewater, Stormwater, Flood Protection, Roads and Footpaths \(taking inflation into account\)..... 2](#)

[Figure 8-2: Total Operations and Maintenance Expenditure – Water Supply, Wastewater, Stormwater, Flood Protection, Roads and Footpaths \(taking inflation into account\)..... 2](#)

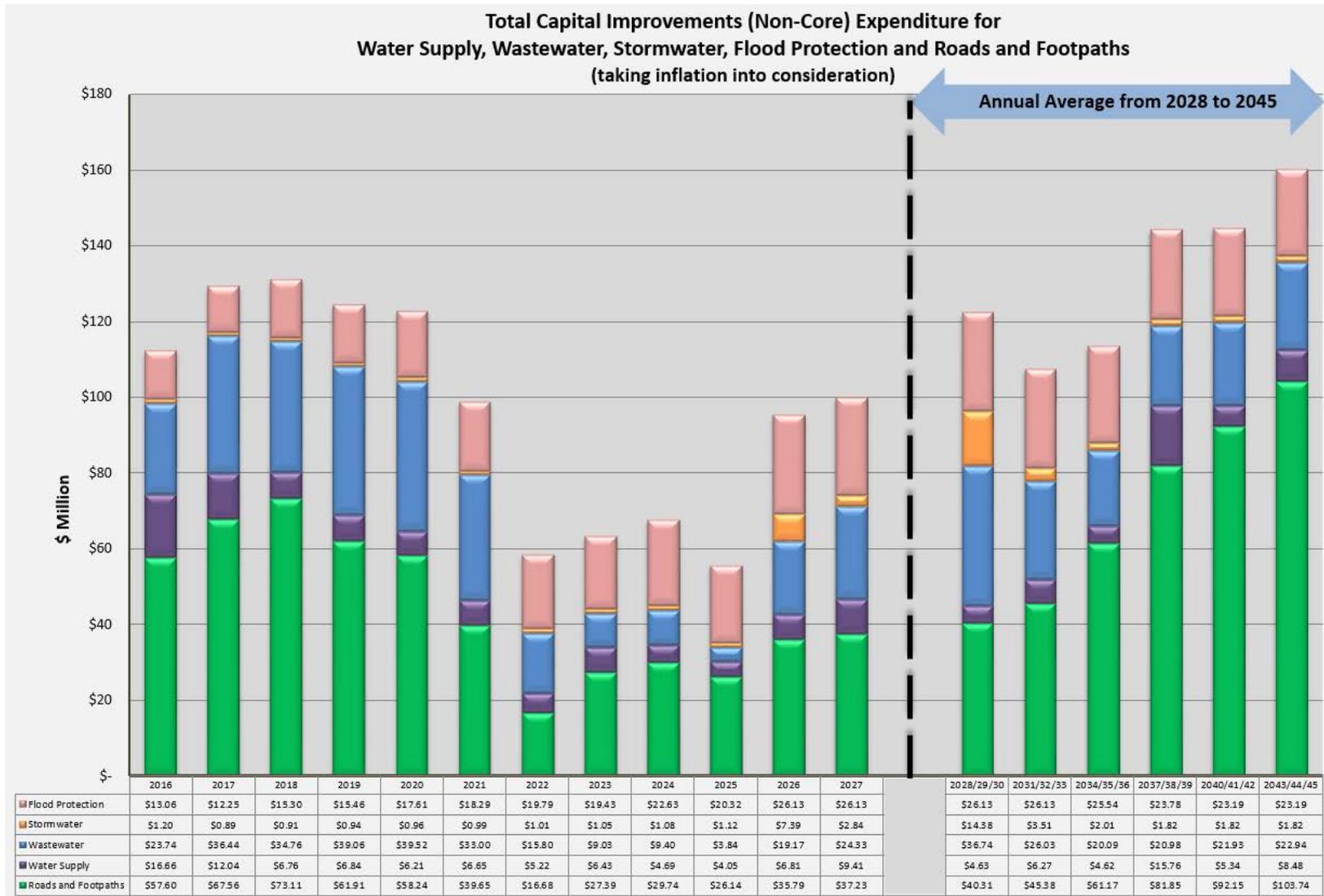
[Figure 8-3: Total Capital Improvements \(Non-Core\) Expenditure – Water Supply, Wastewater, Stormwater, Flood Protection, Roads and Footpaths \(taking inflation into account\) ..... 2](#)



**Figure 8-1: Total Capital - Renewals (Core) Expenditure – Water Supply, Wastewater, Stormwater, Flood Protection, Roads and Footpaths (with inflation)**



**Figure 8-2: Total Operations and Maintenance Expenditure – Water Supply, Wastewater, Stormwater, Flood Protection, Roads and Footpaths (with inflation)**



**Figure 8-3: Total Capital Improvements (Non-Core) Expenditure – Water Supply, Wastewater, Stormwater, Flood Protection, Roads and Footpaths (with inflation)**



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