



Christchurch City Council

Ferrier Park Toilets

PRK 0224 BLDG 001 EQ2

Detailed Engineering Evaluation

Quantitative Assessment Report



Christchurch City Council

Ferrier Park Toilets

Quantitative Assessment Report

46 - 58 Nortons Road, Avonhead

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Summary

Ferrier Park Toilet Block
PRK 0224 BLDG 001 EQ2

Detailed Engineering Evaluation
Quantitative Report - Summary
Final

Background

This is a summary of the quantitative report for the building structure, and is based on the Detailed Engineering Evaluation Procedure document (draft) issued by the Structural Advisory Group on 19 July 2011, visual inspections on 27 July 2012, available drawings and calculations.

Key Damage Observed

No seismic damage was identified at the time of inspection.

Critical Structural Weaknesses

No potential critical structural weaknesses have been identified.

Indicative Building Strength

Based on the information available, and from undertaking a quantitative assessment, the building's capacity has been assessed as greater than 100% NBS.

Recommendations

As the building has a seismic capacity of greater than 100% NBS and due to the lack of visible damage, no further action is recommended.

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1 Introduction

Opus International Consultants Limited has been engaged by Christchurch City Council to undertake a detailed seismic assessment of Ferrier Park Toilets, located at Nortons Rd, Avonhead, Christchurch following the Canterbury Earthquake Sequence since September 2010.

The purpose of the assessment is to determine if the building is classed as being earthquake prone in accordance with the Building Act 2004.

The seismic assessment and reporting have been undertaken based on the quantitative procedures detailed in the Detailed Engineering Evaluation Procedure (DEEP) document (draft) issued by the Structural Engineering Society (SESOC) [3] [4].

2 Compliance

This section contains a brief summary of the requirements of the various statutes and authorities that control activities in relation to buildings in Christchurch at present.

2.1 Canterbury Earthquake Recovery Authority (CERA)

CERA was established on 28 March 2011 to take control of the recovery of Christchurch using powers established by the Canterbury Earthquake Recovery Act enacted on 18 April 2011. This act gives the Chief Executive Officer of CERA wide powers in relation to building safety, demolition and repair. Two relevant sections are:

Section 38 – Works

This section outlines a process in which the chief executive can give notice that a building is to be demolished and if the owner does not carry out the demolition, the chief executive can commission the demolition and recover the costs from the owner or by placing a charge on the owners' land.

Section 51 – Requiring Structural Survey

This section enables the chief executive to require a building owner, insurer or mortgagee to carry out a full structural survey before the building is re-occupied.

We understand that CERA require a detailed engineering evaluation to be carried out for all buildings (other than those exempt from the Earthquake Prone Building definition in the Building Act). CERA have adopted the Detailed Engineering Evaluation Procedure (DEEP) document (draft) issued by the Structural Engineering Society (SESOC) on 19 July 2011. This document sets out a methodology for both initial qualitative and detailed quantitative assessments.

It is anticipated that a number of factors, including the following, will determine the extent of evaluation and strengthening level required:

1. The importance level and occupancy of the building.

2. The placard status and amount of damage.
3. The age and structural type of the building.
4. Consideration of any critical structural weaknesses.

Christchurch City Council requires any building with a capacity of less than 34% of New Building Standard (including consideration of critical structural weaknesses) to be strengthened to a target of 67% as required under the CCC Earthquake Prone Building Policy.

2.2 Building Act

Several sections of the Building Act are relevant when considering structural requirements:

Section 112 - Alterations

This section requires that an existing building complies with the relevant sections of the Building Code to at least the extent that it did prior to the alteration. This effectively means that a building cannot be weakened as a result of an alteration (including partial demolition).

The Earthquake Prone Building policy for the territorial authority shall apply as outlined in Section 2.3 of this report.

Section 115 – Change of Use

This section requires that the territorial authority is satisfied that the building with a new use complies with the relevant sections of the Building Code ‘as near as is reasonably practicable’.

This is typically interpreted by territorial authorities as being 67% of the strength of an equivalent new building or as near as practicable. This is also the minimum level recommended by the New Zealand Society for Earthquake Engineering (NZSEE).

Section 121 – Dangerous Buildings

This section was extended by the Canterbury Earthquake (Building Act) Order 2010, and defines a building as dangerous if:

1. In the ordinary course of events (excluding the occurrence of an earthquake), the building is likely to cause injury or death or damage to other property; or
2. In the event of fire, injury or death to any persons in the building or on other property is likely because of fire hazard or the occupancy of the building; or
3. There is a risk that the building could collapse or otherwise cause injury or death as a result of earthquake shaking that is less than a ‘moderate earthquake’ (refer to Section 122 below); or
4. There is a risk that other property could collapse or otherwise cause injury or death; or

5. A territorial authority has not been able to undertake an inspection to determine whether the building is dangerous.

Section 122 – Earthquake Prone Buildings

This section defines a building as earthquake prone (EPB) if its ultimate capacity would be exceeded in a ‘moderate earthquake’ and it would be likely to collapse causing injury or death, or damage to other property.

A moderate earthquake is defined by the building regulations as one that would generate loads 33% of those used to design an equivalent new building.

Section 124 – Powers of Territorial Authorities

This section gives the territorial authority the power to require strengthening work within specified timeframes or to close and prevent occupancy to any building defined as dangerous or earthquake prone.

Section 131 – Earthquake Prone Building Policy

This section requires the territorial authority to adopt a specific policy for earthquake prone, dangerous and insanitary buildings.

2.3 Christchurch City Council Policy

Christchurch City Council adopted their Earthquake Prone, Dangerous and Insanitary Building Policy in 2006. This policy was amended immediately following the Darfield Earthquake on 4 September 2010.

The 2010 amendment includes the following:

1. A process for identifying, categorising and prioritising Earthquake Prone Buildings, commencing on 1 July 2012;
2. A strengthening target level of 67% of a new building for buildings that are Earthquake Prone;
3. A timeframe of 15-30 years for Earthquake Prone Buildings to be strengthened; and,
4. Repair works for buildings damaged by earthquakes will be required to comply with the above.

The council has stated their willingness to consider retrofit proposals on a case by case basis, considering the economic impact of such a retrofit.

If strengthening works are undertaken, a building consent will be required. A requirement of the consent will require upgrade of the building to comply ‘as near as is reasonably practicable’ with:

- The accessibility requirements of the Building Code.

- The fire requirements of the Building Code. This is likely to require a fire report to be submitted with the building consent application.

Where an application for a change of use of a building is made to Council, the building will be required to be strengthened to 67% of New Building Standard or as near as is reasonably practicable.

2.4 Building Code

The Building Code outlines performance standards for buildings and the Building Act requires that all new buildings comply with this code. Compliance Documents published by The Department of Building and Housing can be used to demonstrate compliance with the Building Code.

On 19 May 2011, Compliance Document B1: Structure was amended to include increased seismic design requirements for Canterbury as follows:

- increase in the basic seismic design load for the Canterbury earthquake region (Z factor increased to 0.3 equating to an increase of 36 – 47% depending on location within the region);
- Increased serviceability requirements.

2.5 Institution of Professional Engineers New Zealand (IPENZ) Code of Ethics

One of the core ethical values of professional engineers in New Zealand is the protection of life and safeguarding of people. The IPENZ Code of Ethics requires that:

Members shall recognise the need to protect life and to safeguard people, and in their engineering activities shall act to address this need.

- 1.1 *Giving Priority to the safety and well-being of the community and having regard to this principle in assessing obligations to clients, employers and colleagues.*
- 1.2 *Ensuring that responsible steps are taken to minimise the risk of loss of life, injury or suffering which may result from your engineering activities, either directly or indirectly.*

All recommendations on building occupancy and access must be made with these fundamental obligations in mind.

3 Earthquake Resistance Standards

For this assessment, the building's earthquake resistance is compared with the current New Zealand Building Code requirements for a new building constructed on the site. This is expressed as a percentage of new building standard (%NBS). The loadings are in accordance with the current earthquake loading standard NZS1170.5 [1].

A generally accepted classification of earthquake risk for existing buildings in terms of %NBS that has been proposed by the NZSEE 2006 [2] is presented in Figure 1 below.

Description	Grade	Risk	%NBS	Existing Building Structural Performance	Improvement of Structural Performance	
					Legal Requirement	NZSEE Recommendation
Low Risk Building	A or B	Low	Above 67	Acceptable (improvement may be desirable)	The Building Act sets no required level of structural improvement (unless change in use) This is for each TA to decide. Improvement is not limited to 34%NBS.	100%NBS desirable. Improvement should achieve at least 67%NBS
Moderate Risk Building	B or C	Moderate	34 to 66	Acceptable legally. Improvement recommended		Not recommended. Acceptable only in exceptional circumstances
High Risk Building	D or E	High	33 or lower	Unacceptable (Improvement required under Act)	Unacceptable	Unacceptable

Figure 1: NZSEE Risk Classifications Extracted from table 2.2 of the NZSEE 2006 AISPBE Guidelines

Table 1 below compares the percentage NBS to the relative risk of the building failing in a seismic event with a 10% risk of exceedance in 50 years (i.e. 0.2% in the next year).

Table 1: %NBS compared to relative risk of failure

Percentage of New Building Standard (%NBS)	Relative Risk (Approximate)
>100	<1 time
80-100	1-2 times
67-80	2-5 times
33-67	5-10 times
20-33	10-25 times
<20	>25 times

3.1 Minimum and Recommended Standards

Based on governing policy and recent observations, Opus makes the following general recommendations:

3.1.1 Occupancy

The Canterbury Earthquake Order¹ in Council 16 September 2010, modified the meaning of “dangerous building” to include buildings that were identified as being EPB’s. As a result of this, we would expect such a building would be issued with a Section 124 notice, by the Territorial Authority, or CERA acting on their behalf, once they are made aware of our assessment. Based on information received from CERA to date and from the DBH guidance document dated 12 June 2012 [6], this notice is likely to prohibit occupancy of the building (or parts thereof), until its seismic capacity is improved to the point that it is no longer considered an EPB.

3.1.2 Cordoning

Where there is an overhead falling hazard, or potential collapse hazard of the building, the areas of concern should be cordoned off in accordance with current CERA/territorial authority guidelines.

3.1.3 Strengthening

Industry guidelines (NZSEE 2006 [2]) strongly recommend that every effort be made to achieve improvement to at least 67%NBS. A strengthening solution to anything less than 67%NBS would not provide an adequate reduction to the level of risk.

It should be noted that full compliance with the current building code requires building strength of 100%NBS.

3.1.4 Our Ethical Obligation

In accordance with the IPENZ code of ethics, we have a duty of care to the public. This obligation requires us to identify and inform CERA of potentially dangerous buildings; this would include earthquake prone buildings.

¹ This Order only applies to buildings within the Christchurch City, Selwyn District and Waimakariri District Councils authority

4 Background Information

4.1 Building Description

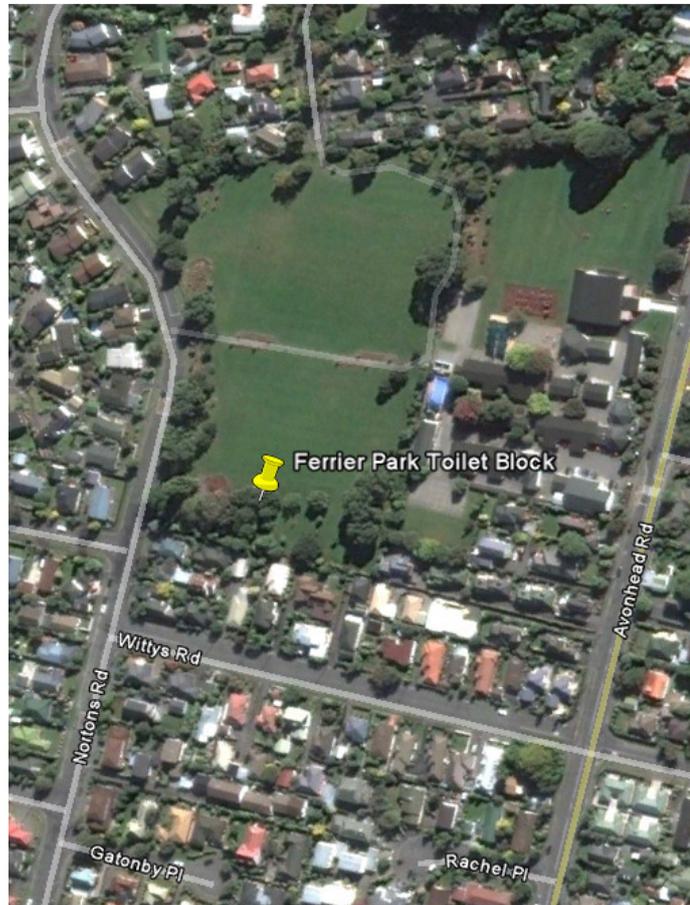


Figure 2: Location of Ferrier Park Toilets

4.2 General

The Ferrier Park toilet block is a single storey reinforced masonry building with a lightweight high pitched corrugated iron roof supported by timber framing. The floor is a slab-on-grade.

The 4m long by 2.5m wide building is situated on relatively flat ground near the edge of the park. The roof apex height is approximately 3.4m from slab level.

The 2m high walls are stack bonded 150 concrete masonry blocks. The internal wall is timber framed and lined.

The roof has no ceiling except for timber sarking on 100x50 rafters at 600 centres and 100x50 nogs at 600 centres

The age of the toilet block is unknown, but from visual inspection it is expected to have been constructed within the last 20 years.

4.3 Seismic Load Resisting System

Seismic loads are resisted by reinforced, grouted concrete block walls acting as shear walls in-plane, and vertical cantilevers out-of-plane. The walls resist seismic out-of-plane flexure and shear loading by spanning between their base fixities and a top bond beam transferring load horizontally to the return walls.

4.4 Survey

A visual inspection was carried out on 27 July 2012.

The building currently has no earthquake rapid assessment placard in place. A post-earthquake photo of the building shows no lateral displacement.

No copies of structural drawings have been obtained for the building however we have measured the structure accurately. The measurements and observations have been used to confirm the structural systems, to investigate potential critical structural weaknesses (CSW's) wherever possible, and identify details which would require particular attention.

From a cover meter survey vertical bars (assumed D12s) were identified at wall corners and ends, and at 600 centres otherwise. The survey indicated that 15 series stack bonded concrete blocks were used. The survey was unable to determine the adequacy of vertical reinforcement embedment into the foundations.

4.5 Original Documentation

No construction drawings or design calculations were located for this building.

5 Structural Damage

The building structure does not appear to have suffered any damage as a result of the recent earthquake events. No cracks in the footings were observed. However, intrusive investigations and level surveys have not been undertaken.

6 General Observations

Overall the building has performed well under seismic conditions which would be expected for single storey reinforced concrete masonry buildings. The building has sustained no apparent damage and continues to be fully operational.

Due to the non-intrusive nature of the original survey, some details could not be ascertained, such as the connection of the walls to the supporting slab.

7 Detailed Seismic Assessment

The detailed seismic assessment has been based on the NZSEE 2006 [2] guidelines for the "Assessment and Improvement of the Structural Performance of Buildings in Earthquakes"

together with the “Guidance on Detailed Engineering Evaluation of Earthquake Affected Non-residential Buildings in Canterbury, Part 2 Evaluation Procedure” [3] draft document prepared by the Engineering Advisory Group on 19 July 2011, and the SESOC guidelines “Practice Note – Design of Conventional Structural Systems Following Canterbury Earthquakes” [5] issued on 21 December 2011.

7.1 Critical Structural Weaknesses

The term Critical Structural Weakness (CSW) refers to a component of a building that could contribute to increased levels of damage or cause premature collapse of a building.

We have not identified any critical structural weaknesses with this building.

7.2 Seismic Coefficient Parameters

The seismic design parameters based on current design requirements from NZS1170.5:2004 and the NZBC clause B1 for this building are:

- Site soil class D, clause 3.1.3 NZS 1170.5:2004;
- Site hazard factor, $Z=0.3$, B1/VM1 clause 2.2.14B;
- Return period factor, $R_u = 1.0$ from Table 3.5, NZS 1170.5:2004, for an Importance Level 2 structure with a 50 year design life;
- Structural Ductility Factor, $\mu_{\max} = 1.25$

7.3 Quantitative Assessment Methodology

The assessment analysis has been based on assumed material properties for fully grouted, reinforced concrete masonry.

The assessment has been done considering the total seismic load (roof and wall self-weight inertial seismic load) equally distributed to the reinforced block walls for in-plane and out-of-plane shear and bending, proportional with tributary area for each wall.

For out-of-plane loading walls span vertically between their base and the top bond beam. The bond beam transmits its horizontal seismic reactions as in-plane shear loads to the supporting end walls. No roof or ceiling diaphragm action has been utilised, thus no torsional effects have been accounted for.

7.4 Assessment

A summary of the structural performance of the building is shown in the following table.

Table 2: Summary of Seismic Performance

Structural Element/System	Failure Mode or description of limiting criteria based on displacement capacity of critical element.	% NBS based on calculated capacity
Reinforced and grouted concrete block wall – along	In-plane shear & bending	>100 %
	Out-of-plane shear & bending	>100%
Reinforced and grouted concrete block wall - across	In-plane shear & bending	>100 %
	Out-of-plane shear & bending	>100 %
Bond Beams	Shear & bending	>100 %

7.5 Discussion of Results

The structure has a calculated capacity of greater than 100%NBS.

7.6 Limitations and Assumptions in Results

The results have been reported as a %NBS and the stated value is that obtained from our analysis and assessment. Despite the use of best national and international practice in this analysis and assessment, this value contains uncertainty due to the many assumptions and simplifications which are made during the assessment. These include:

- a. Simplifications made in the analysis, including boundary conditions such as foundation fixity and reinforcement size
- b. Assessments of material strengths based on site inspections only,
- c. The normal variation in material properties which change from batch to batch,
- d. Approximations made in the assessment of the capacity of each element.

8 Geotechnical

Due to a lack of observed ground damage, no specific geotechnical assessment has been undertaken for this site. The site parameters used for the structural analysis have been taken as site subsoil class D, based on geotechnical advice.

9 Remedial Options

No remedial work is necessary.

10 Conclusions

- a) The building has a seismic capacity of greater than 100% NBS and therefore not classed as an earthquake prone building under the NZSEE classification system.

- b) The existing foundations have performed satisfactorily, and no geotechnical testing is required.

11 Recommendations

As the building has a seismic capacity of greater than 100% NBS and due to the lack of visible damage, no further action is recommended.

12 Limitations

- a) This report is based on an inspection of the structure with a focus on the damage sustained from the 22 February 2011 Canterbury Earthquake and aftershocks only. Some non-structural damage is mentioned but this is not intended to be a comprehensive list of non-structural items.
- b) Our professional services are performed using a degree of care and skill normally exercised, under similar circumstances, by reputable consultants practicing in this field at the time.
- c) This report is prepared for the CCC to assist with assessing remedial works required for council buildings and facilities. It is not intended for any other party or purpose.

13 References

- [1] NZS 1170.5: 2004, Structural design actions, Part 5 Earthquake actions, Standards New Zealand.
- [2] NZSEE (2006), Assessment and improvement of the structural performance of buildings in earthquakes, New Zealand Society for Earthquake Engineering.
- [3] Engineering Advisory Group, Guidance on Detailed Engineering Evaluation of Earthquake Affected Non-residential Buildings in Canterbury, Part 2 Evaluation Procedure, Draft Prepared by the Engineering Advisory Group, Revision 5, 19 July 2011.
- [4] Engineering Advisory Group, *Guidance on Detailed Engineering Evaluation of Non-residential buildings, Part 3 Technical Guidance*, Draft Prepared by the Engineering Advisory Group, 13 December 2011.
- [5] SESOC (2011), Practice Note – Design of Conventional Structural Systems Following Canterbury Earthquakes, Structural Engineering Society of New Zealand, 21 December 2011.
- [6] DBH (2012), Guidance for engineers assessing the seismic performance of non-residential and multi-unit residential buildings in greater Christchurch, Department of Building and Housing, June 2012.

Appendix 1 - Photographs

Ferrier Park Toilet – Detailed Engineering Evaluation

Site Name		
No.	Item description	Photo
General		
1.	Northern view of building	
2.	Eastern view of building	

Ferrier Park Toilet – Detailed Engineering Evaluation

3.	Southern view of building	 A photograph showing the southern view of a small, single-story building. The building has a dark grey corrugated metal roof and light-colored, possibly white or cream, block walls. A small white vent pipe is visible on the roof. The building is situated outdoors with trees and a grassy area in the background.
4.	Slab on ground foundations	 A close-up photograph of the corner of the building's foundation. The foundation is a concrete slab on ground, showing a slight overhang. The walls are made of light-colored blocks. The ground around the foundation is covered with dry leaves and some debris.
5.	Corrugated iron roof	 A photograph showing a close-up view of the corrugated metal roof. The roof is dark grey and has a small white vent pipe. The background shows bare tree branches against a light sky.

Ferrier Park Toilet – Detailed Engineering Evaluation

6.	Timber framed roof (sarking - no ceiling)	
7.	Top plate on blockwork	
8.	Wall roof junction	

Ferrier Park Toilet – Detailed Engineering Evaluation

9.	Hold down bolts	 A photograph showing the interior of a toilet stall. The floor is made of a light-colored material, possibly concrete or stone, and is surrounded by a white tiled wall. Several hold-down bolts are visible, securing the floor to the wall. There is some debris, including what appears to be a piece of orange fabric or paper, on the floor near the wall. The lighting is somewhat dim, and the overall appearance is that of a well-used but possibly neglected facility.
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Appendix 2 – CERA DEE Spreadsheet

Location		Building Name: Ferrier Park Toilet Block	Unit No: Street	Reviewer: Jan Stanway
Building Address:		Nortons Rd, Avonhead		CPEng No: 222291
Legal Description:				Company: Opus International Consultants
				Company project number: GUCC1.61
				Company phone number: 03 363 5400
	Degrees	Min	Sec	Date of submission: 21-Nov-12
GPS south:	43	31	27.56	Inspection Date: 27-Jul-12
GPS east:	172	33	26.11	Revision: Final
Building Unique Identifier (CCC):	PRK 0224 BLDG 001 EQ2			Is there a full report with this summary? yes

Site	Site slope: flat	Max retaining height (m):
	Soil type:	Soil Profile (if available):
	Site Class (to NZS1170.5): D	
	Proximity to waterway (m, if <100m):	If Ground improvement on site, describe:
	Proximity to cliff top (m, if < 100m):	
	Proximity to cliff base (m,if <100m):	Approx site elevation (m):

Building	No. of storeys above ground: 1	single storey = 1	Ground floor elevation (Absolute) (m):
	Ground floor split? no		Ground floor elevation above ground (m):
	Storeys below ground: 0		
	Foundation type: strip footings		if Foundation type is other, describe:
	Building height (m): 2.00	height from ground to level of uppermost seismic mass (for IEP only) (m):	
	Floor footprint area (approx): 10		Date of design:
	Age of Building (years): 10		
	Strengthening present? no		If so, when (year)?
	Use (ground floor): public		And what load level (%g)?
	Use (upper floors):		Brief strengthening description:
	Use notes (if required):		
	Importance level (to NZS1170.5): IL2		

Gravity Structure	Gravity System: load bearing walls	rafter type, purlin type and cladding:
	Roof: timber framed	
	Floors:	overall depth x width (mm x mm):
	Beams: none	
	Columns:	#N/A
	Walls: fully filled concrete masonry	

Lateral load resisting structure	Lateral system along: fully filled CMU	Note: Define along and across in detailed report!	note total length of wall at ground (m):
	Ductility assumed, μ: 1.25	##### enter height above at H31	estimate or calculation? estimated
	Period along: 0.20		estimate or calculation? estimated
	Total deflection (ULS) (mm): 1		estimate or calculation? estimated
	maximum interstorey deflection (ULS) (mm): 1		
	Lateral system across: fully filled CMU		note total length of wall at ground (m):
	Ductility assumed, μ: 1.25	##### enter height above at H31	estimate or calculation? estimated
	Period across: 0.20		estimate or calculation? estimated
	Total deflection (ULS) (mm): 1		estimate or calculation? estimated
	maximum interstorey deflection (ULS) (mm): 1		

Separations:	north (mm):	leave blank if not relevant
	east (mm):	
	south (mm):	
	west (mm):	

Non-structural elements	Stairs:	
	Wall cladding:	
	Roof Cladding: Metal	describe: profiled sheet
	Glazing: timber frames	
	Ceilings: none	
	Services(list):	

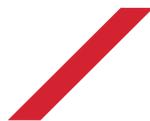
Available documentation	Architectural: none	original designer name/date:
	Structural: none	original designer name/date:
	Mechanical: none	original designer name/date:
	Electrical: none	original designer name/date:
	Geotech report: none	original designer name/date:

Damage	Site performance: no site disturbance	Describe damage:
Site: (refer DEE Table 4-2)	Settlement: none observed	notes (if applicable):
	Differential settlement: none observed	notes (if applicable):
	Liquefaction: none apparent	notes (if applicable):
	Lateral Spread: none apparent	notes (if applicable):
	Differential lateral spread: none apparent	notes (if applicable):
	Ground cracks: none apparent	notes (if applicable):
	Damage to area: none apparent	notes (if applicable):

Building:	Current Placard Status:	
Along	Damage ratio: 0%	Describe how damage ratio arrived at:
	Describe (summary):	
Across	Damage ratio: 0%	$Damage_Ratio = \frac{(\%NBS\ (before) - \%NBS\ (after))}{\%NBS\ (before)}$
	Describe (summary):	
Diaphragms	Damage?:	Describe:
CSWs:	Damage?:	Describe:
Pounding:	Damage?:	Describe:
Non-structural:	Damage?:	Describe:

Recommendations	Level of repair/strengthening required: none	Describe:
	Building Consent required:	Describe:
	Interim occupancy recommendations: full occupancy	Describe:
Along	Assessed %NBS before e'quakes: 100%	##### %NBS from IEP below
	Assessed %NBS after e'quakes: 100%	
Across	Assessed %NBS before e'quakes: 100%	##### %NBS from IEP below
	Assessed %NBS after e'quakes: 100%	

If IEP not used, please detail assessment methodology: Quantitative



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